

## EMERGENCY MANAGEMENT COUNCIL (EMC) QUARTERLY MEETING AGENDA

February 10, 2021 – 1:30 p.m.

### MEETING HELD REMOTELY ONLY

**\*\*\* Pursuant to the provisions of California Governor's Executive Order N-29-20, issued on March 17, 2020, this meeting will be held by Zoom only.  
To attend and participate in the meeting, please follow the instructions, below. \*\*\***

To attend the meeting, please call in to the toll free number below:

<b>Toll-Free:</b>	<b>877-336-1828</b>
<b>Access Code:</b>	<b>5180323</b>

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Agenda: This agenda contains a brief general description of each item to be considered. Except as otherwise provided by law, no action shall be taken on any item not appearing in the following agenda. The Emergency Management Council encourages your participation.

This agenda is available in alternative formats to persons with a disability in compliance with the Americans with Disabilities Act. To request an alternate format you may contact the Emergency Management Division from 8:00 a.m. to 5:00 p.m. by calling (714) 628-7054 or e-mailing the Emergency Management Division at [OAAAdmin@ocsd.org](mailto:OAAAdmin@ocsd.org).

- 1. Call Emergency Management Council Meeting to Order**
- 2. Self Introductions**
- 3. Public Comments for EMC**  
At this time, members of the public may address the EMC regarding any matter within the subject jurisdiction of the EMC provided that NO action may be taken on off-agenda items unless authorized by law. Comments shall be limited to two minutes per person and twenty minutes for all comments, unless different time limits are set by the Chairman subject to the approval of the EMC.
- 4. Approve Minutes-November 18, 2020 Emergency Management Council Meeting**  
*Recommended Action: Review, make corrections if necessary, and approve minutes.*
- 5. Emergency Management Council Subcommittee Report**  
*Recommended Action: Receive and file.*
- 6. Annual Statement of Economic Interest**  
*Recommended Action: Hear report.*
- 7. Hazard Mitigation**  
*Recommended Action: Hear report*
- 8. EOC Facility Update**  
*Recommended Action: Receive and file.*
- 9. EOC Training**  
*Recommended Action: Receive and file.*
- 10. National Incident Management System (NIMS) Update**  
*Recommended Action: Receive and file.*
- 11. Emergency Management Council Chairperson Comments**

**Continue with Joint EMC/OA Executive Board Portion of Meeting**

# EMERGENCY MANAGEMENT COUNCIL (EMC) QUARTERLY MEETING MINUTES

Virtual Conference Call  
November 18, 2020

## Attendees

### Voting Members:

Cymantha Atkinson, Orange County Community Resources  
Doug Chaffee, Orange County Board of Supervisors, Fourth District  
Clayton Chau, Orange County Health Care Agency  
Jeff Hallock, Orange County Sheriff's Department  
Phil Johnson, Orange County Fire Authority  
Lance Larson, Orange County Transportation Authority  
Kevin Onuma, Orange County Public Works  
Steve Sentman, Orange County Probation Department  
An Tran, Orange County Social Services Agency  
Jessica Witt, County Executive Office  
Jordan Young, Orange County Waste and Recycling

### Orange County Sheriff's Department Emergency Management Staff:

Miriam Aldana  
Michelle Anderson  
Donna Boston  
Ethan Brown  
Janell Harriman  
Lee Kaser  
Pei Lee  
Kevin McArthur  
Fred Selayandia  
Grace Zambrana-Sutton

### Guests:

Carlos Castellanos, City Engineer's and Public Works Directors' Association  
Katrina Faulkner, Orange County Transportation Authority  
Phillip Gonshak, Seal Beach Police Department representing Police Chief's and Sheriff's Association  
Tom Kisela, Orange Police Department representing Orange County Chiefs' and Sheriff's Association  
Christine Laehle, Orange County Department of Education  
Luz Lopez, Orange County Waste and Recycling  
Alberto Martinez, Orange County Intelligence Assessment Center  
Tammi McConnell, Orange County Health Care Agency  
Mark Monin, El Toro Water District representing Independent Special Districts of Orange County  
Richard Nelson, Orange County Sheriff's Department, Mutual Aid  
Vicki Osborn, Municipal Water District of Orange County representing the Independent Special Districts of Orange County  
Sagar Patel, City of Anaheim representing Orange County Emergency Management Organization  
Wendy Phillips, Office of the County Counsel  
Scott Stiles, City of Garden Grove representing Orange County City Manager's Association  
Steve Thronson, Orange County Health Care Agency  
James Treadaway, Orange County Public Works

## **1. Call Emergency Management Council Meeting to Order**

Orange County Board of Supervisor Doug Chaffee called the Emergency Management Council meeting to order at 1:30 p.m.

## **2. Self-Introductions**

Roll call for participants and guest speakers.

## **3. Public Comments for EMC**

No comments were made.

## **4. Approve Minutes – August 12, 2020 Emergency Management Council Meeting**

Motion made by Kevin Onuma and seconded by Supervisor Doug Chaffee. ***Minutes were approved.***

## **5. Emergency Management Council Subcommittee Report**

Grace Zambrana-Sutton reported that the Emergency Management Council subcommittee met during the last quarter and discussed several key items including a topic about the Emergency Operations Center (EOC) Support Pool Staffing. An update on the County COVID-19 financial recovery was received and the group discussed the potential impacts on readiness and continuity response due to COVID-19. The group also discussed the Job Code for COVID-19 as well as the Activity Log transition from sending them in to EOC Planning to uploading them to SharePoint. The subcommittee also discussed the temporary plan for modified physical presence of the EOC due to COVID-19. The group reviewed the Public Safety Power Shutoff Plan (PSPS) and lastly, discussed the County Hazard Mitigation Plan.

## **6. Mandatory Ethics Training AB1234**

Michelle Anderson provided a reminder that the Office of Campaign Finance and Ethics Commission has sent out final training notifications at the end of October to everyone who has not yet completed their mandatory AB1234 training. Since the last report, 23 members of this committee have completed their required two-hour ethics training leaving 20 individuals outstanding. The training has to be completed by the end of December 2020 and it is required that you complete it the initial year of your appointment, then every two years thereafter. If you received a notice, take a moment to complete the training and ensure that it takes you two hours to complete. The law is written so it has to be two hours. Once you have completed the training, please send in your certificate and the Emergency Management Division will make sure that it gets signed by the Office of Campaign Finance and Ethics Commission.

## **7. Holy Fire Debris Flow Plan**

Kevin McArthur reported that with any large wildfire, the Operational Area puts together a Debris Flow task force due to the potential for large debris flow coming off a burn scar due to loss of vegetation. Following the August 2018 Holy Fire Debris Flow, a taskforce was formed and a plan was developed with multiple federal, state, and local partners. The plan was put in place in November of that year, and numerous activations occurred during the 2018, 2019, and 2020 winter seasons. Each year, the United States Geological Survey (USGS) and the National Weather Service (NWS) analyzed the burn scar. Fortunately, this year the Holy Fire burn scar has made significant recovery and both the NWS and USGS recommend returning to normal flash flood thresholds. Members of the Holy Fire Unified Command System, Orange County Fire Authority, and Orange County Public Works are in concurrence and bring forth the recommendation before the council for approval of the discontinuation of the Holy Fire Debris Flow Plan.

***A motion was made by Supervisor Doug Chaffee and seconded by Kevin Onuma. The recommendation to discontinue the Holy Fire Debris Flow Plan was approved.***

## **8. Hazard Mitigation**

Ethan Brown reported work continues with the Hazard Mitigation Working Group. Thank you to all County agencies and other partners that are participating as the group moves through the process of bringing to approval the County and Orange County Fire Authority Hazard Mitigation Plan. There was a meeting delay due to the Silverado and Blue Ridge fires; however, the group continues to be on track and will meet again in December. During the next meeting, the group will finalize the 2020 hazard rankings and begin discussing hazard mitigation strategies for the County. This includes both goals which are broad statements about what the overarching objectives are for hazard mitigation and the actions which are referred to as projects (individual project sheets about the efforts to undertake or that are already being undertaken to mitigate hazards that threaten Orange County). The goal is to have a rough draft by late January or early February 2021. The next meeting will be December 2nd in the afternoon. An invite will be sent out soon.

## **9. EOC Facility Update**

Document was received and filed.

## **10. EOC Training**

Document was received and filed.

## **11. National Incident Management System (NIMS) Update**

Document was received and filed.

## **12. Emergency Management Council Chairperson Comments**

Orange County Board of Supervisor Doug Chaffee thanked everyone for their historic efforts during the recent fires. He also thanked Dr. Chau for his work and recent efforts regarding the recently approved Covid-19 home test kits and asked him to comment on this topic.

Dr. Clayton Chau reported that Orange County will be the first county in the state to issue home test kits will be rolling out polymerase chain reaction (PCR) testing for COVID-19 using saliva, the first saliva test that was authorized by the Food and Drug Administration. There are similar sensitivity and specificity with other nasal swab PCR tests currently available. The company that we are working with is a local lab company called Emory Genetics. This is the work of almost one and a half months in the making due to having to work out the financing and lab reporting components, as

the information needs to be registered on the State reporting system. The first 11k home test kits will be available on Monday and they will be delivered to all the community clinics in the Cities of Santa Ana and Anaheim. Members of the community will be able to walk into a clinic to pick up a kit and complete the test on site. The lab will be collecting specimens from the clinics daily. If individuals prefer to pick up the kit from the clinic, they can go home to complete the test themselves, then drop it in the mail or drop it off at the clinic. Another option will be to request a home testing kit via the Health Care Agency website to be delivered to their home. The completed kits will need to be taken into a clinic or dropped in the mail. Unfortunately, it is not possible to deliver all home testing kits via mail as there is a FedEx delivery fee. By delivering the completed kits back to the clinics before noon, community members can expect to have their results within 24 hours. This new way of testing will be more comfortable for community members.

**Continue with Joint EMC/OA Executive Board Portion of Meeting**

## **Emergency Management Council**

**Date:** February 3, 2021

### **Agenda Item #5**

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**TO:** Chairperson and Members of the Emergency Management Council

**FROM:** Emergency Management Division

**SUMMARY:** Emergency Management Council Subcommittee

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#### **Narrative:**

During this last quarter, the Emergency Management Council Subcommittee (EMCSub) continued to focus on and address the needs of County agencies and departments to plan for, respond to, and recover from emergency and disaster events.

#### **Key Items and Activities:**

- Alert & Warning updates
- Continuity Response-Activity Log Transition
- San Onofre Nuclear Generating Station (SONGS) Plan review
- Disabilities Access and Functional Needs (DAFN) Meeting Announcement
- Evacuation and Care & Shelter Revisions
- Overview of Disaster Service Worker versus a Disaster Service Worker Volunteer
- Excessive Temperature Annex review
- Operational Area Post Fire Debris Flow Plan review
- GIS Update
- Hazard Mitigation Plan updates
- County agencies provided updates to their response to COVID-19

**Recommended Action:** Receive and file

**Report Prepared By:** Grace Zambrana-Sutton, Senior Emergency Management Program Coordinator

## **Emergency Management Council**

**Date: February 10, 2021**

### **Agenda Item #8**

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**TO:** Chairperson and Members of the Emergency Management Council

**FROM:** Emergency Management Division

**SUMMARY:** EOC Facility Update

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#### **Road Widening (Including Utility Undergrounding):**

This project is being led by Orange County Public Works (OCPW). The EMD and OCPW investigated possible funding through the federal Building Resilient Infrastructure and Communities (BRIC) program; however, the project was determined to be ineligible by the California Office of Emergency Services (CalOES). Work continues on this project to provide the Loma Ridge facility with easier and safer access as well as the undergrounding of utilities, power, and conduit cabling. Recent planning changes, geology and conservation work was completed along the Loma Ridge access road. Planning changes saw the need to widen the entrance security gate to accommodate newer access easements for responding fire personnel. Geologists took measurements and samples of surrounding hillsides to be dug out and removed or to be shored up for the future widening of the road. Local conservationists from the University of Irvine and Irvine Ranch Conservancy continue to monitor any environmental impacts to wildlife or native vegetation. This project is ongoing for the next few years.

#### **EOC Generator Replacement and Uninterrupted Power Supply Project:**

Orange County Sheriff's Department (OCSD) Research & Development has completed the engineering and design phase of the Emergency Operations Center (EOC) Generator Replacement Project. Several meetings have occurred with electrical engineers through the course of this project for the replacement generators to be more efficient in providing emergency back power for the entire Loma Ridge facility. The UPS system Completion of this project is slated for the fall of 2021.

#### **EOC Audio Visual Upgrades:**

The Operational Area EOC has been working closely with the OCSD Communications and Technology Division on the scope of services for upgrading the Emergency Operations Center. The project is still in the planning phase with plans for the budget timeline and source to still be determined. A request for initial design services has been approved by OCSD Command and Budget.

**Recommended Action:** Receive and file

**Report Prepared By:** Lee R. Kaser, Assistant Emergency Manager

## **Emergency Management Council**

**Date:** February 10, 2021

### **Agenda Item #9**

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**TO:** Chairperson and Members of the Emergency Management Council

**FROM:** Emergency Management Division

**SUMMARY:** Emergency Operations Center Training

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#### **Narrative:**

Due to the Coronavirus Pandemic and activation of the County and Operational Area EOC, training is suspended for the period of November 2020 – March 2021.

During this suspension the Emergency Management Division explored alternate methods to deliver training in a safe, responsible, and effective manner to prepare responders to function in their EOC positions. These efforts resulted in a new three tiered training plan that includes a blend of web based self-paced courses, virtual live instructor lead courses, and in class courses.

This first tier of this new training plan has ten courses. These courses focus on building foundational knowledge by providing the student with an overview and an introduction to the fundamentals of disaster and emergency response at the County and Operational Area Emergency Operations Center (EOC). The courses are web based allowing the student to complete as their schedule permits. These courses will prepare the student to participate in position specific and advanced training in preparation for assignment to the EOC.

**Recommended Action:** Receive and file

**Report Prepared By:** Frederick B. Selayandia, Senior Emergency Management Program Coordinator

## Emergency Management Council

Date: February 3, 2021

### Agenda Item #10

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**TO:** Chairperson and Members of the Emergency Management Council

**FROM:** Emergency Management Division

**SUMMARY:** National Incident Management System (NIMS) Update

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#### **Narrative:**

In June 1995, the County adopted the National Incident Management System. On an annual basis, the County attests to compliance with training, exercising, resource inventorying, position qualification tracking, mutual aid agreements, and EOC structures.

This Agenda Staff Report is provided to advise County agencies and departments of recently released NIMS guidance documents.

**1. NIMS Alert 38-20:**

FEMA releases the "[NIMS Fact Sheet for Nonprofit Organizations](#)" on December 15, 2020. The fact sheet identifies the specific activities that are involved in NIMS implementation for state, local, tribal and territorial nonprofit organizations.

**2. NIMS Alert 39-20:**

FEMA's National Integration Center releases the updated "[NIMS Basic Guidance for Public Information Officers](#)" on December 15, 2020. This version replaces the 2007 NIMS PIO Basic Guidance. The revised Guidance has broadened in scope to include digital engagement and social media protocols. It also further explains the Public Information Officer role within the Emergency Operations Center, Joint Information Center, and Multi-Agency Coordination Group command and coordination structures.

**3. NIMS Alert 40-20:**

FEMA released the [2020 National Preparedness Report](#), which only deals with actions taken in 2019. In its ninth year, this report presents an updated, risk-focused approach to summarizing the state of national preparedness. The National Preparedness Report published in 2021 will explore the impacts of the coronavirus (COVID-19) pandemic and evaluate the response to it, reflecting the data that becomes available as the incident continues.



4. **NIMS Alert 02-21:**

FEMA releases its "[Coronavirus Disease \(COVID-19\) Initial Assessment Report](#)" which assesses the agency's initial response to the global pandemic. Highlighted items in the report show the challenges the agency faced, including needing to clarify roles and authorities between responding agencies and managing complex interagency coordination while still protecting its own workforce. The report covers FEMA's response from mid-March through Sept. 30, 2020 and provides 32 key findings and 57 recommendations in five areas.

5. **NIMS Alert 03-21:**

FEMA is releasing [five Emergency Operations Center Toolkit documents](#). The toolkit has a collection of customizable tools, templates and guides designed to assist emergency management, specifically Emergency Operations Center managers and staff members on preparing and operating in emergency environments.

**Recommended Action:** Receive and file

**Report Prepared By:** Pei Lee, Senior Emergency Management Coordinator

**EMERGENCY MANAGEMENT COUNCIL/OPERATIONAL AREA EXECUTIVE BOARD  
JOINT MEETING AGENDA**

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- 12. Call Joint Meeting of Emergency Management Council and OA Executive Board Meeting to Order**
- 13. Public Comments for EMC and OA Executive Board**  
At this time, members of the public may address the EMC and Operational Area Executive Board regarding any matter within the subject jurisdiction of the EMC and OA Executive Board provided that NO action may be taken on off-agenda items unless authorized by law. Comments shall be limited to two minutes per person and twenty minutes for all comments, unless different time limits are set by the Chairperson subject to the approval of the EMC.
- 14. Approve Minutes-November 18, 2020 Joint Meeting**  
*Recommended Action: Review, make corrections if necessary, and approve minutes.*
- 15. Operational Area Manager Report**
  - **Emergency Management Report**
    - COVID-19 Update
    - Operational Area Agreement Update*Recommended Action: Hear report.*
  - Orange County Winter Weather Workshop and Department of Water Resources Workshop
  - Mutual Aid Regional Advisory Committee (MARAC) Update
  - Citizen Corps
  - COAD
  - Control One Report*Recommended Action: Receive and file.*
- 16. Unified County of Orange and Orange County Operational Area Emergency Operations Plan**  
*Recommended Action: Hear report.*
- 17. Disaster Service Workers**  
*Recommended Action: Support Orange County Jurisdictions Use of DSW Support for COVID-19 Response and Recovery*
- 18. Disaster Service Worker Volunteers**  
*Recommended Action: Support Orange County Jurisdictions Use of DSW-V Support for COVID-19 Response and Recovery*
- 19. 2021 Silverado Fire Debris Flow Analysis and Actions**  
*Recommended Action: Hear report.*
- 20. 2021 Blue Ridge Fire Debris Flow Analysis and Actions**  
*Recommended Action: Hear report.*

21. **2021 Bond Fire Debris Flow Analysis and Plan**  
*Recommended Action: Approve plan.*
22. **Resolution Update**  
*Recommended Action: Hear report.*
23. **Proclaiming a Local Emergency Discussion: Wildland Fires**  
*Recommended Action: Hear report.*
24. **Alert & Warning**
  - AlertOC System Update
  - LECC Meeting Report*Recommended Action: Receive and file.*
25. **Emergency Management Technology**
  - WebEOC
  - GIS*Recommended Action: Hear report.*
26. **San Onofre Nuclear Generating Station (SONGS)**
  - Interjurisdictional Planning Committee Update
  - Decommissioning Update*Recommended Action: Hear report.*
27. **Disabilities, Access, and Functional Needs Working Group**  
*Recommended Action: Receive and file.*
28. **Terrorism Working Group Update**  
*Recommended Action: Receive and file.*
29. **Orange County Intelligence Assessment Center (OCIAAC)**
  - Information Sharing Update*Recommended Action: Hear report.*
30. **Grants Update**
  - Homeland Security Grants*Recommended Action: Receive and file.*
31. **Health Medical Mutual Aid Update**  
*Recommended Action: Hear report.*
32. **Fire Services Mutual Aid Update**  
*Recommended Action: Hear report.*
33. **Law Enforcement Services Mutual Aid Update**  
*Recommended Action: Hear report.*
34. **Public Works Mutual Aid Update**  
*Recommended Action: Hear report.*
35. **Emergency Management Legislation**  
*Recommended Action: Receive and file.*
36. **Next Meeting**  
The next meeting of the Emergency Management Council will be May 12, 2021 at 1:30 p.m., either virtually or at the County Administration South Building, Conference Center Room CC104, 601 N. Ross St., Santa Ana, CA 92703.
37. **Adjourn Emergency Management Council**

**Continue with OA Executive Board Portion of Meeting**

**EMERGENCY MANAGEMENT COUNCIL/OPERATIONAL AREA EXECUTIVE BOARD  
JOINT MEETING MINUTES**

Virtual Conference Call  
**November 18, 2020**

**Attendees**

**Voting Members:**

Cymantha Atkinson, Orange County Community Resources  
Carlos Castellanos, City Engineer's and Public Works Directors' Association  
Doug Chaffee, Orange County Board of Supervisors, Fourth District  
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Jordan Young, Orange County Waste and Recycling

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Richard Nelson, Orange County Sheriff's Department, Mutual Aid  
Sagar Patel, City of Anaheim representing Orange County Emergency Management Organization  
Wendy Phillips, Office of the County Counsel  
Steve Thronson, Orange County Health Care Agency  
James Treadaway, Orange County Public Works

**13. Call Joint Meeting of Emergency Management Council and OA Executive Board Meeting to Order**

Supervisor Doug Chaffee called the joint meeting of the Emergency Management Council and the Operational Area Executive Board to order at 1:53 p.m.

**14. Public Comments for EMC and OA Executive Board**

There were no public comments made.

**15. Approve Minutes of August 12, 2020 Joint Meeting**

Motion made by Supervisor Doug Chaffee and seconded by An Tran ***Minutes were approved.***

## 16. Operational Area Manager Report

### • Emergency Management Report

#### • COVID-19 Update

Donna Boston thanked Michelle Anderson for coordinating this meeting and acknowledged the hard work of each member of the Emergency Management Division (EMD) adding that each person on the team contributes to the overall effectiveness. Every single person on the team is quick to respond to whatever emergency is occurring, whether they are on a day off or not—and *there have been plenty of emergencies in 2020*. Members of this council know the high profile responses like Covid-19 and the fires. Donna acknowledged the other projects that continue to move forward such as, Grace Zambrana-Sutton working on the 2021 update to the County and Operational Area Emergency Operations Plan; Janell Harriman continuing WebEOC support and completing 2021 revision to the San Onofre Nuclear Generating Station Plan; Kevin McArthur currently coordinating debris flow planning tools for cities impacted by the fires; Charlie Volkel instrumental in making sure there are evacuation maps for all Orange County Sheriff's Department areas; Fred Selayandia producing weekly situation summaries for Covid-19 and also ensuring Training and Exercise Plan is completed; Pei Lee ensuring the Emergency Operations Center is in a constant state of readiness; Chelsea McConnell working through the details of multiple grants simultaneously; Ethan Brown bouncing between public information and building the 2021 update to the Hazard Mitigation Plan; Harmon Ward continuing to support the Alert and Warning capabilities and thereby supporting every city and water district in the County; Miriam Aldana moving between every project and providing solutions to each of us; the management team, Lee Kaser, Randy Harper and Michelle Anderson balancing huge loads with positive attitudes and continuing to support their employees. The EMD team wants to thank all of the County agencies and operational area partners—*we are so grateful for your service, thankful for your stewardship, and we acknowledge the grace in which each of you have balanced the demands of 2020. There is no better feeling than trusting the team that is responding with you and you come through every time.* In the spirit of the holidays, Happy Teamsgiving!

Donna reported the Covid-19 pandemic continues. This week, Orange County was moved back into the Purple Tier, which is the most restrictive tier. Throughout the response to Covid-19, the EOC has been activated to support information coordination and distribution. The EOC Policy Group meets virtually on an as needed basis, which has been working well. The EOC continues to operate a Public Information Hotline, which has taken approximately 16,000 calls for the entire event. The hotline staff has done a tremendous job in keeping our response to the public positive and supportive. Michelle Baldwin, who is the EOC Hotline Supervisor has done an incredible job. The EOC also produces weekly situation summaries which are distributed to the Operational Area. This week the EOC released the 53rd Press Release and the 64th Situation Summary Report, which will be released on Thursday. Also on Thursday, the EOC will support the 56th Operational Area Coordination Conference Call.

On Monday, October 26th, the County and Operational Area EOC activated first for the Silverado Fire which started off Santiago Canyon Road. Throughout the morning of October 26th, the fire impacted multiple city jurisdictions and forced evacuations. Cities used AlertOC and Wireless Emergency Alerts to launch emergency warnings for their community members. The EOC hotline which was already activated for Covid-19, was able to quickly address additional calls from the public on the fire situation. The EOC worked to coordinate information between county agencies and impacted cities. At 12:56 pm the Blue Ridge Fire was reported, impacting additional cities in another area of the county. At the peak of both fires, it is estimated that 100,000 people were under Evacuation Orders.

The County Proclaimed an Emergency on October 27, 2020 and it is continuing. As of right now, Fire Management Assistance Grants have been approved for both fires. A Preliminary Damage Assessment has been conducted to determine eligibility in folding these fires into a Presidential Declaration. It is unknown if the damage and response costs for these fires has been included in a Presidential Declaration.

There were many notable pieces to the fire emergency response. First being that this was the debut effort to operate with many connections being virtual. There were still many emergency responders in the EOC, as well as others who were virtually responding.

The Silverado Fire burned over 12,000 acres, with 9 structure damages, 3 structures destroyed, and 2 structures with minor damage. The Blue Ridge Fire burned over 13,000 acres with 10 structure damages, 1 structure destroyed. Non-firefighting response costs and damage estimates for both fires are in excess of \$30 million, with the highest damage figure going to Orange County Waste and Recycling for damage to their Frank R. Bowerman Landfill infrastructure located at Bee Canyon Access Road. Many of the County agencies worked very hard on these emergency responses—including Social Services Agency, Orange County Parks, Orange County Animal Care, Orange County Waste and Recycling and Orange County Public Works. The EOC returned to regular Covid-19 activation levels on Thursday, October 29th.

- Operational Area Agreement Update

Ethan Brown reported that the Operational Area agreement governs a lot of what is done at the Operational Area level and how cities, school districts, and special districts collaborate during emergencies. The original agreement was approved in 1995 and through approximately three years of work, a revised version was developed and approved by the Orange County Board of Supervisors on March 24th. Over the summer, a sustained campaign began for jurisdictional approval of the revised agreement. As of today, 33 jurisdictions have submitted their approvals, more than half of our cities. Based on the order of signatures, the document went into effect in late September. One of the changes already implemented are the additional members of the Operational Area Executive Board that are with us today. They will be working with the coordination team within the Emergency Management Division (EMD) to help with contact updates, as part of the regular annual contact updates request at the beginning of 2021. The EMD coordination team will continue to encourage jurisdictions to bring the agreement to their decision makers for approval and stand ready to support them in the process. Great conversations have come out with many jurisdictions. This is an opportunity to provide clarity on several foundational documents. The EMD looks forward to working more with jurisdictions in 2021. The goal is to obtain 100% approvals of the revised document. Ethan thanked Donna Boston, Michelle Anderson and Miriam Aldana for their instrumental support in moving the process through.

- Undergrounding EOC Utilities Update

Lee Kaser reported that work continues on this project to provide the Loma Ridge facility with easier and safer access as well as the undergrounding of utilities, power, and conduit cabling. Recent planning changes, geology and conservation work was completed along the Loma Ridge access road. Planning changes saw the need to widen the entrance security gate to accommodate newer access easements for responding Fire personnel. Geologists took measurements and samples of surrounding hillsides to be dug out and removed or to be shored up for the future widening of the road. Local conservationists from the University of Irvine and Irvine Ranch Conservancy continue to monitor any environmental impacts to wildlife or native vegetation. This project is ongoing for the next few years.

- EOC Generator Replacement Update

Lee Kaser reported that Orange County Sheriff's Department (OCSD) Research & Development has completed the engineering and design phase of the Emergency Operations Center (EOC) Generator Replacement Project. Several meetings have occurred with electrical engineers through the course of this project for the replacement generators to be more efficient in providing emergency back power for the entire Loma Ridge facility. Completion of this project is slated for the fall of 2021. This information is also in the EOC facility update receive and file.

- Orange County Winter Weather Workshop and Department of Water Resources Workshop
- Mutual Aid Regional Advisory Committee (MARAC) Update
- Citizen Corps
- COAD
- Control One Report

*Recommended Action: Receive and file.*

## 17. Multi-Year Training and Exercise Plan

Michelle Anderson reported that the Multi-Year Training and Exercise Plan (MYTEP) is a requirement for the Homeland Security Grant (HSG), the Urban Area Security Initiative (UASI) and the Emergency Management Performance Grant (EMPG). Essentially, the federal government would like to ensure that everyone has an organized and logical means of doing training and exercises.

Once a year, a training and exercise plan workshop is hosted. This year the workshop was held on August 6th, where a five year projection of all of the emergency management related priorities, objectives and related exercises and training were reviewed. Included in this report, you will see that the same objectives of addressing terrorism prevention, EOC management, public health, on scene operations, and mass care services was maintained. Also this year, there were 10 different entities that provided us with the exercises and training that they anticipate conducting over the next five years. Although agencies are not held to their planned events, providing the information demonstrates conducting a thoughtful process. Vicki Osborn was commended for providing all the training and exercises that folks plan on conducting over the next five years. A request for a motion to approve the plan was made.

***A motion was made by Vicki Osborn and seconded by Supervisor Chaffee. The Multi-Year Training and Exercise Plan was approved.***

## **18. Alert & Warning**

- **AlertOC System Update**

Lee Kaser reported that due to COVID-19 social distancing restrictions, the AlertOC contractor, Everbridge and the Operational Area EOC have been active in transferring training formats through a combination of online webinars, Zoom, and TEAM meetings. These changes have been met positively by AlertOC users at both the beginner and administrative levels. Everbridge continues to provide excellent support and customer service throughout 2020 to provide Orange County residents with successful alerting capabilities. The Everbridge contract is currently in the renewal process slated for completion later this year.

- **2020 Regional AlertOC Test**

The 2020 AlertOC Annual Regional Test took place on September 24, 2020. This test is a mass notification drill, planned in conjunction with 21 participating jurisdictions across Orange County. The primary objective of this regional exercise is to test AlertOC's capability, capacity, and effectiveness to deliver emergency notifications to the public during a major disaster. Participating jurisdictions and OA members coordinated before, during, and after the test to provide a unified message and prevent repetitive alerts. A total of 214,583 messages were sent. The Operational Area EOC also staffed a hotline to assist AlertOC users with questions or concerns resulting from the test delivery methods, sign up procedures, and changes to user information.

- **Public Outreach Status**

With the cancellation earlier this year of the Westbound Communications outreach contract, public outreach has been done utilizing various social media accounts not just by the Orange County Sheriff's Department but all cities and jurisdictions that use the AlertOC notification system. Using the recent Silverado and Yorba Linda Blue Ridge fires, AlertOC saw 4,679 additional registrants in the first day.

- **LECC Meeting Recap**

The Local Emergency Communications Committee (LECC) met briefly on October 13th via a Zoom conference call. The LECC discussed Federal Emergency Management Agency updates to Emergency Alert System alerting software and discussed the nomination of a new chairperson and vice-chair for the 2021 year.

## **19. Emergency Management Technology**

- **WebEOC**

Janell Harriman reported that the Emergency Management Division continues to offer WebEOC training to Operational Area partners via Zoom. For training inquiries please contact Janell.

A new board has been implemented within the WebEOC system called the Operational Rhythm Board, which allows users to list EOC planning meetings. The information can be viewed by the entire EOC at any time. This is important as it allows responders to rotate through meetings and identify objectives as well as personnel who need to attend the meetings.

Another project within the WebEOC system that will soon be implemented is the hotline board. This will provide the capability to e-mail calls within the hotline board out to other members.

Finally, the WebEOC system will allow jurisdictions to have access and control over their own users and passwords for their respective agencies. This new feature is pending the completion of the draft WebEOC Memorandum of Understanding and sub user agreements. The draft documents will be submitted to the Office of the County Council for review. Once reviewed, the implementation will begin with jurisdictions that have offered to be first to test.

- **GIS**

Ethan Brown reported that on October 26th, the Operational Area Emergency Operations Center Geographic Information System Unit activated the County's Public Information Mapping function to deliver critical evacuation information to residents affected by the Silverado and Blue Ridge fires. Over the next few days, the map was updated to reflect evacuated areas, road closures and shelter locations. This was the first major deployment of this capability for an incident with significant Orange County evacuations; many lessons were learned. Ultimately, the map received nearly four million views over the course of the incident and was used by several media organizations as they shared emergency information with the public.

## **20. San Onofre Nuclear Generating Station (SONGS)**

- Interjurisdictional Planning Committee Update

Randy Harper reported there was an Interjurisdictional Planning Committee (IPC) meeting held virtually on November 4th. Following the meeting, a decision maker's phone call took place along with a virtual drill simulating a large earthquake causing the San Onofre Nuclear Generating Station (SONGS) facility to obtain a potential release of radiological matter. The drill was successful and brought good conversations between all parties involved.

The IPC is currently working on updating the SONGS Plan. A draft of the plan has been sent out for review and is being reviewed by Director Boston. The team will be moving forward with the process for adoption of the new plan and will be preparing to calendar exercises and meetings for the year 2021.

- Decommissioning Update

SONGS has placed all of its fuel in dry cask storage as of August 10<sup>th</sup>, due to concerns raised by activists and claims of radiological release from this facility, which is known as the ISFSI (Independent Spent Fuel Storage Installation). A third party company was hired to perform a radiological survey of the transnuclear horizontal system. The results were consistent with what was shown and the results will be reported during the next Community Engagement Panel (CEP) meeting, scheduled for November 19th. In addition, on November 3rd, a fire and medical drill was held at the nuclear site in conjunction with Mission Hospital. The objectives of that performance were completed satisfactorily.

## **21. Disabilities, Access, and Functional Needs (DAFN) Working Group**

Document was received and filed.

## **22. Terrorism Working Group (TWG) Update**

Document was received and filed.

## **23. Orange County Intelligence Assessment Center (OCIAAC)**

Alberto Martinez reported that the County had a successful election, due to extensive planning that took place over the year. Acknowledgement was given to Mr. Neal Kelly, from the Register of Voters for his support with the planning process with members of the Orange County Intelligence Assessment Center (OCIAAC) and with many law enforcement partners across the County. Also kudos to Mr. Rafael Linares, from County Executive Office for his support in this effort. Ongoing coordination with the Federal Bureau of Investigation (FBI), Department of Homeland Security (DHS), and District Attorney's Office has gone well. A big thank you to Donna Boston and her team for allowing the intelligence team to run their operation at the EOC during election week. Also, in preparation of the elections, the OCIAAC team was acknowledged for their continued dedicated work over the last six months.

Internationally, there are concerns that what is seen happening in Austria and France with terrorism related incidents could happen nearby. The five-year anniversary of the San Bernardino terrorism attack is approaching. The intelligence team is currently reviewing information and ensuring that coordination with FBI and DHS partners continues daily as well as preparing a county preparation product for potential threats during the upcoming holidays.

There is a cybersecurity concern. The intelligence team has identified a growth in cyber incidents both nationally as well as regionally with both private sector and government partners. Therefore, additional cybersecurity training has been provided for agencies, as adversaries are interested in information specifically from county government and municipal government. Everyone is encouraged to be cognizant about information received including links. The intelligence team is also working with FBI and DHS partners daily in mitigating specific cyber incidents. Discussions about challenges with having foreign visitors into the County has taken place in the past; however, no plan has been developed. As the inauguration approaches, the intelligence team continues monitoring. Many thanks to all leaders involved including the Orange County Chiefs of Police and Sheriff's Association across the County for being strong supporters.

## **24. Grants Update**

Document was received and filed.

## **25. Health Medical Mutual Aid Update**

Tammi McConnell reported the Health Care Agency Operations Center remains activated to support the medical & health resource needs for the Orange County healthcare system. They continue to distribute large quantities of Personal Protective Equipment (PPE) and supplies to hundreds of providers in the County. So far, over 13.2M units have been distributed to providers that include but are not limited to hospitals, skilled nursing facilities, clinics, first responders and individual medical providers.



The Region I MHOACS (Orange, Los Angeles, Ventura, San Luis Obispo and Santa Barbara Counties) maintain weekly contact to share overall situational awareness, best practices and shared interests. This is also duplicated at the state level with multiple agencies including Emergency Medical Services Authority, California Office of Emergency Services and California Department of Public Health.

At this point, Orange County has not needed to order state resources other than the new antigen test kits. Orange County hospitals have solid emergency surge plans that if needed, can quickly expand bed capacity to meet acute care hospital needs. The state placed the alternate care site at Fairview in a warm-inactive status in September that can be re-activated within 72 hours if needed.

- Hospitalizations: 291 & make up 8% of all patients hospitalized (OC highest: 722 on 7/14)
- ICU: 90 43 (48%) are on ventilators (OC highest 245 on 7/15)
- ICU Bed availability: 36%
- Ventilator availability: 64%
- Several strategies have been implemented by HCA & healthcare partners to mitigate the impact of COVID-19, those include:
  - Widespread Testing
  - Case & Contact Investigation
  - Protecting the Vulnerable
  - Acute Care Surge
  - Essential Workers
  - Community Engagement/Health Equity
  - Relationship with Surrounding Counties

## **26. Fire Services Mutual Aid Update**

Chief Phil Johnson reported since the last meeting, the Fire Services Mutual Aid team continues to provide mutual aid throughout the states along with various resources and overhead personnel.

On October 26th the fire team received the same support during the Silverado and Blue Ridge fires. Orange County received mutual aid from within the county, the state and out of state, including the States of Arizona and Nevada and from over 50 outside fire agencies.

On the line there are 2,300 firefighters, over 400 fire engines, multiples fixed wing aircraft, 20 helicopters, 37 bulldozers, 15 hand crews, and 13 water tankers. All resources were mobilized within the first 48 hours for both fires. The dispatchers' call volume increased and within the first 24 hours took over 1,600 calls. The National Weather Service issued a Red Flag Warning the morning of the 26th at 2am. Knowing the seriousness of the warning, the fire services team was staffed and ready. The fire burned 12,466 acres similar to the Santiago Fire in 2007. The Silverado Fire destroyed three structures.

The Blue Ridge Fire began about six hours after the Silverado Fire and about 13,694 acres were burned compared to the Freeway Fire in 2008, burning over 30,000 acres. New prevention programs helped prevent larger burn acreage, which kicked off after the San Diego fires in 2007 and 2008. Some preventive measures included fuel reduction and vegetation management with two miles of housing developments, and defensible space clearance within 100 feet to the property line of the houses. Another measure was the ignition resistant construction houses: none of the houses that were rebuilt from the Freeway Fire in the City of Yorba Linda burned. Thanks to the public, fire departments and County inspectors, for the collaborative effort. The fire did not burn through neighborhoods and there were no fatalities. The Chief thanked the Orange County Sheriff's Department and other law enforcement partners for their collaborative support with evacuation efforts. Ironically, on October 20th a large evacuation tabletop exercises in collaboration with OCSD took place in the City of Lake Forest. Over 100,000 people were evacuated successfully, allowing fire response to focus on firefighting. In all, the system absolutely worked this time and all of the hours, collaboration, cooperation, and money spent, paid off in dividends this year. Needless to say, fire season is not over yet and approximately 180,000 acres of wildland within the County with many houses intermixed within; therefore, everyone is encouraged to continue to be vigilant.

## **27. Law Enforcement Services Mutual Aid Update**

Lieutenant Rich Nelson reported that the Law Enforcement Mutual Aid Bureau has been monitoring many events since September and between mutual aid, SRT and mobile field forces responded to 23 events. A total of 401 Orange County Sheriff's Department (OCSD) personnel respond to protests and incidents across the County.

Hats off to the Orange County Fire Authority, Cal Fire and all other partners involved for an amazing job during the fires. Thank you for protecting everybody. The OCSD deployed 99 personnel strictly for the Blue Ridge Fire and a total of 390 people deployed for a total of 489 OCSD personnel to conduct evacuations, traffic control and looter suppression.

Unfortunately, one SRT training was cancelled due to the fires which had over 300 students including 150 OCSD deputies, preparing for the election. The next Mobile Field Force class is slated for December 5th and 67 students have registered including 13 personnel from OCSD.

Thank you to Charlie Volkel for providing the evacuation maps and for your support at the Department Operations Center (DOC) and for serving as a liaison to the Emergency Operations Center (EOC). Charlie is very valuable and is appreciated.

The Everbridge notification system is extremely valuable to the mutual aid bureau, which has been used effectively during emergencies by allowing messages to be sent quickly and respond in a timely manner. The system has been used recently for OCSD response teams including off duty personnel, protest events, evacuations and more. The mutual aid team also uses the notification system to send communications to the Reserves and Search and Rescue Teams.

The OCSD DOC continues to be operational, anyone interested in being added to the distribution list to receive daily situation reports please contact the Incident Commander, Lieutenant Nelson.

Lastly, thank you to the OCIAC team for helping the Mutual Aid Bureau with the intelligence needed for planning and preparing for the protests.

#### **28. Public Works Mutual Aid Update**

Kevin Onuma reported that during the last quarter, the Public Works Mutual Aid received only one mutual aid request from Orange County Fire Authority. The request was for a fire dozer to support the Silverado Fire and provide assistance with road closures and message boards.

As it relates to state reimbursements the mutual aid team continues working on behalf of the County on nine separate events. So far, the County has received \$2.7 million in reimbursements. There is approximately \$587,000 in funds that have been obligated or approved by the Federal Emergency Management Agency (FEMA) but have not been received. Some of the funds includes reimbursement requests for the COVID-19 event. In all, the Mutual Aid Team has submitted 15 claims or projects to FEMA on behalf of the County, totaling \$55.7 million. FEMA has only approved and paid for two projects and the remainder of approximately \$55 million of claims is pending approval.

#### **29. Emergency Management Legislation**

Document was received and filed.

#### **30. 2021 EMC/OA Executive Board Meeting Dates and Location**

**February 10, May 12, August 11, November 10, 2021 locations to be determined based on COVID-19**

***A motion was made by Cymantha Atkinson and seconded by Vicki Osborn. The 2021 EMC/OA Executive Board Meeting dates and location were approved.***

#### **31. Next Meeting**

The next Emergency Management Council and Operational Area Executive Board Joint meeting will be February 10, 2021 at 1:30 p.m. via Zoom, Virtual Conference Call.

#### **32. Adjourn Emergency Management Council**

No additional comments were made.

**Continue with OA Executive Board Portion of Meeting**

## **Emergency Management Council and Operational Area Executive Board**

**Date:** February 10, 2021

### **Agenda Item #15**

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**TO:** Chairperson and Members of the Emergency Management Council and Operational Area Executive Board

**FROM:** Emergency Management Division

**SUMMARY:** Operational Area Manager Report

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#### **Orange County Winter Weather Workshop and Department of Water Resources Workshop**

On November 10th the Emergency Management Division hosted its annual Pre-Season Winter Weather Workshop which due to the pandemic was held virtually this year. The workshop included speakers from the National Weather Service who presented on the 2020-2021 winter outlook, as well as speakers from OC Public Works Operations and Environment Resources sections. The workshop was well attended by members of the Operational Area.

#### **Mutual Aid Regional Advisory Committee (MARAC)**

Please see the attached meeting agenda and handouts.

#### **Citizen Corps**

Citizen Corps held a meeting November 17th virtually. The focus of the meeting was recapping the 2020 year and volunteer program's response and adaption during COVID19, updates the Citizen Corps sections of the ReadyOC website, current grant projects for the Community Emergency Response Team Mutual Aid Program (CMAP) of Field Operating Guides and Radio Amateur Communications Emergency Services (RACES) vehicle magnets which arrived in January and will be distributed to February.

#### **Collaborating Organizations Active in Disaster of Orange County (COAD-OC)**

Since its initial activation in March due to COVID19, COAD-OC member organizations continue to support the County and Operational Area in multiple fields including managing the virtual Emergency Volunteer Center (EVC), monetary donations management and food distribution.

COAD-OC held a general meeting on December 17th virtually recapping the 2020 year with presentations from the Emergency Management Division, 211OC and OneOC on COVID response activities. Also highlighted were COAD-OC's support efforts with the recent Bond Fire with monetary donations support, as well as fire clean up and flood mitigation for homes around the burn area by some member organizations. In early January the County activated a virtual Emergency Volunteer Center (EVC) again through its COAD-OC partner OneOC to begin registering medically training volunteers to support COVID vaccination POD sites as part of Operation Independence. To this date over 1,000 medically licensed volunteers have registered through the EVC.

**Control One:**

Control One is an integral part of the emergency management system. The following statistics identify how Control One's communication and notification efforts are incorporated into Orange County's mobilization, coordination and response on a daily basis. Below are Control One's statistics from October through December 2020.

	4th Quarter Stats
After Hour Callouts (Public Works, Health Care Agency, EOC)	274
Emergency Radio Activations	1,667
General Broadcasts	372
Hospital Emergency Administration Radio Broadcasts	89
Paramedic-Hospital Communication Coordination	5,439
Pre-Established Mutual Aid Requests	1
Red Channel Emergency Traffic (Pursuits, Officer Assistance)	133
Sigalerts	459
Wants and Warrant Checks (800 MHz/ Purple Channel)	38,270

**Recommended Action:** Receive and file

**Report Prepared By:** Emergency Management Division



## **Governor's Office of Emergency Services**

Mutual Aid Regional Advisory Committee (MARAC) Agenda

Southern Mutual Aid Regions I & VI

Thursday, January 28, 2021, 0900-1200

0900	Welcome & Roll Call (O/A, CalOES, Speakers only)	Justin Duke, CalOES
0915	Southern Region Updates  MARAC Representative Position Voting	Sherri Sarro, CalOES Jim Acosta, CalOES Dan Weiss, CalOES
0945	CSTI Update	Justin Freiler Kelly Rogers Al Lehenbauer
1000	Grants Update	Andrea McKee
1015	Disaster Preparedness for California's Fourth Graders	Lynne Olsen
1030	Cal OES Debris Management Guidance for Counties	Elise Arata
1045	Vaccine Distribution & Dispensing Planning	Dee Ann Bagwell Gabriela Hurtado
1130	Round Table: County by County North to South (Order: O/A, Tribes, Special Districts)	All
1145	Closing Remarks & Future Meetings	Dan Weiss, CalOES

The next MARAC meeting will be: April 29, 2021

Please contact Justin Duke at [Justin.Duke@caloes.ca.gov](mailto:Justin.Duke@caloes.ca.gov) to suggest future agenda topics and meeting locations.



## CalOES Branch Updates January 28<sup>th</sup>, 2021

### Southern Region

- Southern Region Staffing Updates:
  - Sr. ESC Sonia Brown has transferred to a position with the CA Dept. of Public Health.
  - Deputy RA Jim Acosta will be retiring in mid-February
  - We will be posting for SESC and DRA positions soon.
  - Jose Contreras has started as the Imperial County ESC
  - Chris Valenzano will be starting February 1st covering Ventura County
- Our staff and management are still heavily involved in COVID-19 response, wildfire response and recovery, border issues, and are always preparing for other unanticipated issues.
- Southern Region supported Technical Assistance Teams on numerous site visits with other State Agencies to local hospitals to assess capacity issues and make recommendations.
- The Region and SOC monitored and reported on Election and Inauguration activities.

### Planning, Preparedness, and Prevention (PPP)

#### SEMS UPDATE:

- The push to re-invigorate the SEMS maintenance system continues.
- The next SEMS Advisory Board meeting will be tentatively scheduled in the first quarter of 2021.
- SEMS Specialist Committees are working to re-engage if they are not already doing so. Recent disaster events have made it difficult for some committees to meet due to member activations.
- The Office of Access and Functional Needs (OAFN) was able to assist with securing AFN community members to serve on all SEMS committees and working groups. There was a total of 31 people added from public and

private sectors. Their expertise and knowledge will provide a much-needed AFN perspective to the various committees and working groups.

- On Friday, December 4, OFAN held an orientation to introduce the new members to the various committees and working groups as well as meet the committee chairs. Each chair provided an overview of their respective committees. Director Ghilarducci was able to address the group and thank them for their participation.
- Discussions are taking place that revolve around a better and more formal system/process to intake info, recommendations, and proposals from the MARAC level up to the SEMS Technical Group. Further details will be upcoming.

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### **AAR UPDATE:**

- Beginning January 1, 2021, new legislation passed (AB 3267) increases time that state level AAR reports are submitted from 120 days to 180 days. This does not change the AAR requirement for OAs and state agencies that remains at 90 days.
- Interim COVID-19 AAR first draft is at the management level for review. Partners are requested to submit quarterly COVID AAR updates to Cal OES. RFI for July-September Quarter is due on January, 15 2021. RFI for October – December quarter will go out later in the week due on February 15, 2021.

July – September 2020 – Due January 15, 2021

October – December 2020 – Due February 15, 2021

January – March 2021 – Due April 15, 2021

- All questions, changes to contacts, and responses related to AAR can be directed to [SharedMail.CalAAR@CalOES.ca.gov](mailto:SharedMail.CalAAR@CalOES.ca.gov).

### **Earthquake Program**

- Coordinated with the Disaster Resistant Business Toolkit Workgroup to host two webinars for small businesses to increase their post-disaster continuity, supported with National Earthquake Hazards Reduction Program (NEHRP) FY19 funding. Under NEHRP Fy20 funding, two additional webinars will be held this spring following the same agenda in support of small businesses. <https://www.drbtoolkit.org/>
- Coordinated with the California Geological Survey (CGS) and Earthquake Engineering Research Institute (EERI) on two informational webinars on the

California Earthquake Clearinghouse and post event operations, supported with NEHRP FY19 funding. Recordings will soon be available on the California Earthquake Clearinghouse website:

<https://californiaeqclearinghouse.org/> If you'd like to learn more and be included on post event information distribution, go to the website to join the California Earthquake Clearinghouse mailing list.

- Coordination with the Earthquake Country Alliance (ECA) continued; this year's ShakeOut participant total was 6,590,465 about 60% of the 2019 totals. Many schools, universities, and businesses were not in session or working remotely so smaller numbers were anticipated, but 60% was still a great number of participants. With the support of NEHRP FY19 funding the ECA was able to record webinars for each of the Seven Steps to Earthquake Safety, they can be viewed here: <https://www.earthquakecountry.org/sevensteps/> closed captioning is also available. The Seven Steps to Earthquake Safety can be found in Spanish on the <https://www.terremotos.org/sietepasos/>. Guidance for performing the Drop, Cover, and Hold On drill with COVID precautions can be found on both websites.
- Outreach materials are available from the Cal OES Earthquake Program that include, Earthquake Underbed bags (English and Spanish), Rocket's Earthquake Safety Adventure (English, Spanish), Staying Safe Where the Earth Shakes (English, Spanish), Safe Mobile Home Flier, 7-Steps to a Resilient Workplace, Preparedness with Pedro, and I'm Okay window cards, just to mention a few. Also note that the Rocket's Rules website includes children's videos and their Earthquake Safety Adventure publication downloadable in English, Spanish, Chinese, Tagalog, Vietnamese, Armenian, French, Japanese, and Korean at <https://rocketrules.org/earthquake-activity-books-videos/>. For hardcopy materials listed above contact [Sharon.blankenheim@caloes.ca.gov](mailto:Sharon.blankenheim@caloes.ca.gov)

## **Earthquake, Tsunami, and Volcano Program**

### **Earthquake, Tsunami, and Volcano Program Update:**

- Tsunami Preparedness Week scheduled for March 22-26, 2021 – State Tsunami Program coordinating events and exercises with coastal partners. The annual Tsunami Response Communications Exercise is being planned for March 24, 2021. Please contact Yvette LaDuke at [Yvette.laduke@caloes.ca.gov](mailto:Yvette.laduke@caloes.ca.gov) or Todd Becker at [todd.becker@caloes.ca.gov](mailto:todd.becker@caloes.ca.gov) if you would like to coordinate an event for your jurisdiction.



- March 11, 2021 – 10th Anniversary of the Tohoku Tsunami – State Tsunami Program planning remembrance events in partnership with the Redwood Coast Tsunami Workgroup.
- The State Tsunami Program continues to update the tsunami hazard maps for all coastal counties. We will reach out to county Tsunami Program partners once the draft maps are developed for your County to meet and discuss the updates.

### **Earthquake Warning California Update:**

- ShakeAlertLA was retired and is no longer operational, as of December 31, 2020.
- The MyShake App, earthquake early warning mobile app, is free and available for both Apple and Google through their respective app stores. It provides warnings STATEWIDE! Get potentially life-saving seconds by knowing when to drop, cover, and hold with the statewide @MyShakeApp. Please help spread the word throughout the region.
- To continue budget support for the program, the Governor's January Budget Proposal includes \$17.3 million one-time General Fund to support the California Earthquake Early Warning System while ongoing revenue options continue to be evaluated and pursued.
- The Earthquake Warning California program is still offering presentations for local governments, non-profits and corporations throughout the state. Request presentations by emailing [earthquakeinfo@caloes.ca.gov](mailto:earthquakeinfo@caloes.ca.gov).
- More information can be found at [www.earthquake.ca.gov](http://www.earthquake.ca.gov).

### **Legislative**

- The California Senate and Assembly 2021-22 Session began on 1/11/21. All statutes signed by the Governor last session that did not have an urgency clause took effect on 1/1/2021.
- Legislative and External Affairs is beginning to monitor bills for the upcoming session that will have either a direct or indirect impact to the agency. The deadline for bills to be introduced in the house of origin is February 19, 2021.
- Once bill assignments are determined, updates will be posted on the Cal OES Legislative and External Affairs webpage (below).
- OLEA continues to hold COVID-19/Wildfire Recovery Statewide Coordination Calls on Monday's and Thursday's each week.
- OLEA sends out a Key Messages document Monday-Friday with updated information on all ongoing disasters.
- OLEA continues to report out and participate in all relevant SOC/JFO meetings for both COVID-19 and the wildfires.

- 2020 Session Sum-up and forthcoming legislative updates can be found at the below site:
  - <https://www.caloes.ca.gov/cal-oes-divisions/legislative-external-affairs/legislation>
- Please also find State Legislative Calendars below to monitor key legislative deadlines:
  - <https://www.senate.ca.gov/legdeadlines>
  - <https://www.assembly.ca.gov/legislativedeadlines>
- If there are any questions or if additional information is requested, please reach out to
  - [legislativeaffairs@caloes.ca.gov](mailto:legislativeaffairs@caloes.ca.gov)

## **Disaster Medical Health Region VI:**

- California Emergency Medical Services Authority (EMSA) built out additional surge capacity within identified General Acute Care Hospitals (GACH) in the region - Palomar Medical Center ACS in San Diego can accommodate med/surge level acuity and Riverside University Health Systems Medical Center (RUHS-MC) ACS has received additional staff and support to accommodate ICU and med/surge level patients. All ACSs are a state/regional asset and available to assist decompression of healthcare facilities as needed.
- EMSA supported Oxygen Depot is operational in Riverside County with 24/7 availability and delivery capabilities.
- California Office of Emergency Services (OES) has deployed firefighter paramedics and emergency medical technicians (EMT's) to support hospitals and alternate care facilities to assist with patient care while freeing up medically trained hospital staff to treat COVID-19 patients.
- California Department of Public Health (CDPH) is currently working with Local Health Departments (LHD) via the Medical Health Operational Area Coordinators (MHOAC) to support vaccination efforts.
- CDPH has made available backup refrigerators/freezers that are capable of storing vaccine and may be deployed rapidly.

## **Hazard Mitigation**

- The Hazard Mitigation Planning unit has been integrated into the HMA Branch. This will allow for a more cohesive relationship between the planning and project teams.
- We've upgraded to new and innovative systems for administration of our grants. We have been working with Salesforce and various consulting firms to create streamlined processes and platforms with significant

improvements allowing for more effective program implementation. We are hopeful that the impact of these changes will help to expedite the State and Federal review process and subsequent approval timeframes.

- We are working on creating the framework for the transition of our programs to becoming fully digital.
- The Pre-Disaster Mitigation (PDM) grant program has changed to the Building Resilient Infrastructure & Communities (BRIC) program. There will be heavy emphasis on this program going forward from both Cal OES and FEMA. The program will provide a large pot of annual funding for hazard mitigation projects and will be competitive nationwide.
- Leadership updates:
- Jennifer Hogan has been appointed to Assistant Director of Hazard Mitigation. She will remain the State Hazard Mitigation Officer.
- Jacy Hyde Ph.D., new to Cal OES, has assumed the role of Hazard Mitigation Branch Director.
- Staffing updates:
  - The HMA team has nearly doubled in size over the course of the last few months due to the ever-increasing number of Federal disasters in CA and the expansion of programs under the HMA umbrella.

## Emergency Management Council and Operational Area Executive Board

**Date:** February 5, 2021

### Agenda Item #16

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**TO:** Chairperson and Members of the Emergency Management Council and Operational Area Executive Board

**FROM:** Michelle Anderson, Interim County and Operational Area Emergency Manager

**SUMMARY:** Review the Unified County of Orange and Orange County Operational Area Emergency Operations Plan

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*Note: EMC and OA Executive Board members are not asked to read and comment on the Unified EOP in advance of the February meeting. Rather this agenda item is to orient them to the Unified EOP and request feedback for incorporation prior to the May meeting.*

#### **Narrative:**

Per the California Emergency Services Act, the County is required to maintain a comprehensive emergency operations plan. These responsibilities are further described at the County level in Orange County Ordinance 3-1-7, and at the Operational Area level in Section 3.2 of the Operational Area Agreement.

The Unified County of Orange and Orange County Operational Area Emergency Operations Plan (Unified EOP) addresses the roles and responsibilities as the local government for the unincorporated County areas, and as the Operational Area for the coordination of resources and information for all Subdivisions in the County of Orange, including cities, school districts, special districts, joint powers authorities, and the County.

During the normal two year mandated revision cycle, the Emergency Management Division presents to the Emergency Management Council and Operational Area Executive Board the Unified EOP for approval, once feedback from other committees and working groups has been processed.

During 2020 and 2021, the County and Operational Area have experienced unprecedented emergency response and recovery activities: pandemic, civil unrest, multiple wildland fires, and threatened debris flows. The unique characteristics of these responses have included: extended duration, international

impacts, overlapping incidents, and simultaneous operational impacts to every discipline and jurisdiction.

Because of these unique circumstances, the Emergency Management Division respectfully requests an additional review cycle at the Emergency Management Council and Operational Area Executive Board level. If any jurisdiction or discipline would like to submit additional comments, questions, or revisions, the feedback form can be accessed via PrepareOC in WebEOC, or please email [OAAdmin@ocsd.org](mailto:OAAdmin@ocsd.org).

The Unified EOP has been reviewed by the Emergency Management Council Subcommittee, the Orange County Emergency Management Organization, and the Disabilities, Access and Functional Needs Working Group; each providing valuable input and feedback to the revision.

**Fiscal Impact:** Staff time and production materials

**Recommended Action:** Hear report

## **Emergency Management Council and Operational Area Executive Board**

**Date:** February 10, 2021

### **Agenda Item #17**

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**TO:** Chairperson and Members of the Emergency Management Council and Operational Area Executive Board

**FROM:** Michelle Anderson, Interim County and Operational Area Emergency Manager

**SUMMARY:** Disaster Service Workers for COVID-19

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#### **Narrative:**

Local jurisdictions, including the County, each are responsible for their own plans, policies, and procedures related to emergency response and recovery. Since the COVID-19 pandemic was proclaimed in March 2020, local jurisdictions have adapted these plans and normal operations to support pandemic response and recovery. This includes adapting their independent administration of Disaster Service Worker programs within their jurisdiction.

Concurrently, the Emergency Management Council and Operational Area Executive Board each have roles in supporting the adoption of consistent policies and mutual aid agreements across jurisdictions and first responder disciplines. To that end, the Emergency Management Division respectfully requests the Emergency Management Council and Operational Area Executive Board to offer unanimous support to jurisdictions' implementation of their unique Disaster Service Worker programs, as each jurisdiction deems necessary. As outlined in California Government Code Section 3100-3109 (Attachment 1), each jurisdiction is responsible for:

- Ensuring that all DSWs have taken and subscribed to the oath of affirmation; and
- Assigning DSWs to serve in several ways, including, but not limited to:
  - Regular duties that contribute to Emergency Response,
  - A task or duty given to support the incident (like mass testing or vaccination sites) or,
  - Assist in the Emergency Operations Center.

As DSWs, individuals receive protections enumerated in California Civil Code (Attachment 2).

#### **Attachments:**

- California Government Code Section 3100-3109
- California Civil Code Section 1714.5(b)

#### **Recommended Action:**

1. Acting as the County of Orange Disaster Council, the Emergency Management Council supports the County of Orange use of DSW support for COVID-19 Response and Recovery in accordance with the County's DSW policies
2. Acting as the Operational Area, the Orange County Operational Area Executive Board supports the local jurisdictions' use of DSW support for COVID-19 Response and Recovery in accordance with individual jurisdictions' DSW policies

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**GOVERNMENT CODE - GOV****TITLE 1. GENERAL [100 - 7914]** ( Title 1 enacted by Stats. 1943, Ch. 134. )**DIVISION 4. PUBLIC OFFICERS AND EMPLOYEES [1000 - 3599]** ( Division 4 enacted by Stats. 1943, Ch. 134. )**CHAPTER 8. Oath or Affirmation of Allegiance for Disaster Service Workers and Public Employees [3100 - 3109]** ( Heading of Chapter 8 amended by Stats. 1972, Ch. 590. )

**3100.** It is hereby declared that the protection of the health and safety and preservation of the lives and property of the people of the state from the effects of natural, manmade, or war-caused emergencies which result in conditions of disaster or in extreme peril to life, property, and resources is of paramount state importance requiring the responsible efforts of public and private agencies and individual citizens. In furtherance of the exercise of the police power of the state in protection of its citizens and resources, all public employees are hereby declared to be disaster service workers subject to such disaster service activities as may be assigned to them by their superiors or by law.

(Amended by Stats. 1971, Ch. 38.)

**3101.** For the purpose of this chapter the term "disaster service worker" includes all public employees and all volunteers in any disaster council or emergency organization accredited by the Office of Emergency Services. The term "public employees" includes all persons employed by the state or any county, city, city and county, state agency or public district, excluding aliens legally employed.

(Amended by Stats. 2013, Ch. 352, Sec. 104. (AB 1317) Effective September 26, 2013. Operative July 1, 2013, by Sec. 543 of Ch. 352.)

**3102.** (a) All disaster service workers shall, before they enter upon the duties of their employment, take and subscribe to the oath or affirmation required by this chapter.

(b) In the case of intermittent, temporary, emergency or successive employments, then in the discretion of the employing agency, an oath taken and subscribed as required by this chapter shall be effective for the purposes of this chapter for all successive periods of employment which commence within one calendar year from the date of that subscription.

(c) Notwithstanding subdivision (b), the oath taken and subscribed by a person who is a member of an emergency organization sanctioned by a state agency or an accredited disaster council, whose members are duly enrolled or registered with the Office of Emergency Services, or any accredited disaster council of any political subdivision, shall be effective for the period the person remains a member with that organization.

(Amended by Stats. 2013, Ch. 352, Sec. 105. (AB 1317) Effective September 26, 2013. Operative July 1, 2013, by Sec. 543 of Ch. 352.)

**3103.** The oath or affirmation required by this chapter is the oath or affirmation set forth in Section 3 of Article XX of the Constitution of California.

(Amended by Stats. 1953, Ch. 1250.)

**3104.** The oath or affirmation may be taken before any officer authorized to administer oaths. The oath or affirmation of any disaster service worker may be taken before his appointing power or before any person authorized in writing by his appointing power.

No fee shall be charged by any person before whom the oath or affirmation is taken and subscribed.

(Amended by Stats. 1971, Ch. 38.)

**3105.** (a) The oath or affirmation of any disaster service worker of the state shall be filed as prescribed by State Personnel Board rule within 30 days of the date on which it is taken and subscribed.

(b) The oath or affirmation of any disaster service worker of any county shall be filed in the office of the county clerk of the county or in the official department personnel file of the county employee who is designated as a disaster service worker.

(c) The oath or affirmation of any disaster service worker of any city shall be filed in the office of the city clerk of the city.

(d) The oath or affirmation of any disaster service worker of any other public agency, including any district, shall be filed with any officer or employee of the agency that may be designated by the agency.

(e) (1) In its discretion, the board of supervisors of a county may require every disaster service worker of that county who legally changes his or her name, within 10 days from the date of the change, to file a new oath or affirmation in the same manner as the original filing. The county may maintain a record of each person so required to file a new oath of office indicating whether or not the person has complied. Any record maintained pursuant to this paragraph is a public record subject to disclosure under the California Public Records Act (Chapter 3.5 (commencing with Section 6250) of Division 7).

(2) Notwithstanding any other law, including, but not limited to, Sections 3108 and 3109, failure of a disaster service worker to file a new oath of office required by the board of supervisors pursuant to this subdivision shall not be punishable as a crime.

(f) The oath or affirmation of any disaster service worker may be destroyed without duplication five years after the termination of the disaster service worker's service or, in the case of a public employee, five years after the termination of the employee's employment.

*(Amended by Stats. 2015, Ch. 365, Sec. 2. (AB 630) Effective January 1, 2016.)*

**3106.** Compliance with this chapter shall, as to state employees, be deemed full compliance with Chapter 4, Part 1, Division 5, Title 2 of this code, requiring taking of oaths by state employees.

*(Added by Stats. 1950, 3rd Ex. Sess., Ch. 7.)*

**3107.** No compensation nor reimbursement for expenses incurred shall be paid to any disaster service worker by any public agency unless such disaster service worker has taken and subscribed to the oath or affirmation required by this chapter. It shall be the duty of the person certifying to public payrolls to ascertain and certify that such disaster service worker has taken such oath or affirmation. Whenever there is more than one officer certifying to public payrolls the governing body of a city or county or school district may designate and make it the duty of a certain officer or officers to ascertain and certify that such disaster service worker has taken such oath or affirmation. The governing body of a city or county or school district may designate and make it the duty of a local disaster service officer to ascertain and certify that each volunteer disaster service worker has taken such oath or affirmation.

Nothing in this chapter, however, shall prevent the correction of any technical error or deficiency in an oath taken pursuant to this chapter; provided, such correction is made before the disaster service worker is actually paid or reimbursed.

*(Amended by Stats. 1971, Ch. 38.)*

**3108.** Every person who, while taking and subscribing to the oath or affirmation required by this chapter, states as true any material matter which he or she knows to be false, is guilty of perjury, and is punishable by imprisonment pursuant to subdivision (h) of Section 1170 of the Penal Code for two, three, or four years.

*(Amended by Stats. 2011, Ch. 15, Sec. 126. (AB 109) Effective April 4, 2011. Operative October 1, 2011, by Sec. 636 of Ch. 15, as amended by Stats. 2011, Ch. 39, Sec. 68.)*

**3109.** Every person having taken and subscribed to the oath or affirmation required by this chapter, who, while in the employ of, or service with, the state or any county, city, city and county, state agency, public district, or disaster council or emergency organization advocates or becomes a member of any party or organization, political or otherwise, that advocates the overthrow of the government of the United States by force or violence or other unlawful means, is guilty of a felony, and is punishable by imprisonment pursuant to subdivision (h) of Section 1170 of the Penal Code.

*(Amended by Stats. 2011, Ch. 15, Sec. 127. (AB 109) Effective April 4, 2011. Operative October 1, 2011, by Sec. 636 of Ch. 15, as amended by Stats. 2011, Ch. 39, Sec. 68.)*



**State of California**

**CIVIL CODE**

**Section 1714.5**

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1714.5. (a) There shall be no liability on the part of one, including the State of California, county, city and county, city or any other political subdivision of the State of California, who owns or maintains any building or premises which have been designated as a shelter from destructive operations or attacks by enemies of the United States by any disaster council or any public office, body, or officer of this state or of the United States, or which have been designated or are used as mass care centers, first aid stations, temporary hospital annexes, or as other necessary facilities for mitigating the effects of a natural, manmade, or war-caused emergency, for any injuries arising out of the use thereof for such purposes sustained by any person while in or upon said building or premises as a result of the condition of said building or premises or as a result of any act or omission, or in any way arising from the designation of such premises as a shelter, or the designation or use thereof as a mass care center, first aid station, temporary hospital annex, or other necessary facility for emergency purposes, except a willful act, of such owner or occupant or his or her servants, agents or employees when such person has entered or gone upon or into said building or premises for the purpose of seeking refuge, treatment, care, or assistance therein during destructive operations or attacks by enemies of the United States or during tests ordered by lawful authority or during a natural or manmade emergency.

(b) Notwithstanding any other provision of law, no disaster service worker who is performing disaster services during a state of war emergency, a state of emergency, or a local emergency, as such emergencies are defined in Section 8558 of the Government Code, shall be liable for civil damages on account of personal injury to or death of any person or damage to property resulting from any act or omission while performing disaster services anywhere within any jurisdiction covered by such emergency, except one that is willful.

(c) For purposes of this subdivision, a disaster service worker shall be performing disaster services when acting within the scope of the disaster service worker's responsibilities under the authority of the governmental emergency organization.

(d) For purposes of this subdivision, "governmental emergency organization" shall mean the emergency organization of any state, city, city and county, county, district, or other local governmental agency or public agency, which is authorized pursuant to the California Emergency Services Act (Chapter 7 (commencing with Section 8550) of Division 1 of Title 2 of the Government Code).

(e) Nothing in this section shall be construed to alter any existing legal duties or obligations. The amendments to this section made by the act amending this section

shall apply exclusively to any legal action filed on or after the effective date of the act.

(Amended by Stats. 2009, Ch. 27, Sec. 1. Effective August 6, 2009. Note: Provisions of subd. (e) were inserted by the amendment by Stats. 2009, Ch. 27.)

## Emergency Management Council and Operational Area Executive Board

**Date:** February 10, 2021

### Agenda Item #18

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**TO:** Chairperson and Members of the Emergency Management Council and Operational Area Executive Board

**FROM:** Michelle Anderson, Interim County and Operational Area Emergency Manager

**SUMMARY:** Disaster Service Worker Volunteers for COVID-19

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#### **Narrative:**

##### Background

Since the COVID-19 pandemic was proclaimed in March 2020, local jurisdictions have adapted operations to support pandemic response and recovery. This includes supplementing government operations with volunteers. Volunteers are needed across jurisdictions and disciplines to respond to everything from food insecurity, behavioral health telemedicine, and support of testing and vaccination sites.

The use of volunteers carries certain risks for both the jurisdiction engaging them and for the volunteer themselves. To mitigate this, California law provides for Disaster Service Worker-Volunteer (DSW-V) programs (Attachment 1). In order for volunteers to be covered by state-funded worker's compensation programs and provide them immunity from liability for such disaster service, California law requires individuals to register with an Accredited Disaster Council (ADC), CalOES, or an authorized state agency in order to become DSW volunteers.

DSW-V programs are the responsibility of each jurisdiction under their own ADC. For the County, the Emergency Management Council is the ADC; each city has its own ADC (Attachment 2).

The DSW-V Program is integrated into County and Operational Area plans previously approved by the Emergency Management Council and Operational Area Executive Board. Specifically:

- On September 11, 2012, the County Board of Supervisors adopted Resolution 12-140 recognizing the Collaborative Organizations Active in Disasters-Orange County (COAD-OC) and authorizing the execution of a Plan of Cooperation (Attachment 3).
- On February 14, 2018, the Emergency Management Council and Operational Area Executive Board approved the Volunteer and Donations Management Annex to the Unified County and Operational Area Emergency Operations Plan. This Annex provides the organizational structure and process by which Orange County accesses and manages volunteer resources for community-wide disaster response, relief, and recovery efforts. This plan incorporates the COAD-OC Plan of Cooperation as an integral element of coordinating volunteers.

#### DSW-V Use in COVID-19 Response and Recovery

The County and local jurisdictions intend to use DSW-V to respond to and recover from the COVID-19 pandemic. Affiliation with an ADC and written delegated authority from that Council is required prior to administering a disaster service worker volunteer program. The law further provides that ADC can designate an agency or authority to determine the level of background checks, training, and job classification that apply to volunteers.

Because the COVID-19 response and recovery is of extended duration, it is recommended that the designation be given to those agencies which hold responsibility for them on a day-to-day basis, and who are designated in the Unified County of Orange and Orange County Operational Area Emergency Operations Plan, or individual jurisdictions' Emergency Operations Plans. For example, for the County vaccination program, the Health Care Agency and County Executive Office will jointly administer any County volunteer programs, including screening and training volunteers in a manner deemed by the Orange County Health Officer, or their designee, to be commensurate with the job duties assigned to the volunteers.

Note: While the use of DSW-V is usually excluded for vaccination clinics in a non-imminent threat environment, the California Office of Emergency Services has advised that their use in COVID-19 vaccination sites is allowable.

**Attachments:**

- 1) Title 19 DSW Regulations.12.17.2012
- 2) CalOES' list of Orange County accredited Disaster Councils
- 3) County Board of Supervisors Resolution 12-140

**Recommended Action:**

1. Acting as the County of Orange Accredited Disaster Council, the Emergency Management Council supports the County of Orange's use of DSW-V support for COVID-19 Response and Recovery, in accordance with County of Orange volunteer program guidance and as directed by the Board of Supervisors, Chief Executive Officer, Health Officer, or their designees.
2. Acting as the Operational Area, the Orange County Operational Area Executive Board supports the County of Orange and other Orange County jurisdictions use of DSW-V support for COVID-19 Response and Recovery in accordance with individual jurisdictions' DSW-V policies, and as approved by their respective Accredited Disaster Councils.

**TITLE 19. PUBLIC SAFETY**  
**DIVISION 2. CALIFORNIA EMERGENCY MANAGEMENT AGENCY**  
**CHAPTER 2. EMERGENCIES AND MAJOR DISASTERS**  
**SUBCHAPTER 3. DISASTER SERVICE WORKER VOLUNTEER PROGRAM**

**§ 2570. Short Title.**

This subchapter shall be known and may be cited as the Disaster Service Worker Volunteer Program (DSWVP) Regulations.

**§ 2570.1. Purpose.**

The Legislature has long provided a state-funded program of workers' compensation benefits for disaster service worker volunteers who contribute their services to protect the health and safety and preserve the lives and property of the people of the state. This Program was established to protect such volunteers from financial loss as a result of injuries sustained while engaged in disaster service activities and to provide immunity from liability for such disaster service worker volunteers while providing disaster service, including official out-of-state deployments to jurisdictions requesting mutual aid assistance. Out-of-state training conducted in a manner geographically and functionally specific to cross-border emergency response may also be considered a covered activity.

NOTE

Authority cited: Sections 8567 and 8585.5 Government Code.  
Reference: Section 8657, Government code, Sections 3211.9 through 3211.93a, Labor Code., Section 1714.5 Civil Code.

**§ 2570.2. Definitions.****(a) Disaster Service Worker Volunteer**

(1) A disaster service worker volunteer is any person registered with an accredited disaster council or the California Emergency Management Agency, or a state agency granted authority to register disaster service worker volunteers, for the purpose of engaging in disaster service pursuant to the California Emergency Services Act without pay or other consideration.

(2) Disaster service worker volunteer includes public employees, performing disaster work outside their regular employment without pay, and also includes any unregistered person impressed into service during a state of war emergency, a state of emergency, or a local emergency by a person having authority to command the aid of citizens in the execution of his or her duties.

(3) Exclusion: Disaster service worker volunteer does not include any member registered as an active fire fighting member of any regularly organized volunteer fire department, having official recognition, and full or

partial support of the county, city, town or district in which such fire department is located.

**(b) Disaster Service.**

(1) Disaster service means all activities authorized by and carried on pursuant to the California Emergency Services Act while assisting any unit of the emergency organization during a proclaimed emergency or during a Search and Rescue mission, including approved, documented and supervised:

- activities performed to mitigate an imminent threat of extreme peril to life, property and resources, and
- training necessary to engage in such activities.

Such activities are under the general direction of the accredited disaster council (or designated agency or authority) including how supervision will be performed (i.e. onsite, offsite) and who will act in a supervisory capacity, (i.e. paid staff, volunteers). It is the responsibility of the accredited disaster council (or designated agency or authority) that only persons with appropriate supervisory skills, as determined by the accredited disaster council (or designated agency or authority), act in a supervisory capacity.

(2) Exclusions. Disaster service does not include any activities or functions performed by a person if the accredited disaster council with which the person is registered receives a fee or other compensation for the performance of that person's activities or functions.

(c) Training. For purposes of these regulations, training is a pre-authorized activity, sponsored by an accredited disaster council (or designated agency or authority) and may include classroom instruction, disaster drills or exercises, or related activities designed to enhance the disaster response skills (including safety) of the disaster service worker volunteer. Out-of-state training conducted in a manner geographically and functionally specific to cross-border emergency response may also be considered a covered activity.

(d) Disaster Council. A disaster council is a public agency established by ordinance which is empowered to register and direct the activities of disaster service

worker volunteers within the area of the county, city, city and county, or any part thereof. In this respect, the disaster council is acting as an instrument of the state in aid of carrying out general state government functions and policy with regard to disaster services.

(e) Accredited Disaster Council. A disaster council may become accredited through certification by the California Emergency Management Agency when the disaster council agrees to follow and comply with the rules and regulations established by the California Emergency Management Agency pursuant to the provisions of the Emergency Services Act. Upon certification, and not before, the disaster council becomes an accredited disaster council. A disaster council remains accredited only while the certification of the California Emergency Management Agency is in effect and is not revoked.

(f) Auxiliary Fire Fighter. An auxiliary fire fighter is a person recruited, registered and trained as a supplement or reserve for unusual fire emergencies or disaster situations. Workers' compensation benefits for uncompensated auxiliary fire fighters may be provided by the state. An auxiliary fire fighter is not a "volunteer fire fighter," who is a person recruited and trained to meet the day-to-day operational requirements of a fire department. Workers' compensation insurance premiums for the volunteer fire fighter are the responsibility of the local government or fire entity.

(g) Public Employee. All persons employed by the state or any county, city, city and county, state agency or public district, excluding aliens legally employed, are considered to be public employees.

(h) Convergent Volunteers. Convergent volunteers are individuals who come forward to offer disaster response and recovery volunteer services during a disaster event. Convergent volunteers are not persons impressed into service at the scene of an incident.

NOTE

Authority cited: Sections 8567, 8585.5, and 8585.7, Government Code. Reference: Sections 3100, 8610 and 8612, Government Code; and Sections 3211.9, 3211.91, 3211.92, 3211.93, 3211.93a, and 3600.6 Labor Code.

**§ 2571. Accredited Disaster Council.**

(a) Disaster councils shall be accredited in accordance with Sections 8585.7 or 8612, Government Code.

(b) When applying for accreditation, disaster councils shall furnish the California Emergency Management

Agency with a certified copy of the ordinance which has provided for the following:

- (1) a disaster council;
- (2) a Chairperson or director of the disaster council;
- (3) an Emergency organization; and,
- (4) compliance with the Emergency Services Act.

NOTE

Authority cited: Sections 8567 and 8585.5, Government Code.  
Reference: Section 8612, Government Code.

**§ 2572.1. Classifications and General Duties.**

The various classifications of disaster service worker volunteers and the general duties of the members of each classification shall be limited to those described below. It is the responsibility of the accredited disaster council (or designated agency or authority) to determine the appropriate level of background check, if any, for each classification.

(a) Animal Rescue, Care and Shelter. Veterinarians, veterinary support staff and animal handlers/specialists providing skills in the rescue, clinical treatment, euthanasia, disposal and transportation of all animals, including but not limited to companion animals, livestock, avian, fish, equine, exhibition animals, zoo animals, laboratory and research animals, and wildlife; assisting in the procurement of shelters, equipment, and supplies; documenting arrival, sheltering, treatment, and discharge or placement of animals.

(b) Communications. Install, operate and maintain various communications systems and perform related service, to assist officials and individuals in the protection of life and property.

(c) Community Emergency Response Team Member. Under the direction of emergency personnel or a designated team leader, assist emergency units within their block, neighborhood, or other area assignment; survey area conditions; disseminate information; secure data desirable for emergency preparedness planning; report incidents; and generally assist officials and individuals in the protection of life and property.

(d) Emergency Operations Center/Incident Command. Under the direction and supervision of the EOC/IC assist at the city, county, region, State, or departmental level of government in the coordination of overall response and support to an incident including performing in one or more of the Standardized Emergency Management System functions.

(e) Human Services. Assist in providing food, clothing, bedding, shelter, and rehabilitation aid; register evacuees to promote reuniting families and to support the needs of special populations; compile authoritative lists of deceased and missing persons; and other phases of emergency human services, such as maintaining morale and administering to the mental health, religious or spiritual needs of persons suffering from the effects of the disaster.

(f) Fire. As auxiliary fire fighters or auxiliary wildland fire fighters, assist regular fire fighting forces or fire protection agencies to fight fire, rescue persons, and save property; control forest or wildland fires or fire hazards; instruct residents in fire prevention and property defense methods, methods of detecting fire, and precautions to be observed in reducing fire hazards.

(1) For purposes of these regulations only, the ratios between auxiliary fire fighters, volunteer fire fighters, and paid fire fighters shall be one auxiliary for one volunteer and three volunteers for one paid fire fighter. The basis for applying these ratios is that the staffing of an engine company, truck company, or a squad shall not exceed six paid fire fighters, and a salvage and rescue company shall not exceed two paid fire fighters. A fire department that has no volunteer fire fighters is limited to three auxiliary fire fighters for each paid fire fighter in the companies and squads, staffed as above. These staffing standards are based on the number of first line (not reserve) apparatus operated by the fire department.

(2) When auxiliary fire fighters are registered with other than an established fire service organization; for example, auxiliary fire fighters in a county or city emergency management services organization, a total number of eligible auxiliary fire fighters shall be computed for that city or unincorporated area. The emergency management services organization is entitled to register auxiliary fire fighters not otherwise registered with other established fire service organizations, and to a number not to exceed the allowable total as indicated in Section 2572.1 (f) (1), above.

(g) Laborer. Under the direction and supervision of the responding agency, performs general labor services and supports emergency operations.

(h) Law Enforcement. As Auxiliaries, assist law enforcement officers and agencies to protect life and property; maintain law and order; perform traffic

control duties; guard buildings, bridges, factories, and other facilities; isolate and report unexploded ordnance.

(i) Logistics. Under the direction of the emergency organization, assist in procurement, warehousing, and release of supplies, equipment materials, or other resources. Assist in mobilization and utilization of public and private transportation resources required for the movement of persons, materials, and equipment.

(j) Medical and Environmental Health. Staff casualty stations, establish and operate medical and public health field units; assist in hospitals, out-patient clinics, and other medical and public health installations; maintain or restore environmental sanitation; assist in preserving the safety of food, milk, and water and preventing the spread of disease; perform laboratory analysis to detect the presence and minimize the effects of nuclear, chemical, biological, radiological or other hazardous agents.

(k) Safety Assessment Program Evaluator. Survey, evaluate and assess damaged facilities for continued occupancy or use; assist in safety evaluations of facilities for utilities, transportation, and other vital community services; and provide recommendations regarding shoring or stabilization of damaged or unsafe buildings or structures.

(l) Search and Rescue. Under the direction of the appropriate authority, perform search and rescue operations in one or more of several areas including, but not limited to: search and rescue; SAR conducted evidence searches; urban search and rescue; or mine and confined space rescue.

(m) Utilities. Assist utility personnel in the repair and restoration of public utilities damaged by disaster.

#### NOTE

Authority cited: Sections 8587 and 8585.5, Government Code.  
Reference: Section 8585.5, Government Code.

#### **§ 2572.2. Scope Of Disaster Service Duties.**

Each disaster service worker volunteer in any classification shall, without regard to a formal designation or assignment, be considered to be acting within the scope of disaster service duties while assisting any unit of the emergency organization during a proclaimed emergency or during a SAR mission, or performing activities to mitigate an imminent threat of extreme peril to life, property and resources either:

(a) under the authorization and supervision of a duly constituted superior in the emergency organization; or,

(b) under the supervision and direction of the American Red Cross while carrying out its programs in consonance with state and local statements of understanding, or in carrying out a mission assigned to that agency by a responsible state or local authority.

NOTE

Authority: Sections 8567 and 8585.5, Government Code.  
Reference: Section 8585.5, Government Code.

**§ 2573.1 Registration and Training.**

(a) Registration. A person shall be deemed to be registered if the following information is on file with the California Emergency Management Agency or with the appropriate authority as indicated in Section 2573.2:

- (1) name of registrant;
- (2) address of registrant;
- (3) date enrolled (established as the date the loyalty oath is administered);
- (4) name of registering government agency or jurisdiction with signature and title of authorized person;
- (5) classification of disaster service to which the volunteer is assigned; and
- (6) a signed statement that the loyalty oath or affirmation was taken or subscribed before an officer authorized to administer oaths.

(b) Training.

(1) Accredited disaster councils may require each person registered as a disaster service worker volunteer to satisfactorily complete a course of training or instruction, including periodic refresher training. If warranted by the classification, disaster councils may require documented proof of professional certification or licensing.

(2) The accredited disaster council (or designated agency or authority) shall ensure disaster training is approved, documented and supervised, and shall ensure disaster training is commensurate with the duties of the disaster service worker volunteer.

(3) Exclusions: Unless the volunteer is directly providing disaster services, activities that are not covered include, but are not limited to, parades, public exhibitions, physical fitness training, out-of-state training not conducted in a manner geographically and

functionally specific to cross-border emergency response or other training activities not related to disaster service.

NOTE Authority cited: Sections 8567 and 8585.5 Government Code.  
Reference: Section 8585.5 Government Code.

**§ 2573.2 File Retention and Recordkeeping.**

(a) Documented proof of the oath or affirmation of any disaster service worker volunteer is an integral part of an injury claim for workers' compensation. File retention should follow the same rules as other public personnel records. The oath or affirmation shall be filed as follows:

(1) State. File as prescribed by the State Department of Personnel Administration within 30 days of the date it was taken or subscribed.

(2) County. File in the office of the county clerk or in the official department personnel file of the county employee who is designated as a disaster service worker.

(3) City. File in the office of the city clerk.

(4) Other Public Agencies or Districts. File with a public agency or district designated officer or employee.

(5) The oath or affirmation may be destroyed without duplication five years after the termination of the disaster service worker volunteer's service or, in the case of a public employee, five years after the termination of the employee's employment.

(b) All registration records shall be available for inspection by any officer or employee of the State Compensation Insurance Fund or of the California Emergency Management Agency.

(c) The personnel officer or other individual designated by the accredited disaster council shall be responsible for keeping the registration current, and for the accuracy and safekeeping of the official registration records.

(d) The California Emergency Management Agency may prescribe additional registration requirements as it may deem necessary.

NOTE Authority cited: Sections 8567 and 8585.5, Government Code. Reference: Section 3105, Government Code.



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**§ 2573.3 Workers' Compensation Claims.**

Claim Packages. Workers' compensation claims for injuries/illnesses sustained by disaster service worker volunteers while performing disaster service, shall be filed under the same authorities and guidelines as claims filed by paid employees. The claim shall include:

- (a) the appropriate claim and employer's report of injury/illness forms as prescribed by the State Compensation Insurance Fund;
- (b) a written narrative account of the incident that may include witness statements; and,
- (c) a copy of the claimant's current disaster service worker volunteer registration form indicating the loyalty oath or affirmation was administered.
- (d) If injury due to a training activity, the claim shall also include:
  - (1) a copy of a training document verifying the disaster service worker volunteer's participation, and
  - (2) a copy of the written pre-authorization of the training activity by the accredited disaster council or its designee.

NOTE

Authority cited: Sections 8567 and 8585.5, Government Code.  
Reference: Section 3211.92 and 5400 et seq., Labor Code; and  
Section 3102, Government Code.

City	Date Incorporated	Date Accredited	Date Emer Ord	Emer Ord Amended	Date of MMA Res	MMA Res Amended	Date of DSW Res	DSW Res Amended
Salinas	07/05/1889	06/16/49	03/21/90		12/20/50		01/05/49	
Sand City	03/04/1874	06/16/49	03/01/71		12/04/50		01/17/49	
Seaside	05/31/1960	10/27/83	07/20/82		07/20/82		07/20/82	
Soledad	10/13/1954	03/15/55	04/20/72		11/18/54		01/20/55	
	03/09/1921	06/16/49	04/10/51		12/12/50		04/10/51	
<b>Napa</b>								
American Canyon	02/18/1850	06/16/49	09/19/72		03/11/52		01/11/49	06/13/67
Calistoga	01/01/1992	11/21/97	08/07/97		08/21/97		08/21/97	
Napa	01/06/1886	06/15/51	11/01/88		12/01/50		12/01/50	
Saint Helena	03/23/1872	06/16/49	11/05/73		12/18/50		05/09/49	
Yountville	03/24/1876	06/16/49	01/23/73		11/28/50		08/10/48	
	02/01/1965		03/04/03		02/04/03		02/04/03	
<b>Nevada</b>								
Grass Valley	04/25/1851	03/01/51	11/28/89		01/02/51		01/02/51	
Nevada City	04/15/1861	09/12/50	11/28/72		12/12/50		07/25/50	
Truckee	04/19/1856	06/15/51	04/12/51		04/12/51		04/13/51	
	03/23/1993	10/22/18	04/10/18		04/10/18		04/10/18	
<b>Orange</b>								
Aliso Viejo	03/11/1889	12/19/46	02/24/87		11/28/50		11/19/46	
Anaheim	07/01/2001	10/23/02	06/05/02		06/05/02		06/05/02	
Brea	03/18/1878	06/19/49	09/27/77		11/28/50		04/07/59	
Buena Park	02/23/1917	06/16/49	04/20/76		12/06/50		05/03/83	
Costa Mesa	01/27/1953	03/15/55	09/21/87		12/29/53		09/05/78	
Cypress	06/29/1953	03/15/55	11/03/80		04/19/54		04/19/54	
Dana Point	07/24/1956	01/27/58	10/21/57		10/21/57		10/28/91	
Fountain Valley	01/01/1989	03/06/07	04/17/16	04/17/16	01/22/03		01/22/03	04/19/16
Fullerton	06/13/1957	04/10/63	02/04/92		12/14/59		01/21/92	
Garden Grove	02/15/1904	12/19/46	03/06/51		11/28/50		05/21/46	
Huntington Beach	06/18/1956	01/27/58	06/22/71	06/24/75	11/26/57		11/26/57	
Irvine	02/17/1909	06/16/49	11/17/80		02/05/51		06/07/76	
La Habra	12/28/1971	12/07/77	04/26/77	03/26/91	04/12/77		04/12/77	
La Palma	01/20/1925	03/01/51	11/06/73		12/05/50		12/11/73	

City	Date Incorporated	Date Accredited	Date Emer Ord	Emer Ord Amended	Date of MMA Res	MMA Res Amended	Date of DSW Res	DSW Res Amended
Laguna Beach	10/26/1955	01/27/58.	11/04/57		10/07/57		10/07/57	
Laguna Hills	06/29/1927	06/24/47	09/06/72		12/06/50		12/04/46	
Laguna Nigel	12/20/1991	12/15/98	10/28/97		10/14/97		10/14/97	
Laguna Woods	12/01/1989	12/17/98	06/21/94		06/06/90		04/16/93	12/01/98
Lake Forest	03/24/1999	09/29/03	12/18/02		11/20/02		11/20/02	
Los Alamitos	12/20/1991	12/02/99	08/02/94		02/16/99		02/04/92	02/16/99
Mission Viejo	03/01/1960	04/15/68	08/28/72		11/14/67		08/14/72	
Newport Beach	03/31/1988	01/28/92	12/09/91		06/26/89		06/26/89	
Orange	09/01/1906	12/19/46	10/09/73		12/26/50	12/10/73	12/10/73	
Placentia	04/06/1888	06/16/49	08/28/73		12/05/50		08/21/73	
Rancho Santa Margarita	12/02/1926	06/16/49	11/06/73		12/05/50		11/16/48	05/19/81
San Clemente	01/01/2000	08/23/04	09/18/03		09/04/03		09/04/03	
San Juan Capistrano	02/28/1928	06/16/49	11/01/72		12/06/50	11/01/72	11/01/72	
Santa Ana	04/19/1961	06/30/70	10/23/61		10/23/61		10/23/61	
Seal Beach	06/12/1886	06/16/49	03/19/84		12/21/50		01/07/74	
Stanton	10/27/1915	06/16/49	08/21/67		12/27/50		11/25/74	
Tustin	06/04/1956	05/23/58	11/27/72		03/24/58		03/24/58	
Villa Park	09/21/1927	06/16/49	04/21/75		12/04/50	06/15/59	04/07/75	
Westminster	01/11/1962	12/07/77	07/21/77		06/16/77		11/17/77	
Yorba Linda	03/27/1957	01/27/58	09/12/72		12/02/57		08/22/72	
	11/02/1967	06/30/70	05/17/82		01/15/68		05/03/82	
<b>Placer</b>								
Auburn	04/25/1851	03/07/50	11/16/90		01/22/51		12/13/49	
Colfax	05/02/1888	06/16/49	01/25/72		12/14/50		07/21/48	
Lincoln	02/23/1910	12/19/46	11/26/46		04/24/51		11/26/46	
Loomis	08/07/1890	09/12/50	09/14/71		11/28/50		09/12/50	
Rocklin	12/17/1984	11/20/06	12/10/96		10/13/04		10/12/04	
Roseville	02/24/1893	03/01/51	12/20/71		04/16/51		10/09/50	
	04/10/1909	06/24/47	10/20/71		12/13/50		04/23/47	
<b>Plumas</b>								

# ORANGE COUNTY BOARD OF SUPERVISORS

## MINUTE ORDER

September 11, 2012

Submitting Agency/Department: Sheriff-Coroner

Adopt resolution recognizing Collaborative Organizations Active in Disasters - Orange County (COAD-OC) and authorizing Sheriff-Coroner to execute Plan of Cooperation to assist with activities to support COAD-OC - All Districts

**The following is action taken by the Board of Supervisors:**

APPROVED AS RECOMMENDED ☒ OTHER ☐

**Unanimous** ☒ (1) NGUYEN: Y (2) MOORLACH: Y (3) CAMPBELL: Y (4) NELSON: Y (5) BATES: Y

*Vote Key: Y=Yes; N=No; A=Abstain; X=Excused; B.O.=Board Order*

Documents accompanying this matter:

☒ Resolution(s) 12-140

☐ Ordinances(s)

☐ Contract(s)

Item No. 10

Special Notes:

Copies sent to: Sheriff-Coroner/ Kathy Beckett

9-28-12



I certify that the foregoing is a true and correct copy of the Minute Order adopted by the Board of Supervisors, Orange County, State of California.  
Susan Novak, Clerk of the Board

By: \_\_\_\_\_

Deputy



## AGENDA STAFF REPORT

ASR Control 12-001191

**MEETING DATE:** 09/11/12  
**LEGAL ENTITY TAKING ACTION:** Board of Supervisors  
**BOARD OF SUPERVISORS DISTRICT(S):** All Districts  
**SUBMITTING AGENCY/DEPARTMENT:** Sheriff-Coroner (Approved)  
**DEPARTMENT CONTACT PERSON(S):** Mark Billings (714) 647-1833  
 Tim Moy (714) 647-1854

**SUBJECT:** Resolution in Support of Collaborative Organizations Active in Disasters - OC

**CEO CONCUR**  
Concur

**COUNTY COUNSEL REVIEW**  
Approved Resolution to Form

**CLERK OF THE BOARD**  
Consent Calendar  
3 Votes Board Majority

**Budgeted:** N/A

**Current Year Cost:** N/A

**Annual Cost:** N/A

**Staffing Impact:** No

**# of Positions:**

**Sole Source:** N/A

**Current Fiscal Year Revenue:** N/A

**Funding Source:** N/A

**Prior Board Action:** N/A

### RECOMMENDED ACTION(S):

Adopt resolution authorizing the Sheriff-Coroner to assist with all necessary activities, consistent with Board policy, to support Collaborative Organizations Active in Disasters - Orange County (COAD-OC) and recognizing COAD-OC as the collaborating body to foster communication and coordination among all volunteer, non-profit and faith-based community programs providing leadership and response to disasters Countywide.

### SUMMARY:

The Sheriff-Coroner requests adoption of the Resolution supporting the Collaborative Organizations Active in Disasters -- Orange County (COAD-OC) and recognizing the vital resources and contributions this group can provide during an emergency in Orange County.

### BACKGROUND INFORMATION:

Following the tragic events of September 11, 2001, national preparedness initiatives were introduced to expand on the preparedness and response capabilities of the nation, now known as Presidential Policy Directive 8. The National Preparedness system emphasizes an all-encompassing collaborative effort between all levels of government, the private sector nonprofit agencies, and the public.

The National Volunteer Organizations Active in Disasters, known as VOAD, has been in existence for many years. VOAD itself is not a direct service provider; it is a membership of organizations that provide services to people affected by a disaster. VOAD links organizations together and strengthens the overall community response. After the 2007 Santiago Fire impacted the unincorporated areas of Orange County, many nonprofit and volunteer organizations saw the importance of establishing a VOAD in Orange County.

The Collaborative Organizations Active in Disaster, known as COAD-OC, was formed to encompass many partners, including non-government, faith based, and private partners. The purpose of COAD-OC is to establish and enhance partnerships among community-based and governmental organizations to collaborate, communicate and coordinate response and recovery efforts for Orange County during times of disaster. COAD-OC also provides a forum for participating organizations to share information, training and planning strategies to enhance their own capabilities.

COAD-OC includes representation from multiple community sectors, including those serving people with disabilities and those with access and functional needs; animal services; donations management; information and referral services; faith-based organizations; and food, government, sheltering/mass care and volunteer management. The COAD-OC mission is accomplished through networking organizations and applying the national response framework, including the National Incident Management System and the California Standardized Emergency Management Systems.

COAD-OC came to the aide of residents in the unincorporated canyon areas following the devastating rains in December 2010. Even though a Federal Emergency Declaration was received, no monetary aid was made available to the residents. COAD-OC members provided nearly \$800,000 in volunteer services, food, supplies and monetary support. The event demonstrated the importance of recognizing this group's vital role as part of the emergency management organization and continued collaboration with all members of the Orange County Operational Area.

COAD-OC has developed a Plan of Cooperation with the County to acknowledge the importance of this partnership. The proposed Resolution recognizes COAD-OC as a vital function to Orange County as part of the effort towards increased emergency preparedness through collaboration, communication, coordination, and cooperation among community organizations during response and recovery to a disaster in Orange County.

The County's participation in COAD-OC will not result in any additional costs. All activities associated with the County's participation in COAD-OC are within the normal function and responsibilities of the Sheriff's Emergency Management Unit.

**FINANCIAL IMPACT:**

N/A

**STAFFING IMPACT:**

N/A

**EXHIBIT(S):**

Plan of Cooperation

**ATTACHMENT(S):**

Resolution

**RESOLUTION OF THE BOARD OF SUPERVISORS OF**

**ORANGE COUNTY, CALIFORNIA**

**September 11, 2012**

WHEREAS, Presidential Policy Directive 8, the National Preparedness system emphasizes a national preparedness approach, including enhanced collaboration between all levels of government, the private and nonprofit sectors and the public; and

WHEREAS, Presidential Policy Directive 8--National Preparedness System utilizes "all-of-Nation" preparedness approach optimizing the use of available resources in order utilize key capabilities; and

WHEREAS, the integration of collaboration with non-profit and volunteer organizations was identified after Hurricane Camille in 1969 and subsequently the National Volunteer Organizations Active in Disasters was established in 1970; and

WHEREAS, in 2007, after the Santiago Fire impacted Orange County, the Collaborating Organizations Active in Disasters, Orange County known as COAD-OC was formed; and

WHEREAS, the mission of COAD-OC is to establish and enhance partnerships among community-based and governmental organizations to collaborate, communicate and coordinate preparedness, response and recovery efforts for Orange County during times of disaster; and

WHEREAS, COAD-OC includes representation from multiple community sectors including animal services, donations management, information and referral services, faith based, food support, government, sheltering and mass care, volunteer management organizations and organizations serving people with disabilities and those with access and functional needs; and

WHEREAS, Orange County realizes the vital role COAD-OC provides during emergencies in Orange County including valuable resources benefiting the whole community; and

WHEREAS, the COAD-OC provides a forum to exchange preparedness, response, and recovery information with members, and volunteers, and provide assistance with long-term recovery for the community; and

WHEREAS, COAD-OC responded to the needs of residents in the unincorporated canyon areas following the devastating rain in December 2010. COAD-OC members provided nearly \$800,000 in terms of volunteer services, food, supplies and monetary support. The event demonstrates the importance to recognize this group's vital role as part of the emergency



management organization and continued collaboration with all members of the Orange County Operational Area; and

WHEREAS, COAD-OC has developed a Plan of Cooperation with the County of Orange and acknowledges the importance of this partnership;

NOW, THEREFORE, BE IT RESOLVED the Orange County Board of Supervisor recognizes the Collaborating Organizations Active in Disaster, COAD-OC as a vital function to Orange County as part of the effort towards increased emergency preparedness through collaboration, communication, coordination, and cooperation among non-profit, volunteer, non-government, and faith based organizations during response and recovery to a disaster in Orange County.

The foregoing was passed and adopted by the following vote of the Orange County Board of Supervisors, on September 11, 2012, to wit:

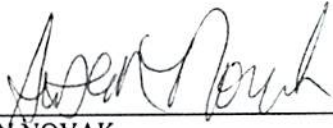
AYES:	Supervisors:	BILL CAMPBELL, JANET NGUYEN, SHAWN NELSON PATRICIA BATES, JOHN M. W. MOORLACH
NOES:	Supervisor(s):	
EXCUSED:	Supervisor(s):	
ABSTAINED:	Supervisor(s):	

  
CHAIRMAN

STATE OF CALIFORNIA   )  
                                      )  
COUNTY OF ORANGE    )

I, SUSAN NOVAK, Clerk of the Board of Orange County, California, hereby certify that a copy of this document has been delivered to the Chairman of the Board and that the above and foregoing Resolution was duly and regularly adopted by the Orange County Board of Supervisors

IN WITNESS WHEREOF, I have hereto set my hand and seal.

  
SUSAN NOVAK  
Clerk of the Board  
County of Orange, State of California



Resolution No: 12-140  
Agenda Date: 09/11/2012  
Item No: 10



I certify that the foregoing is a true and correct copy of the Resolution adopted by the Board of Supervisors, Orange County, State of California

Susan Novak, Clerk of the Board of Supervisors

By:   
Deputy

## Emergency Management Council and Operational Area Executive Board

**Date:** February 10, 2021

### Agenda Item #21

---

**TO:** Chairperson and Members of the Emergency Management Council and Operational Area Executive Board

**FROM:** Michelle Anderson, County Emergency Manager

**SUMMARY:** Bond Fire Post Fire Debris Flow Plan

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**Background:** After a large wildfire there is a chance for debris flows due to loss of vegetation holding material within burn areas. Following the December 2020 Bond Fire, a Post-Fire Debris Flow Task Force was convened to plan and prepare for possible and eventual debris flows over and near the Bond Fire Burn Area. The task force consisted of county agencies, local affected jurisdictions, as well representatives from CalFire Watershed Emergency Response Team (WERT), U.S. Geological Survey, National Weather Service, U.S. Forest Service, California Geological Survey and the California Office Emergency Services (CalOES). The plan outlines critical areas for debris flow, and summarizes the actions to take place during a rain event including:

- The mitigation, outreach, and messaging that have occurred in order to assist the Bond Fire Burn Area community in their personal planning and preparedness efforts.
- The organizational responsibilities of the planning partners and response agencies involved in every phase of this plan.
- The weather monitoring that will occur throughout the winter rain seasons and which will serve as trigger points for successive response phases.
- The response phases of community outreach and enhanced monitoring; decision maker's conference call and enhanced monitoring; and evacuation phases detail the triggers and actions that will take place by involved agencies.
- The alert and warning capabilities and how they will be used to notify the community of a possible or imminent debris flow.

The plan was completed in January 2021 and shared with community via County informational webpage.

**Fiscal Impact:** None

**Recommended Action:** Approve the County of Orange and Operational Area Bond Fire Debris Flow Plan

**Report Prepared By:**

A handwritten signature in black ink, appearing to read 'Kevin McArthur', written over a horizontal line.

Kevin McArthur, Senior Emergency Management Program Coordinator

**Report Approved By:**

A handwritten signature in black ink, appearing to read 'Michelle Anderson', written over a horizontal line.

Michelle Anderson, Interim County and Operational Area Director

# County of Orange



## Bond Fire Post Fire Debris Flow Plan

February 2021

# **County of Orange**

## **Bond Fire – Post Fire Debris Flow Plan**



**County of Orange**  
**Bond Fire – Post Fire Debris Flow Plan**



**Record of Change**

<b>Date of Revision</b>	<b>Revision Description</b>	<b>Section/Component</b>	<b>Revision Completed By</b>

# County of Orange

## Bond Fire – Post Fire Debris Flow Plan



Rain Event Thresholds						
Duration	15 Minute	30 Minute	1 Hour	3 Hour	6 Hour	12 Hour
Rate/Inches	.2"	.35"	.5"	1."	1.5"	2"

Activity Phases ( Year One )		
Phase	Threshold	Activity/Time
Phase 1 – Enhanced Monitoring	<b>One or more of the thresholds being met:</b> <ul style="list-style-type: none"> <li>• Issuance of a NWS Quantitative Precipitation Forecast (QPF) that meets or exceeds thresholds</li> <li>• NWS weather support e-mail or direct communication with a NWS meteorologist predicting rainfall greater than or equal to thresholds</li> <li>• Multi rain event saturation considerations</li> </ul>	<b>2-5 days in advance of storm:</b> <ul style="list-style-type: none"> <li>• EMD to email debris flow coordination group</li> <li>• EMD to email canyon community contacts.</li> <li>• EMD enhances weather monitoring activities</li> <li>• County/partner agencies begin staffing plans</li> </ul>
Phase 2 –Evacuation Warning/ Coordination Conference Call/ Community Outreach	<b>NWS FLASH Flood Watch and one or more of the thresholds being met:</b> <ul style="list-style-type: none"> <li>• NWS Quantitative Precipitation Forecast that meets or exceeds thresholds</li> <li>• NWS weather support e-mail or direct communication with a NWS meteorologist predicting rainfall greater than or equal to thresholds</li> <li>• Field observations</li> <li>• Recommendation of Unified Command</li> </ul>	<b>12-24 hours in advance of storm:</b> <ul style="list-style-type: none"> <li>• EMD facilitates decision maker's conference call with Debris Flow Coordination Group.</li> </ul> <b>Recommended Actions:</b> <ul style="list-style-type: none"> <li>• <b>Evacuation Warning (Voluntary)</b> issued for Silverado Canyon, Williams Canyon and Modjeska Canyon</li> <li>• OCSD conducts door to door notifications</li> <li>• EMD to send AlertOC/WEA Evacuation Warning (Voluntary) message to Silverado Canyon, Williams Canyon and Modjeska Canyon</li> <li>• OCSD/CHP implement soft road closures at SCR/241 Bridge and at SCR/Ridgeline Rd</li> <li>• OCPW to change canyon CMS to "Evacuation Waring-Flash Flood Watch"</li> <li>• SSA/ARC to establish a TEP at El Modena High School</li> <li>• EMD to update OC emergency public information map</li> <li>• Evacuations of large animals and those residents with special needs recommended</li> <li>• PIOs to push out social media and website message</li> <li>• County EOC and Hotline to activate as needed</li> <li>• OCPW DOC activate as needed</li> </ul>
Phase 3– Evacuation Order/ Imminent Threat	<b>One or more of the thresholds being met:</b> <ul style="list-style-type: none"> <li>• NWS Issuance of a <b>Flash Flood Warning</b> covering the burn area.</li> <li>• NWS QPF or spot forecast that meets or exceeds thresholds</li> <li>• Observed rainfall rates greater than or equal to threshold or field observations</li> <li>• Conditions exist which present an imminent threat to life and/or property</li> </ul>	<b>Recommended Actions:</b> <ul style="list-style-type: none"> <li>• <b>Evacuation Order (Mandatory)</b> issued for Silverado Canyon, Williams Canyon and Modjeska Canyon</li> <li>• NWS to send WEA to affected areas</li> <li>• EMD to send WEA/AlertOC Evacuation Order (Mandatory) message to Silverado Canyon, Williams Canyon and Modjeska Canyon</li> <li>• OCPW to change CMS to "Evacuation Order- Flash Flood Warning"</li> <li>• OCSD/CHP implement hard road closures at SCR/241 and SCR/Ridgeline Rd</li> <li>• EMD to update OC Emergency public information map</li> <li>• PIOs to push out social media and website message</li> <li>• County EOC and Hotline to activate as needed</li> <li>• OCPW DOC activate as needed</li> <li>• ICP established at FS15 as needed</li> </ul>



# County of Orange

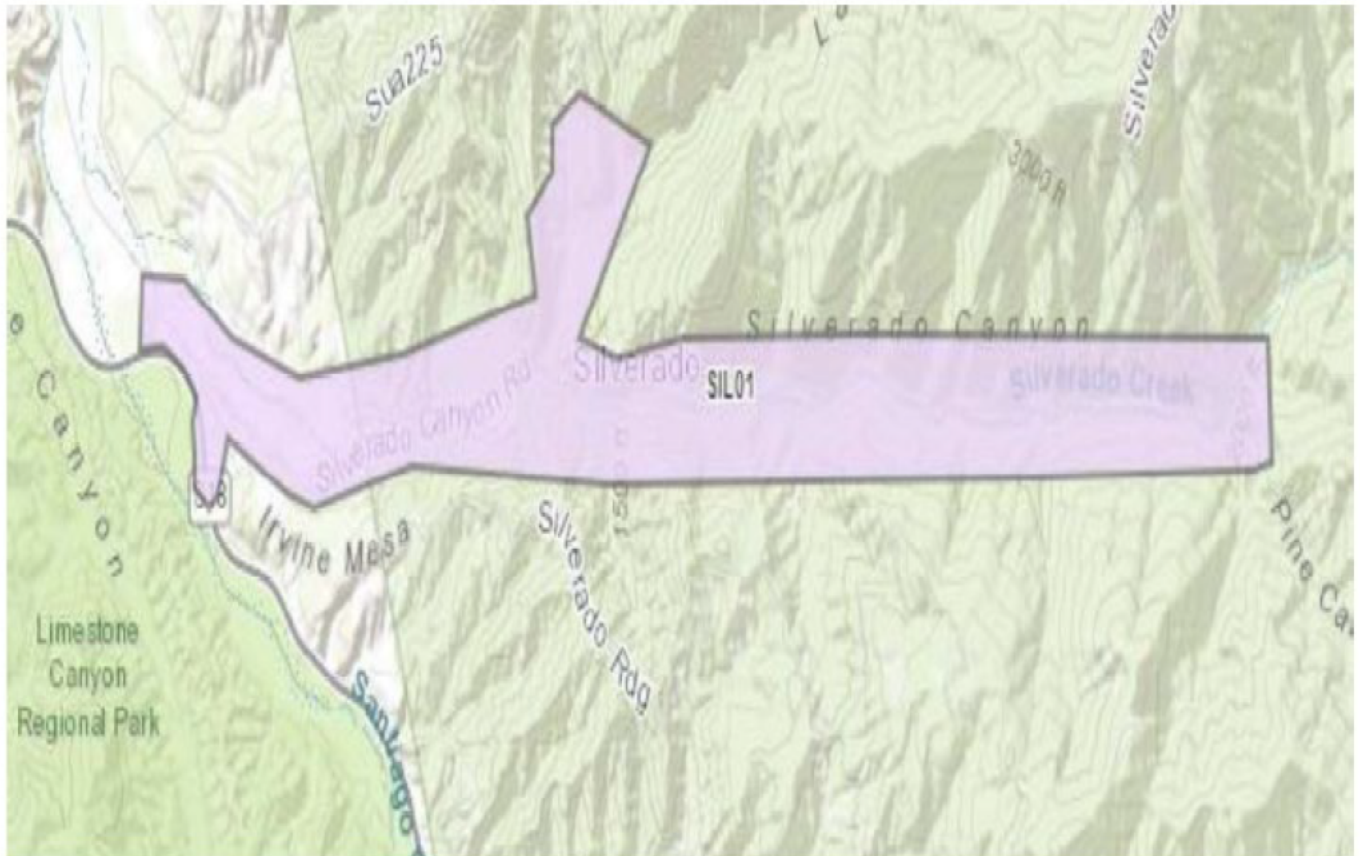
## Bond Fire – Post Fire Debris Flow Plan



### Evacuations Zones

#### Silverado Canyon

**Zone: SIL01**



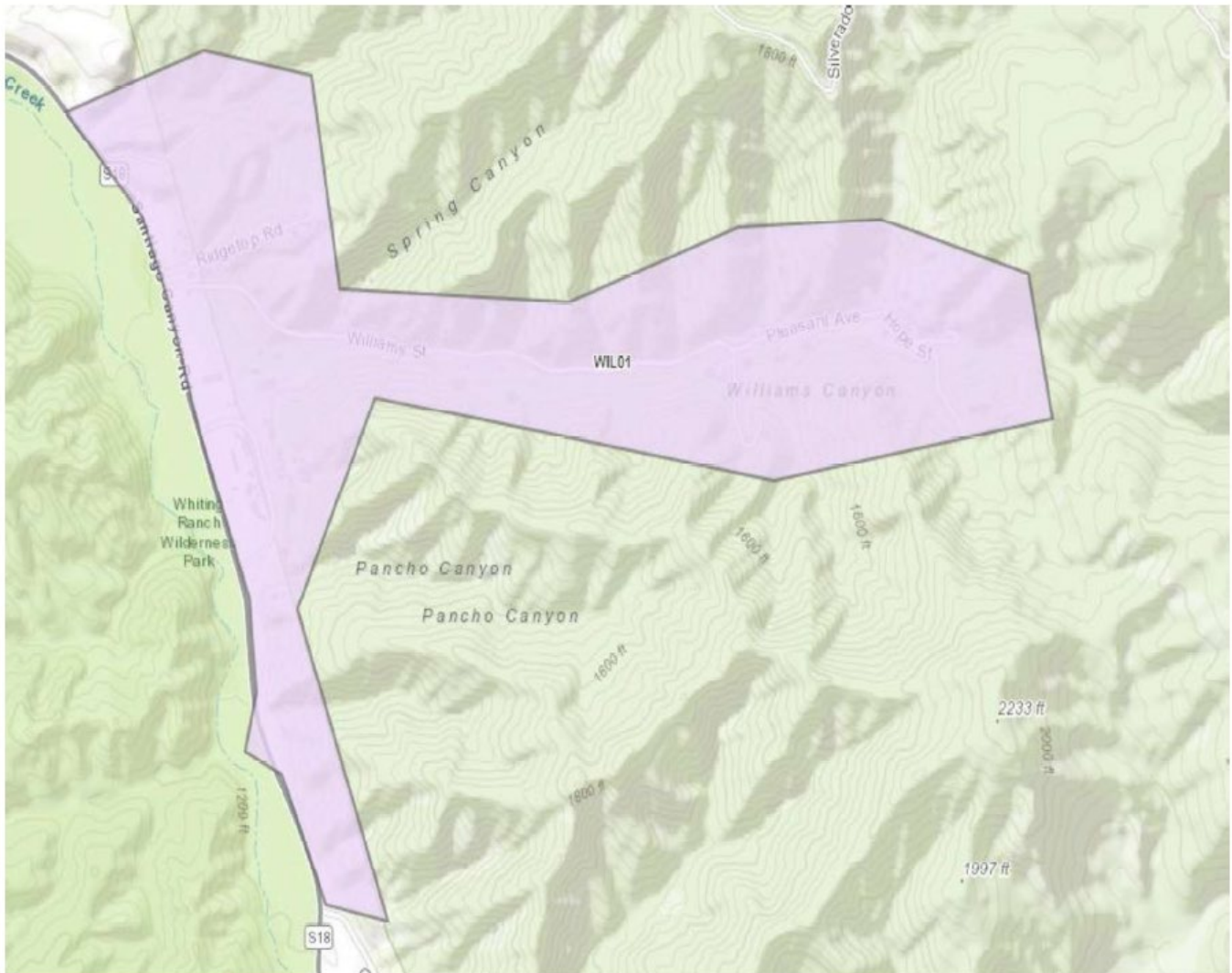
# County of Orange

## Bond Fire – Post Fire Debris Flow Plan



### Williams Canyon / Jackson Ranch

Zone: WIL01



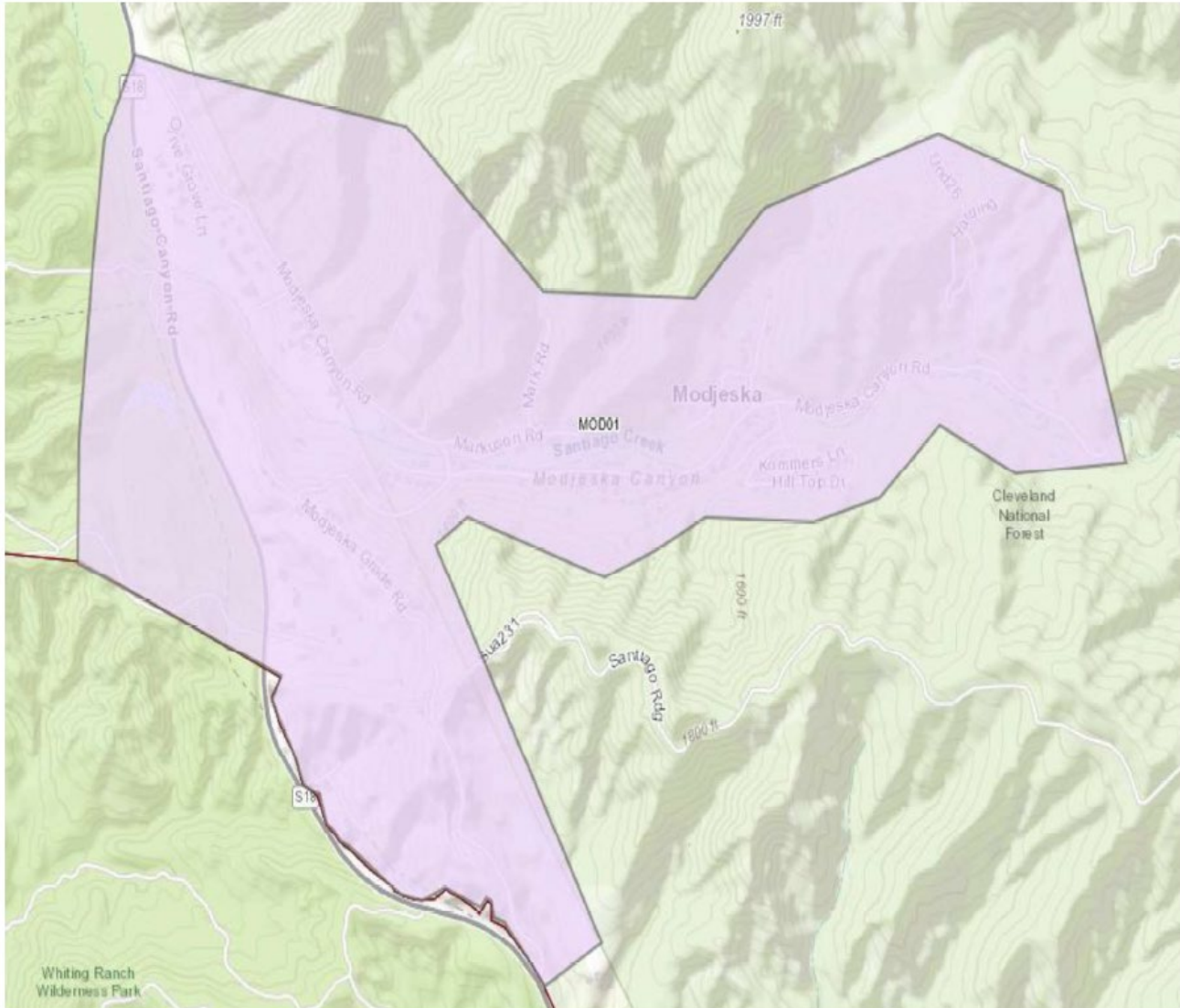
# County of Orange

## Bond Fire – Post Fire Debris Flow Plan



### Modjeska Canyon

Zone: MOD01



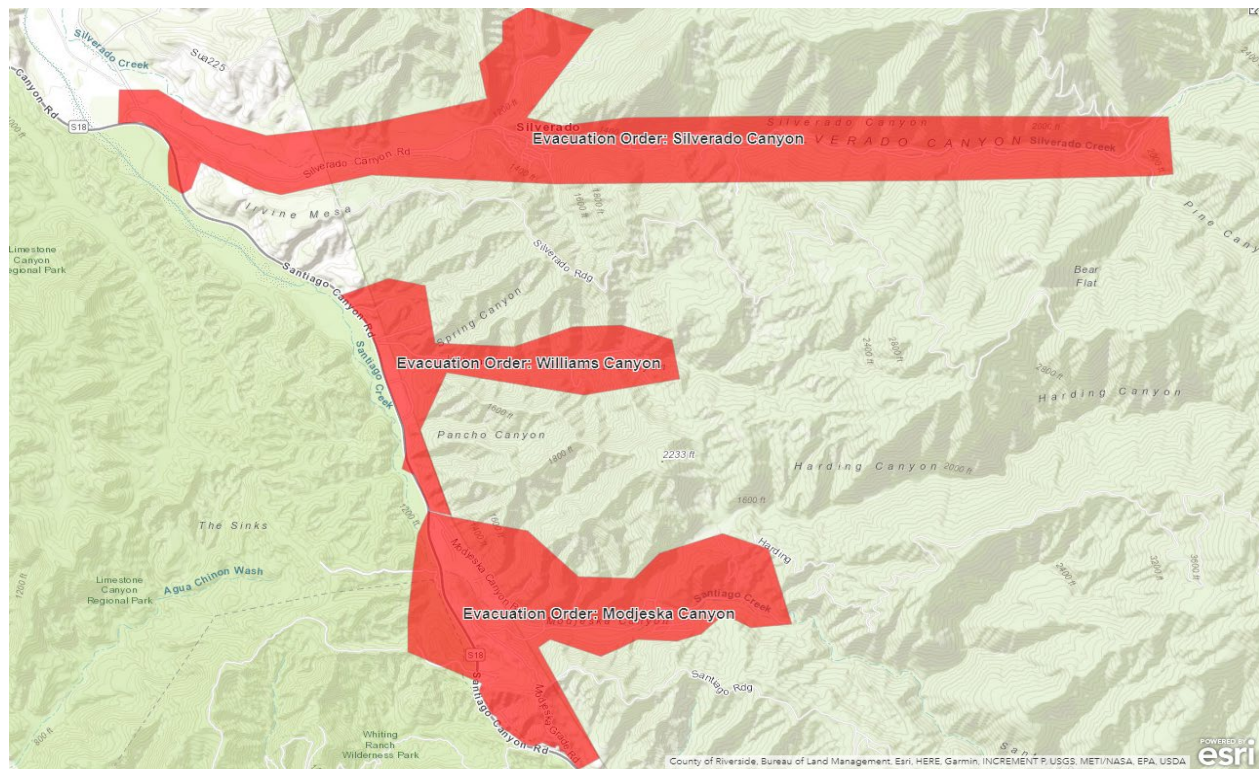
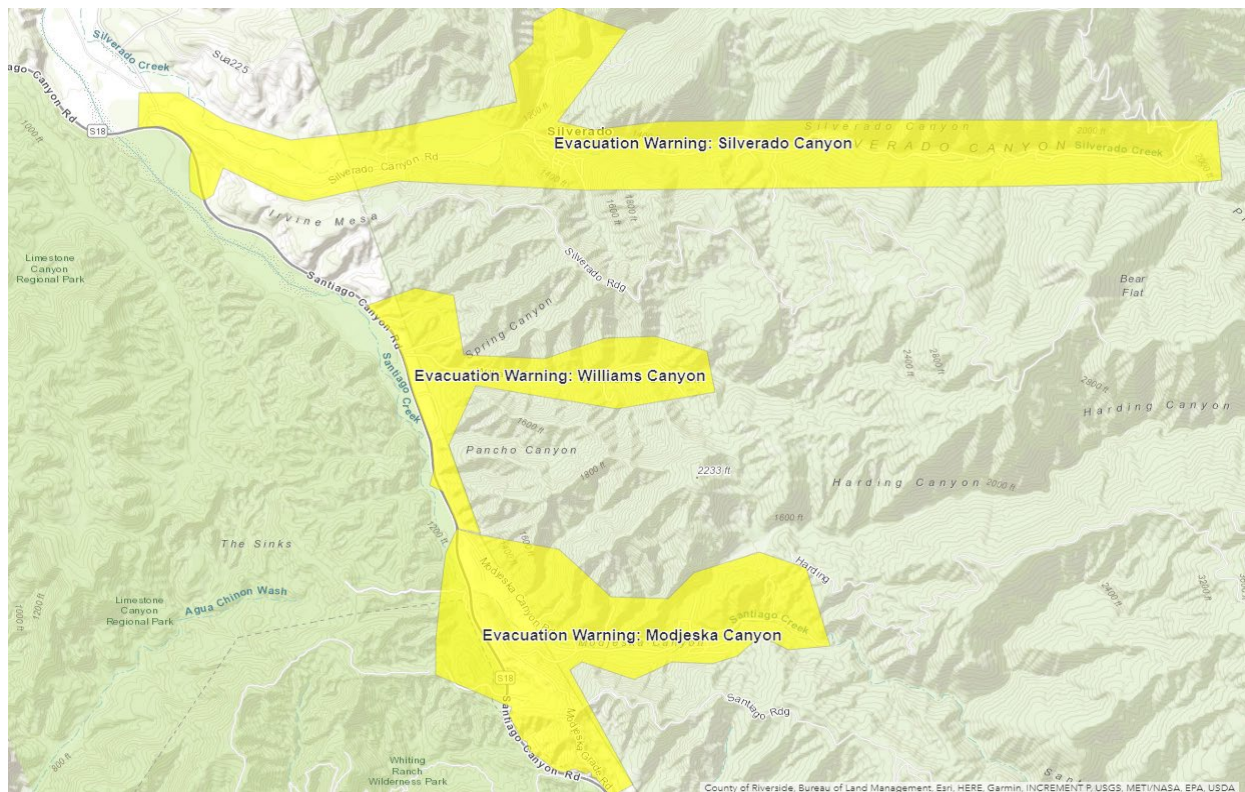


# County of Orange

## Bond Fire – Post Fire Debris Flow Plan



### Examples of OC Emergency Public Information Maps during evacuations



# County of Orange

## Bond Fire – Post Fire Debris Flow Plan



### Public Messaging

#### EVACUATION WARNING (VOLUNTARY)

##### Phone Message

Effective (*Insert Day & Time*), an Evacuation Warning (Voluntary) for the Bond Fire burn area has been issued by the Orange County Sheriff's Department due to potential flooding and debris flows. The evacuation warning is for homes located within Silverado Canyon, Williams Canyon and Modjeska Canyon.

The National Weather Service warns that significant rainfall is expected (*Insert Day & Time*). The public is warned that heavy rain, subsequent flooding and debris flows are possible. Evacuation routes can quickly become impassable due to mud, debris or flooding.

Residents with large animals should follow their personal plans to move their animals before the rainfall arrives.

For evacuation maps and additional information please visit [ocsheriff.gov/bondfire](http://ocsheriff.gov/bondfire).

Any person with disabilities and those with access and/or functional needs requiring assistance in evacuating should call the Orange County Sheriff's Department Dispatch at (714-647-7000).

##### E-mail

Effective (*Insert Day & Time*), an Evacuation Warning (Voluntary) for the Bond Fire burn area has been issued by the Orange County Sheriff's Department due to potential flooding and debris flows. The evacuation warning is for homes located within Silverado Canyon, Williams Canyon and Modjeska Canyon

The National Weather Service warns that significant rainfall is expected (*Insert Day & Time*) The public is warned that heavy rain, subsequent flooding and debris flows are possible. Evacuation routes can quickly become impassable due to mud, debris or flooding.

Residents with large animals should follow their personal plans to move their animals before the rainfall arrives.

For evacuation maps and additional information please visit [ocsheriff.gov/bondfire](http://ocsheriff.gov/bondfire)

Any person with disabilities and those with access and/or functional needs requiring assistance in evacuating should call the Orange County Sheriff's Department Dispatch at (714-647-7000).

# County of Orange

## Bond Fire – Post Fire Debris Flow Plan



### Text / AlertOC Message

#### Title

Evacuation Warning (Voluntary) in Place Bond Fire Burn Area

#### Text

Evacuation Warning (Voluntary) for Silverado Canyon, Williams Canyon and Modjeska Canyon. More info at [ocsheriff.gov/bondfire](http://ocsheriff.gov/bondfire)

### WEA

Evacuation Warning/Voluntary for Silverado, Williams and Modjeska Canyons & road closures. More info at [ocsheriff.gov/bondfire](http://ocsheriff.gov/bondfire)

### Social Media / Website Message

Evacuation Warning (Voluntary) for Silverado Canyon, Williams Canyon and Modjeska Canyon and soft road closure (residents only) on Santiago Canyon Road between 241 Toll Road and Ridgeline Rd. More info at [ocsheriff.gov/bondfire](http://ocsheriff.gov/bondfire). Register for emergency alerts at [AlertOC.org](http://AlertOC.org).



# County of Orange

## Bond Fire – Post Fire Debris Flow Plan



### Evacuation Order (Mandatory)

#### AlertOC Phone and Email

Effective immediately, the Orange County Sheriff's Department has issued an Evacuation Order (Mandatory) for residents within Silverado Canyon, Williams Canyon, and Modjeska Canyon. Be aware that deputies will NOT be making additional door-to-door notifications during the Flash Flood Warning.

The US Geological Survey has advised that flash flood level rain is capable of producing catastrophic debris flows that can completely destroy homes and roads. Debris flows can occur without any notice. Evacuation routes can quickly become impassable due to mud and debris or flooding.

Hard road closures in effect on Santiago Canyon Road between 241 Toll Road and Ridgeline Road. No traffic is allowed past these road closures.

For evacuation maps and additional information please visit [ocsheriff.gov/bondfire](http://ocsheriff.gov/bondfire)

Any person with disabilities and those with access and/or functional needs requiring assistance in evacuating should call the Orange County Sheriff's Department Dispatch at (714-647-7000) or **9-1-1 if you have a life threatening emergency.**

#### Text / AlertOC Message

##### Title

Evacuation Order (Mandatory) in Place Bond Fire Burn Area

##### Text

Evacuation Order (Mandatory) for Silverado, Williams, Modjeska Canyons & road closures. More info at [ocsheriff.gov/bondfire](http://ocsheriff.gov/bondfire)

#### WEA

Evacuation Order/Mandatory for Silverado, Williams and Modjeska Canyons & road closures. More info at [ocsheriff.gov/bondfire](http://ocsheriff.gov/bondfire)

#### Social Media / Website Message

Evacuation Order (Mandatory) for Silverado Canyon, Williams Canyon and Modjeska Canyon & road closures in effect. More info at [ocsheriff.gov/bondfire](http://ocsheriff.gov/bondfire). Register for emergency alerts at [AlertOC.org](http://AlertOC.org).

# County of Orange

## Bond Fire – Post Fire Debris Flow Plan



### **Evacuation Lift Order**

**\*\* These can vary based on rain, observed conditions, hotline closure, etc.**

### **Evacuation Warning Lifted Message**

#### **Text / AlertOC Message**

##### **Title**

Evacuation Warning Lifted

##### **Text**

Voluntary evac warning for the areas surrounding Bond Fire burn area has been lifted, (if there is more rain expected note with “yet more light rain expected through tonight.”)

#### **Social Media / Website Message**

Voluntary evac warning for the area surrounding Bond Fire burn area has been lifted, (if there is more rain expected note with “yet more light rain expected through tonight.”)  
Register for emergency alerts at [AlertOC.org](http://AlertOC.org).

### **Evacuation Order Lifted Message**

#### **Text / AlertOC**

The Orange County Sheriff’s Department has lifted the Evacuation Order (Mandatory) for the residents in Silverado Canyon, Williams Canyon and Modjeska Canyon.

(List on going road closures) until approximately (Date and Time). Continue to monitor [ocsheriff.gov/bondfire](http://ocsheriff.gov/bondfire) or follow the OCSD Twitter account at @OC Sheriff regarding the road closure.

#### **Social Media / Website Message**

The Orange County Sheriff’s Department has lifted the Evacuation Order (Mandatory) for the residents in Silverado Canyon, Williams Canyon and Modjeska Canyon .

(List on going road closures) until approximately (Date and Time). Continue to monitor [ocsheriff.gov/bondfire](http://ocsheriff.gov/bondfire) or follow the OCSD Twitter account at @OC Sheriff regarding the road closure. Register for emergency alerts at [AlertOC.org](http://AlertOC.org).



# County of Orange

## Bond Fire – Post Fire Debris Flow Plan



### Debris Flow Coordination Group Conference Call

**Phone Number:** [REDACTED]

**Access Code:** [REDACTED]

**Conference Call Date & Time:** \_\_\_\_\_

**Facilitator:** EMD: \_\_\_\_\_

**Purpose of the call:** Purpose of this conference call is the coordination of protective actions related to the Bond Fire Debris Flow Plan. We will start with an agency roll call starting with the Unified Command, then onto partner agencies. Please have your 1 agency decision maker answer when called. Following the roll call, we will hear from the NWS for an update forecast.

### **Agencies represented on the call:**

#### **Unified Command:**

- **OCSD:** \_\_\_\_\_
- **OCFA:** \_\_\_\_\_
- **OCPW:** \_\_\_\_\_

**Director of Emergency Services (CEO):** \_\_\_\_\_

#### **Other**

- **OCFA:** \_\_\_\_\_
- **OCSD:** \_\_\_\_\_
- **CEO:** \_\_\_\_\_
- **OCAC:** \_\_\_\_\_
- **OCP:** \_\_\_\_\_
- **SSA:** \_\_\_\_\_
- **CALOES:** \_\_\_\_\_
- **CHP:** \_\_\_\_\_
- **USFS:** \_\_\_\_\_
- **ARC:** \_\_\_\_\_
- **WEROC:** \_\_\_\_\_

# County of Orange

## Bond Fire – Post Fire Debris Flow Plan



### NWS Report

### Current Plan and Recommended Actions

### Unified Command Recommended Actions

# County of Orange

## Bond Fire – Post Fire Debris Flow Plan



### Resource Links

- [OCSD Emergency Management Division - Bond Fire Debris Flow Information](#)
  - [ocsheriff.gov/bonddebrisflow](http://ocsheriff.gov/bonddebrisflow)
- [NWS San Diego](#)
  - <http://www.weather.gov/sgx/>
- [NWS San Diego- Quantitative Precipitation Forecast \(QPF\)](#)
  - [http://www.wrh.noaa.gov/sgx/display\\_product.php?sid=SGX&pil=QPS](http://www.wrh.noaa.gov/sgx/display_product.php?sid=SGX&pil=QPS)
- [NWS San Diego – Flash Flood Potential Dashboard \(Experimental\)](#)
  - <https://www.wrh.noaa.gov/sgx/hydro/ffpd.php>
- [OCPW Rain Gauges](#)
  - <http://hydstra.ocpublicworks.com/web.htm>
- [OCPW Homeowners Guide for Post-Fire Flood, Debris, Erosion](#)
  - <http://www.ocflood.com/safety/fight/sandbags>
- [Watershed Emergency Response Team Report \(WERT\)](#)
  - <https://ocpw.maps.arcgis.com/sharing/rest/content/items/8abe64171dc145c7851bee0b9206d4cb/data>
- [USGS Burned Area Reflectance Classification Map](#)
  - [https://landslides.usgs.gov/hazards/postfire\\_debrisflow/detail.php?objectid=373](https://landslides.usgs.gov/hazards/postfire_debrisflow/detail.php?objectid=373)
- [USFS – Cleveland National Forest- Trabuco Ranger District](#)
  - <https://www.fs.usda.gov/detail/cleveland/home/?cid=FSEPRD477258>

## **Emergency Management Council and Operational Area Executive Board**

**Date: February 5, 2021**

**Agenda Item: 22**

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**TO:** Chairperson and Members of the Emergency Management Council and Operational Area Executive Board

**FROM:** Michelle Anderson, Interim County and Operational Area Emergency Manager

**SUMMARY:** Resolution on the Emergency Management Council and Related Emergency Organization Provisions

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### **Narrative:**

In 2019, the Emergency Management Division facilitated the revision of the Orange County Operational Area Agreement; the revised version became effective in September 2020.

During this process, revisions were identified for the Resolution currently in place for Emergency Management Council and the "Orange County Emergency Organization." These changes may also require the revision of the existing County Emergency Services Ordinance. For example,

- The Ordinance definition of "emergency" no longer matches the California Emergency Services Act
- The Orange County Transportation Authority has been added to the Operational Area Executive Board and can now be removed from the Emergency Management Council
- The current resolution includes outdated Emergency Operations Center activation levels
- The appointments of Director of Emergency Services is no longer done in July so that it can run concurrent to the County annual appointment processes in January.

The Emergency Management Division will use the Emergency Management Council Subcommittee as the working group to draft revisions, and have the Orange County Emergency Managers Organization provide feedback from the Operational Area perspective. Any revisions will be reviewed and approved by

County Counsel prior to returning to the Emergency Management Council and Operational Area Executive Board for support consideration.

The Board of Supervisors has authority to approve and adopt the final revised version of both the Resolution and Ordinance.

**Background:**

Originally established as the County's Civil Defense Advisory Council in 1968, Orange County's Disaster Council was accredited by the State of California in June of 1970. In 1982, the Council transitioned the Emergency Management Council (EMC). As the County's Disaster Council, the EMC is governed by California Government Code 8610:

(a) Counties, cities and counties, and cities may create disaster councils by ordinance. A disaster council shall develop plans for meeting any condition constituting a local emergency or state of emergency, including, but not limited to, earthquakes, natural or manmade disasters specific to that jurisdiction, or state of war emergency; those plans shall provide for the effective mobilization of all of the resources within the political subdivision, both public and private. The disaster council shall supply a copy of any plans developed pursuant to this section to the Office of Emergency Services. The governing body of a county, city and county, or city may, in the ordinance or by resolution adopted pursuant to the ordinance, provide for the organization, powers and duties, divisions, services, and staff of the emergency organization. The governing body of a county, city and county, or city may, by ordinance or resolution, authorize public officers, employees, and registered volunteers to command the aid of citizens when necessary in the execution of their duties during a state of war emergency, a state of emergency, or a local emergency.

(b) Counties, cities and counties, and cities may enact ordinances and resolutions and either establish rules and regulations or authorize disaster councils to recommend to the director of the local emergency organization rules and regulations for dealing with local emergencies that can be adequately dealt with locally; and further may act to carry out mutual aid on a voluntary basis and, to this end, may enter into agreements.

*(Amended by Stats. 2020, Ch. 254, Sec. 1. (AB 2386) Effective January 1, 2021.)*

**Attachments:**

1. Orange County Code of Ordinance Sec. 3-1-1
2. Resolution 12-036

**Recommended Action:** Hear Report

# ORANGE COUNTY BOARD OF SUPERVISORS

## MINUTE ORDER

April 17, 2012

Submitting Agency/Department: Sheriff-Coroner

Adopt resolution rescinding Resolution 09-017 and amending the membership of the Emergency Management Council by adding John Wayne Airport as a voting member - All Districts

**The following is action taken by the Board of Supervisors:**

APPROVED AS RECOMMENDED ☒ OTHER ☐

**Unanimous** ☒ (1) NGUYEN: Y (2) MOORLACH: Y (3) CAMPBELL: Y (4) NELSON: Y (5) BATES: Y

*Vote Key: Y=Yes; N=No; A=Abstain; X=Excused; B.O.=Board Order*

**Documents accompanying this matter:**

☒ Resolution(s) 12-036

☐ Ordinances(s)

☐ Contract(s)

Item No. 8

Special Notes:

Copies sent to:

*Sheriff-Coroner – Tim Moy*

*Grace Zambrana-Sutton*

*JWA – Alan Murphy*

*4/19/12*



I certify that the foregoing is a true and correct copy of the Minute Order adopted by the Board of Supervisors, Orange County, State of California.  
Susan Novak, Clerk of the Board

By: \_\_\_\_\_

*Susan Novak*  
Deputy



## AGENDA STAFF REPORT

Agenda Item

PROCESSOR

ASR Control 12-000446

235

MEETING DATE: 04/17/12  
LEGAL ENTITY TAKING ACTION: Board of Supervisors  
BOARD OF SUPERVISORS DISTRICT(S): All Districts  
SUBMITTING AGENCY/DEPARTMENT: Sheriff-Coroner (Approved)  
DEPARTMENT CONTACT PERSON(S): Mark Billings (714) 647-1802  
Tim Moy (714) 647-1854

SUBJECT: Amend Emergency Management Council Membership

CEO CONCUR  
Concur

COUNTY COUNSEL REVIEW  
Approved Resolution to Form

CLERK OF THE BOARD  
Consent Calendar  
3 Votes Board Majority

Budgeted: N/A

Current Year Cost: N/A

Annual Cost: N/A

Staffing Impact: No

# of Positions:

Sole Source: N/A

Current Fiscal Year Revenue: N/A

Funding Source: N/A

Prior Board Action: 3/3/09, #5

### RECOMMENDED ACTION(S):

Adopt the submitted resolution which rescinds Resolution 09-017 and adds John Wayne Airport as a voting member of the Emergency Management Council.

### SUMMARY:

The Sheriff-Coroner and County Executive Officer, on behalf of the County of Orange Emergency Management Council, request the adoption of the submitted Resolution amending membership of the Emergency Management Council by adding John Wayne Airport as a voting member, to facilitate greater collaboration and decision-making for this key critical infrastructure location in Orange County.

### BACKGROUND INFORMATION:

The Orange County Emergency Management Council, which is the county disaster council, requests rescission of Resolution 09-017 and adoption of a revised resolution adding John Wayne Airport as a voting member. The addition of John Wayne Airport will facilitate improved collaboration, resource management, response capability, and recovery operations among county agencies. Currently, there are eleven County entities represented on the Emergency Management Council, including a member of the Board of Supervisors. The addition of John Wayne Airport will bring the total Emergency Management Council membership to twelve:

1. Member of Board of Supervisors
2. County Executive Office
3. Health Care Agency
4. John Wayne Airport (new member)
5. OC Community Resources
6. OC Public Works
7. OC Waste and Recycling
8. Orange County Fire Authority
9. Orange County Transportation Authority
10. Probation Department
11. Sheriff-Coroner Department
12. Social Services Agency

John Wayne Airport has a unique relationship to County emergency management because it is regulated day-to-day by a federal entity, the Federal Aviation Administration. This has led to challenges in managing airport resources during an emergency, and also as an area of improvement in participation in emergency planning efforts. John Wayne Airport not only represents a high value terrorist target and a location for a potential transportation disaster, but also provides the County with valuable resources during an emergency. John Wayne Airport maintains unique equipment, can act as a mobilization center for emergency response units, and may be requested as a staging area for state and federal aid assets. Additionally, John Wayne Airport has transitioned to accepting international flights, magnifying the importance of joint emergency planning efforts.

An increased role for the airport as a voting member on the Emergency Management Council will allow for enhanced communication, collaboration and coordination during all phases of emergency management.

**FINANCIAL IMPACT:**

N/A

**STAFFING IMPACT:**

N/A

**ATTACHMENT(S):**

Resolution



RESOLUTION OF THE BOARD OF SUPERVISORS OF  
ORANGE COUNTY, CALIFORNIA

April 17, 2012

WHEREAS, in accordance with Government Code section 8610, the Orange County Board of Supervisors has adopted an Emergency Organization Ordinance, which is Title 3, Division 1, Article 1, sections 3-1-1 through 3-1-9 of the County's Codified Ordinances; and

WHEREAS, the Emergency Organization Ordinance has established a County disaster council known as the County of Orange Emergency Management Council, in accordance with Government Code section 8610; and

WHEREAS, Government Code section 8610 empowers the Board of Supervisors to provide for the organization, powers and duties, and staff of the emergency organization; and

WHEREAS, the Emergency Management Council requests rescission of Resolution 09-017, and adoption of a revised Resolution adding one Council member from the John Wayne Airport.

NOW, THEREFORE, BE IT RESOLVED that this Resolution replaces Resolution 09-017, which is of no further force and effect.

BE IT FURTHER RESOLVED that the County of Orange Emergency Management Council (Emergency Management Council) will have the following powers and duties, staff and organization.

I. Voting Members of Emergency Management Council

The Emergency Management Council will consist of eleven (11) voting members. All voting members will be appointed by the Board of Supervisors and will serve at the discretion of the Board of Supervisors for an indefinite term. One of the members will be a member of the Board of Supervisors.

The remaining members shall be appointed by title, one from each of the County entities below:

- (a) County Executive Office
- (b) Health Care Agency
- (c) John Wayne Airport
- (d) OC Community Resources
- (e) OC Public Works
- (f) OC Waste and Recycling
- (g) Orange County Fire Authority
- (h) Orange County Transportation Authority
- (i) Probation Department
- (j) Sheriff-Coroner Department

(k) Social Services Agency

Each County agency/department member shall select one primary alternate and two secondary alternates to attend meetings and vote on the member's behalf.

II. Powers and Duties of Emergency Management Council

1. **Chair and Vice-Chair.** The Chair will be a member of the Board of Supervisors, appointed by the Board of Supervisors. The Board of Supervisors will also appoint one of its members as an alternate to the Chair of the Emergency Management Council, who will preside over the Emergency Management Council in the absence of the Chair. In the absence of both the Chair and the alternate, the members of the Council present will, by majority vote, select one of the members present to act as Chair Pro Tem.
2. **Emergency Management Programs.** The Emergency Management Council will maintain close liaison with the Emergency Management Manager and advise on emergency management programs. At the onset of an emergency, the Emergency Management Council may be convened by the Chair of the Emergency Management Council to review the potential disaster situation and make appropriate recommendations to the Director of Emergency Services and Chair of the Board of Supervisors or the full Board of Supervisors if in session.
3. **County Emergency Plan.** The Emergency Management Council will direct the development and maintenance of the Orange County Emergency Plan as described in section 3-1-7 of the Emergency Organization Ordinance.
4. **Laws, Rules and Regulations.** The Emergency Management Council will review and recommend for adoption by the Board of Supervisors, emergency and mutual aid plans, agreements, the Emergency Organization Ordinance, resolutions, and any rules and regulations necessary to implement such plan and agreements. The Emergency Management Council will also study, review and make recommendations on matters referred to it in writing by the Board of Supervisors.
5. **Recovery Operations.** During the recovery phase of an emergency, the Emergency Management Council will provide advice to County Officials regarding rebuilding and cost recovery. The Emergency Management Council will direct the Emergency Manager to coordinate with the State Office of Emergency Management as needed in this process.

III. Creation of the Position of Director of Emergency Services

The Director of Emergency Services will direct the emergency organization during times of emergency. Based on the type of disaster described below, the Director of Emergency Services will be the incumbent of the position designated below:

1. **Sheriff-Coroner.** The Sheriff-Coroner is designated as Director of Emergency Services for emergencies where evacuation, law and order are of the highest priority as related to earthquake, tsunami, nuclear power plant emergency, sudden and severe energy shortage, civil disturbance, terrorism, or act of war.
2. **Director of the Orange County Fire Authority.** The Director of the Orange County Fire Authority, under the auspices of the County Executive Office, is designated as Director of Emergency Services for emergencies where the life or safety of the public is threatened due to fire, mass casualty incident or hazardous materials release.
3. **County Executive Officer.** The County Executive Officer is designated as the Director of Emergency Services for any disaster or emergency not covered by the Sheriff-Coroner or the Director of the Orange County Fire Authority including, but not limited to: flood, storm, dam failure, marine oil spill, threat of an epidemic or a declared epidemic, severe weather crisis, threat to animals and/or livestock, care and shelter emergencies, or disaster recovery.
4. **Alternates to the Director of Emergency Services.** Each incumbent of a position eligible to act as Director of Emergency Services will annually designate, by name and in writing, a minimum of three alternates. This designation will be filed with the Emergency Management Manager no later than July 1<sup>st</sup> of each year.
  - a. **Line of Succession.** In the event that the designated Director of Emergency Services and the designated alternates from that agency/department are not available to serve in the capacity of the Director of Emergency Services, the following line of succession will be used to ensure continuity of government during time of emergency.
    1. Sheriff-Coroner and a minimum of three designated alternates.
    2. Director, Orange County Fire Authority and a minimum of three designated alternates.
    3. County Executive Officer and a minimum of three designated alternates.
    4. Director, OC Public Works and a minimum of three designated alternates.

5. Director, Health Care Agency and a minimum of three designated alternates.
6. Director, Social Services Agency and a minimum of three designated alternates.

IV. Powers and Duties of Director of Emergency Services

The Director of Emergency Services will have the following powers and duties in addition to those listed in the Emergency Organization Ordinance:

1. **Direction and Control.** Serve as a key decision-maker in the emergency organization providing direction and control necessary to accomplish the purposes of this resolution.
2. **County Representative.** Represent the County in all dealings with the public or private agencies on matters pertaining to emergencies as defined herein.
3. **Emergency Public Information.** Appoint a Public Information Officer to coordinate the dissemination of all emergency information, press releases, and public statements, to prevent conflicting information, misinformation, and the initiation of rumors, as appropriate to the type of emergency confronting the County.

V. Creation of Position of Emergency Management Manager

The position of the Emergency Management Manager is hereby created. The Emergency Management Manager will be appointed by and be responsible to the Sheriff-Coroner.

VI. Powers and Duties of Emergency Management Manager

1. **Staff to the Emergency Management Council.** Serve as staff to the Emergency Management Council, maintain close liaison with the Emergency Management Council, and coordinate all activities of assigned staff with the Emergency Management Council.
2. **Daily Coordination and Assistance.** Direct the daily coordination and cooperation between the emergency management staff and emergency organization of the County, resolve questions of authority and responsibility that may arise between them, and work closely with and assist the Emergency Management Council, as required.
3. **Emergency Preparedness Information.** Ensure a plan exists to provide information on disaster preparedness to County agencies/departments, Orange County cities, state and federal agencies, special districts, business and industry groups, volunteer organizations and the citizens of the County.

4. **County Emergency Plan.** Ensure that the Orange County Emergency Plan described in the Emergency Organization Ordinance is developed and maintained.
5. **Emergency Training and Exercises.** Ensure that personnel who are part of the emergency organization are trained, and arrange for all necessary tabletop, functional, and full-scale exercises necessary to prepare for potential disaster conditions.
6. **Emergency Operations Center Maintenance.** Maintain the Emergency Operations Center in a constant state of readiness, providing staff as needed to support the Emergency Operations Center operations during times of emergency in order to coordinate emergency information among County agencies/departments, Orange County cities, state and federal agencies, special districts, and other partner agencies including the private sector, volunteer and non-profit organizations including those who serve people with disabilities and those with access and functional needs.
7. **Notification of Emergency Operations Activation.** Notify the Emergency Management Council and Board of Supervisors of Emergency Operations Center activation as soon as practical, and keep the Board of Supervisors informed on all aspects of a current emergency situation as soon as information is available.

VII. Description of the Orange County Emergency Organization

All officers and employees of the County and of any special district governed by the Board of Supervisors, together with those volunteer forces enrolled to aid them during an emergency, and all groups, organizations, and persons who may by agreement or operation of law, including persons pressed into service under the provisions of the Emergency Organization Ordinance, will constitute the emergency organization of the County of Orange, and will be charged with duties incidental to the protection of life and property in this County during times of emergency.

VIII. Functions and Duties of the Emergency Organization

The functions and duties of the Orange County Emergency Organization will be distributed among such County agencies/departments, special districts, and staff as the Board of Supervisors will prescribe. Insofar as possible, the form of the organization, titles, and terminology will conform to the recommendations of the federal government and the State Office of Emergency Services.

IX. Responsibilities of Orange County Agency/Directors/Department Heads

Each agency director or department head assigned a function in the County Emergency plan will be responsible for:

1. **Procedures.** Developing procedures, which outline the steps necessary to complete the tasks of the assigned function.
2. **Training.** Maintaining a thorough knowledge of the County Emergency Plan and ensuring that their respective supporting services and key personnel are properly trained and organized to meet all of their responsibilities in the event of an emergency.
3. **Critical Personnel.** Identifying three alternates for each person deemed critical to agency operations, either to serve in the capacity of the primary contact when (s)he is not available, or to facilitate 24-hour operation when needed in times of emergency.
4. **Emergency Notifications.** Ensuring that internal emergency notifications are kept current.
5. **Emergency Operations Center.** Providing liaison between department emergency operations and the County Emergency Operations Center, and providing personnel to support the County Emergency Operations Center activities.

X. Activation of the Orange County Emergency Operations Center

The Orange County Emergency Operations Center (EOC) activation levels are as described below:


1. **Activation Level One.** Level One will mean activation of the EOC at a minimum level with emergency management staff to prepare the EOC and notify the Emergency Organization, and coordinate information among the Emergency Management Council members, the Operational Area members, and with Regional State officials.
2. **Activation Level Two.** Level Two will mean partial activation of the EOC, staffed by the Director of Emergency Services and emergency management personnel, along with personnel from County agencies/departments and other personnel selected to meet the functional needs of the emergency and the Emergency Organization during times of emergency.
3. **Activation Level Three.** Level Three will mean full activation of the EOC, including all personnel as indicated at level two plus the County of Orange Emergency Management Council, who will serve as the Policy Group to advise the Director of Emergency Services on the use of resources in response to the disaster, establish policies, rules and

regulations regarding the disaster and the subsequent recover operations,  
and prioritize resources to effectively mitigate the disaster.

IT IS FURTHER RESOLVED AND ORDERED that this resolution will become  
effective upon the effective date of approval by the Board of Supervisors.

The foregoing was passed and adopted by the following vote of the Orange County Board of Supervisors, on April 17, 2012, to wit:

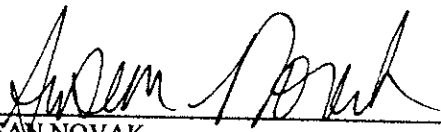
AYES: Supervisors: JOHN M. W. MOORLACH, SHAWN NELSON, JANET NGUYEN  
BILL CAMPBELL, PATRICIA BATES  
NOES: Supervisor(s):  
EXCUSED: Supervisor(s):  
ABSTAINED: Supervisor(s):

  
\_\_\_\_\_  
CHAIRMAN

STATE OF CALIFORNIA )  
COUNTY OF ORANGE )

I, SUSAN NOVAK, Clerk of the Board of Orange County, California, hereby certify that a copy of this document has been delivered to the Chairman of the Board and that the above and foregoing Resolution was duly and regularly adopted by the Orange County Board of Supervisors.

IN WITNESS WHEREOF, I have hereto set my hand and seal.

  
\_\_\_\_\_  
SUSAN NOVAK  
Clerk of the Board  
County of Orange, State of California

Resolution No: 12-036  
Agenda Date: 04/17/2012  
Item No: 8



I certify that the foregoing is a true and correct copy of the Resolution adopted by the Board of Supervisors, Orange County, State of California

Susan Novak, Clerk of the Board of Supervisors

By: \_\_\_\_\_  
Deputy



## Division 1 - EMERGENCY SERVICES

## ARTICLE 1. - EMERGENCY ORGANIZATION

*Footnotes:**--- (1) ---*

**Editor's note—** Ord. No. 98-4, §§ 1 and 2, adopted April 14, 1998, amended the Code by repealing former Art. 1, §§ 3-1-1—3-1-9 and adding a new Art. 1, §§ 3-1-1—3-1-9. Former Art. 1 pertained to similar subject matter and derived from Ord. No. 3982, adopted May 13, 1997; and Ord. No. 3915, adopted April 26, 1994.

## Sec. 3-1-1. - Purpose.

The declared purposes of this Article are to provide for the direction of the emergency organization; the coordination of the emergency functions of this County with all other public agencies, corporations, organizations, and affected private persons; and the preparation and implementation of plans for the protection of persons and property within this County in the event of an emergency. Any expenditures made in connection with such emergency activities, including mutual aid activities, shall be deemed conclusively to be for the direct protection and benefit of the inhabitants and property of the County of Orange.

(Ord. No. 98-4, §§ 1, 2, 4-14-98)

## Sec. 3-1-2. - Definitions.

The following terms as used in this article shall, unless the content clearly indicates otherwise, have the respective meanings herein set forth:

- (a) *Day-to-day emergencies* shall mean situations which may arise in the County on a daily basis, but not serious enough to be classified as an emergency as defined in section 3-2-1(c), "Emergency," of this article. Local assistance may be made available within the County.
- (b) *Director of emergency services* shall mean that person designated in a resolution adopted pursuant to Government Code Section 8610 by the Board of Supervisors to provide direction and control of the Orange County Emergency Organization, during times of emergency or disaster.
- (c) *Emergency* shall mean the actual or threatened existence of conditions of disaster or of extreme peril to the safety of persons or property within this County caused by such conditions as air pollution, civil disturbance, sudden and severe drought, an earthquake or other conditions, the Governor's warning of an earthquake or volcanic prediction, energy shortage, epidemic, fire, flood, hazardous material release, plant or animal infestation or disease, riot, storm, complications resulting from the year 2000 problem, or war or imminent

threat of war, but other than conditions resulting from a labor controversy, which conditions are, or are likely to be, beyond the control of the services, personnel, equipment, and facilities of this county, requiring the combined forces of other political subdivisions to combat.

- (d) *Absence* shall mean for the purposes of declaring an emergency, being incapacitated due to illness or disability that renders one incapacitated, refusing to serve, fifty (50) miles out of the geographic boundaries of the County of Orange, or unable to be reached by telephone or other telecommunications after two (2) attempts.

(Ord. No. 98-4, §§ 1, 2, 4-14-98; Ord. No. 98-15, § 24, 12-8-98; Ord. No. 99-24, § 1, 12-14-99)

#### Sec. 3-1-3. - County of Orange Emergency Management Council establishment and membership.

Pursuant to section 8610 of the Government Code, an Emergency Management Council, which is the County of Orange disaster council, is hereby established for this County. The number of members of the Emergency Management Council, the terms of the members, and the manner of appointment or selection of the members shall be established by resolution of the Board of Supervisors.

(Ord. No. 98-4, §§ 1, 2, 4-14-98; Ord. No. 05-001, § 1, 1-25-05)

#### Sec. 3-1-4. - Lines of Succession for Emergency Management Council and Alternatives.

- (a) *Emergency Management Council Chair*. The Chair shall be a member of the Board of Supervisors, appointed by the Board of Supervisors. The Board of Supervisors shall also appoint one (1) of its members as an alternate to the Chair of the Emergency Management Council, who shall preside over the Emergency Management Council in absence of the Chair. In the absence of both the Chair and alternate, the members of the Council present shall, by majority vote, select one (1) of the members present to act as Chair Pro Tem.
- (b) *Emergency Management Council*. Each member shall have a minimum of three (3) alternates and an order of succession. All alternates shall have full voting privileges. The powers and duties of the Emergency Management Council shall be specified by the Board of Supervisors in a resolution pursuant to this article.

(Ord. No. 98-4, §§ 1, 2, 4-14-98; Ord. No. 01-006, § 1, 7-17-01)

#### Sec. 3-1-5. - Operational Area, Operational Area Council and Executive Board.

By resolution adopted pursuant to this Article, the Board of Supervisors may provide for an Operational Area Council and Executive Board for the purposes of emergency management planning and coordination of all political subdivisions within the Orange County geographic area as required by State law. The County shall serve as Lead Agency as required by State law and define its membership, powers, duties, divisions, services and staff pursuant to 19 California Regulations 2409.

(Ord. No. 98-4, §§ 1, 2, 4-14-98)

Sec. 3-1-6. - Director of Emergency Services.

By resolution adopted pursuant to this Article, the Board of Supervisors shall designate a Director of Emergency Services. The Director of Emergency Services shall have the following duties and powers:

(a) *Emergency proclamations.*

- (1) *Board in session.* If the Board of Supervisors is in session, the Director of Emergency Services shall request that the Board of Supervisors proclaim the existence or threatened existence of a "local emergency," and recommend that the Board of Supervisors request that the Governor proclaim a "state of emergency" when, in the opinion of the Director of Emergency Services, the locally available resources are inadequate to cope with the emergency.
- (2) *Board not in session—Emergency Management Council Chair.* In the event the Board of Supervisors is not in session, the Director of Emergency Services shall request the Chair of the Emergency Management Council to issue a proclamation of local emergency. The Chair of the Emergency Management Council is hereby designated to proclaim a local emergency when the Board of Supervisors is not in session.
- (3) *Board not in session—Emergency Management Council Chair absent.* In the event Emergency Management Council Chair and alternate are absent, the Chair of the Board of Supervisors, or successor as set forth in the applicable Board resolution, is hereby designated to proclaim a local emergency when requested by the Director of Emergency Services when the Board is not in session.
- (4) *Director of Emergency Services.* The Director of Emergency Services is hereby designated to proclaim a local emergency when the board is not in session, and when the Emergency Management Council Chair and alternate, and all members of the Board of Supervisors are absent.

(b) *Emergency powers.* In the event of a proclamation of local emergency as herein provided, the proclamation of a state of emergency by the Governor or the Director of the State Office of Emergency Services, or the existence of a "state of war emergency," the Director of Emergency Services is hereby empowered to:

- (1) *Rules and regulations.* Make and issue rules and regulations on matters reasonably related to the protection of life and property as affected by such emergency.
- (2) *Obtain supplies and equipment.* Obtain vital supplies, equipment, and any other properties found lacking and needed for the protection of life and property and to bind the county for the fair value thereof and, if required immediately, to commandeer the same for public use.
- (3) *Command the aid of citizens.* Require emergency services of any County officer or employee and, in the event of a state of war emergency, state of emergency, or local

emergency, command the aid of as many citizens of this County as (s)/he deems necessary in the execution of his/her duties; such persons shall be entitled to all privileges, benefits, and immunities as are provided by state law for disaster services workers.

(4) *Requisition county personnel and material.* Requisition necessary personnel or material of any County agency/ department.

(c) *Initial emergency measures.* All emergency measures taken by the Director of Emergency Services prior to the issuance of an official proclamation of emergency, or prior to any decision of the Board not to issue such proclamation, shall be legal and binding upon the County.

(Ord. No. 98-4, §§ 1, 2, 4-14-98; Ord. No. 98-15, § 25, 12-8-98)

#### Sec. 3-1-7. - Orange County Emergency Plan.

Under the direction of the Emergency Management Council, the Emergency Management Manager shall be responsible for ensuring the development and maintenance of the Orange County Emergency Plan, which shall provide for the effective mobilization of all of the resources of the county, both public and private, to meet any condition constituting a local emergency, state of emergency, or state of war emergency; and shall provide for the organization, powers and duties, and staff of the emergency organization.

- (a) *Compliance.* The plan shall comply with applicable local, state and federal planning criteria, analyze the risks faced by the County, assign functional responsibilities to County agencies/departments and personnel, and assign lines of succession for the members of the emergency organization.
- (b) *Functional assignments.* The plan shall include the functions assigned to these agencies/departments and it shall be the responsibility of the agency directors/department heads to appoint coordinators who shall report to the Emergency Operations Center and carry out the assigned duties as appropriate.
- (c) *Adoption.* The Emergency Plan shall not be effective until adopted by the Board of Supervisors.

(Ord. No. 98-4, §§ 1, 2, 4-14-98)

#### Sec. 3-1-8. - Alternate Seat of Government.

In the event of a local emergency, the Board of Supervisors shall meet as soon as possible. The place of the meeting shall be as designated by the Chair of the Board of Supervisors but need not be in the geographic jurisdiction of the County of Orange.

(Ord. No. 98-4, §§ 1, 2, 4-14-98)

Sec. 3-1-9. - Punishment of Violators.

It shall be a misdemeanor, punishable by a fine not to exceed one thousand dollars (\$1,000.00), or imprisonment not to exceed six (6) months, or both, for any person, during a state of war emergency, state of emergency or local emergency, to:

- (a) *Willfully Obstruct*. Willfully obstruct, hinder, or delay any member of the emergency organization in the enforcement of any lawful rule or regulation issued pursuant to this ordinance, or in the performance of any duty imposed upon him by virtue of this ordinance.
- (b) *Engage in Forbidden Acts*. Engaging in any act forbidden by any lawful rule or regulation issued pursuant to this ordinance, if such act is of such a nature as to give or be likely to give assistance to the enemy, or to imperil the lives or property of inhabitants of this county, or to prevent, hinder, or delay the defense or protection of the state.

(Ord. No. 98-4, §§ 1, 2, 4-14-98)

Secs. 3-1-10—3-1-28. - Reserved.

## **Emergency Management Council and Operational Area Executive Board**

**Date:** February 5, 2021

### **Agenda Item #23**

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**TO:** Chairperson and Members of the Emergency Management Council and Operational Area Executive Board

**FROM:** Michelle Anderson, Interim County and Operational Area Emergency Manager

**SUMMARY:** Proclaiming a Local Emergency - Wildland Fires

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#### **Narrative:**

The definition, purpose, deadlines, and notification process for Proclamations of Local Emergency are explained in the attached California Office of Emergency Services "Quick Reference Guide for Local Government" (Attachment 1). This guidance is limited in that it considers primarily the impacts on local government response operations and does not take into consideration other regulatory and administrative processes which are now tied to emergency proclamations. For example:

- For solid waste disposal, Local Enforcement Agencies (LEA) may only issue an emergency waiver of standards when there has been a proclamation of a local or state of emergency (Attachment 2)
- Homeowner's insurance policies may require documented emergency proclamations or evacuation orders to reimburse homeowners for certain cost
- The IRS may grant tax relief and abate penalties for certain payroll and excise tax

In future wildfires, the Policy Group, with the advice of County Counsel, will consider proclaiming a local emergency with the expanded scope of considerations beyond the California Emergency Services Act.

#### **Attachments:**

1. California Office of Emergency Services, Quick Reference Guide for Local Government.
2. CalRecycle.gov, Guidance: Emergency Waiver of Standards.

**Recommended Action:** Hear Report

# EMERGENCY PROCLAMATIONS

A quick reference guide for Local Government



# *Cal* OES

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**GOVERNOR'S OFFICE  
OF EMERGENCY SERVICES**

**General Information about Local Emergency Proclamations**

March 2014

**Definition of Local Emergency:** “[T]he duly proclaimed existence of conditions of disaster or of extreme peril to the safety of persons and property within the territorial limits of a county, city and county, or city, caused by such conditions as air pollution, fire, flood, storm, epidemic, riot, drought, sudden and severe energy shortage, plant or animal infestation or disease, the Governor’s warning of an earthquake or volcanic prediction, or an earthquake, or other conditions, other than conditions resulting from a labor controversy, which are or are likely to be beyond the control of the services, personnel, equipment, and facilities of that political subdivision and require the combined forces of other political subdivisions to combat . . .” (California Government Code (Govt. Code) section 8558 (c)).

Issued by (Govt. Code section 8630(a)):

- Governing body of a city, county, or city and county, or
- An official designated by an ordinance adopted by that governing body (e.g., police/fire chief, director of emergency services).

Purpose (Govt. Code sections 8625 and 8634):

- Authorizes the promulgation of orders and regulations necessary to protect life and property (e.g., special purchasing or emergency contracting).
- Describes the circumstances that exist that may support the need for issuance of a State of Emergency Proclamation and/or Executive Order.
- Supports request for a Director’s Concurrence, Governor’s Proclamation of a State of Emergency, Executive Order, California Disaster Assistance Act (CDAA) funding, and/or a Presidential Declaration of an Emergency or Major Disaster.\*

*\*When a local government requests a Gubernatorial State of Emergency Proclamation, Director’s Concurrence, and/or California Disaster Assistance Act funding, local government should provide information describing local response efforts and identify the specific type and extent of state emergency assistance needed, including regulatory waivers necessary to facilitate the protection of life and property during response efforts. A local emergency proclamation and/or Governor’s proclamation is not a prerequisite for mutual aid assistance, Red Cross assistance, the federal Fire Management Assistance Grant Program, or disaster loan programs designated by the U.S. Small Business Administration or the U.S. Department of Agriculture.*

Deadlines:

- Issuance: Within 10 days after the actual occurrence of a disaster if assistance will be requested through CDAA (Govt. Code section 8685.2).
- Ratification: If issued by official designated by ordinance, must be ratified by governing body within 7 days (Govt. Code section 8630(b)).
- Renewal: Reviewed at least once every 30 days by the governing body until terminated (Govt. Code section 8630(c)). Every 60 days, effective 2018 (AB-2898)
- Termination: At the earliest possible date that conditions warrant (Govt. Code section 8630(d)).

Notification Process (consistent with the Standardized Emergency Management System (Govt. Code section 8607)):

- Local governments should notify the Operational Area (OA) and provide a copy of the local emergency proclamation as soon as possible.
- OA shall notify Cal OES and provide a signed copy of the proclamation as soon as possible.
- Cal OES Region will ensure notification to the Cal OES Director and Deputy Directors and shall be the primary contact between the Cal OES Director, OA, and the local jurisdiction for updates on any requests for assistance.
- Cal OES Director will respond in writing to the local government concerning the status of any requests for assistance included within the local proclamation or accompanying letter.



## **Levels of Disaster Assistance**

### **Director's Concurrence:**

**Purpose:** CDAA authorizes the Cal OES Director, at his or her discretion, to provide financial assistance to repair and restore damaged public facilities and infrastructure.

**Deadline:** Cal OES must receive a request from local government within 10 days after the actual occurrence of a disaster (Govt. Code section 8685.2).

**Supporting Information:** Local Emergency Proclamation, Initial Damage Estimate (IDE) prepared in "Cal EOC," and a request from the City Mayor or Administrative Officer, or County Board of Supervisors.

### **Governor's Proclamation of State of Emergency:**

**Purpose:** Provides the Governor with powers authorized by the Emergency Services Act; may authorize the Cal OES Director to provide financial relief under the California Disaster Assistance Act for emergency actions, restoration of public facilities and infrastructure, and hazard mitigation; prerequisite when requesting federal declaration of a major disaster or emergency.

**Deadline:** Cal OES must receive a request from local government within 10 days after the actual occurrence of a disaster (Govt. Code section 8685.2).

**Supporting Information:** Local Emergency Proclamation, IDE prepared in "CalEOC," and a request from the City Mayor or Administrative Officer, or County Board of Supervisors.

### **Presidential Declaration of an Emergency:**

**Purpose:** Supports response activities of the federal, state and local government; authorizes federal agencies to provide "essential" assistance including debris removal, temporary housing and the distribution of medicine, food, and other consumable supplies.

**Deadline:** Governor must request on behalf of local government within 5 days after the need for federal emergency assistance becomes apparent, but no longer than 30 days after the occurrence of the incident (Title 44 of the Code of Federal Regulations (44 CFR) section 206.35(a)).

**Supporting Information:** All of the supporting information required above and a Governor's Proclamation, certification by the Governor that the effective response is beyond the capability of the state, confirmation that the Governor has executed the state's emergency plan, information describing the state and local efforts, and identification of the specific type and extent of federal emergency assistance needed.

### **Presidential Declaration of a Major Disaster:**

**Purpose:** Supports response and recovery activities of the federal, state, and local government and disaster relief organizations; authorizes implementation of some or all federal recovery programs including public assistance, individual assistance and hazard mitigation.

**Deadline:** Governor must request federal declaration of a major disaster within 30 days of the occurrence of the incident (44 CFR section 206.36(a)).

**Supporting Information:** All of the supporting information required above, a Governor's Proclamation, certification by the Governor that the effective response is beyond the capability of the state, confirmation that the Governor has executed the state's emergency plan, and identification of the specific type and extent of federal aid required.

## SAMPLE PROCLAMATION

**WHEREAS**, Ordinance No. \_\_\_\_\_ of the City/County of \_\_\_\_\_ empowers the Director of Emergency Services\* to proclaim the existence or threatened existence of a local emergency when said City/County is affected or likely to be affected by a public calamity and the City Council/County Board of Supervisors is not in session, and;

**WHEREAS**, the Director of Emergency Services\* of the City/County of \_\_\_\_\_ does hereby find; that conditions of extreme peril to the safety of persons and property have arisen within said city/county, caused by \_\_\_\_\_ (fire, flood, storm, mudslides, torrential rain, wind, earthquake, drought, or other causes); which began on the \_\_\_\_\_th day of \_\_\_\_\_, 20\_\_\_\_\_. and;

That these conditions are or are likely to be beyond the control of the services, personnel, equipment, and facilities of said City/County, and;

That the City Council/County Board of Supervisors of the City/County of \_\_\_\_\_ is not in session and cannot immediately be called into session;

**NOW, THEREFORE, IT IS HEREBY PROCLAIMED** that a local emergency now exists throughout said City/County, and;

**IT IS FURTHER PROCLAIMED AND ORDERED** that during the existence of said local emergency the powers, functions, and duties of the emergency organization of this City/County shall be those prescribed by state law, by ordinances, and resolutions of this City/County; and that this emergency proclamation shall expire 7 days after issuance unless confirmed and ratified by the governing body of the City/County of \_\_\_\_\_.

Dated: \_\_\_\_\_ By: \_\_\_\_\_  
Director of Emergency Services\*

Print Name \_\_\_\_\_

Address \_\_\_\_\_

*\*Insert appropriate title and governing body*

*Note: Local governments should provide a description of the local efforts and identification of the specific type and extent of state emergency assistance needed.*

*Note: It may not be necessary for a city to proclaim a local emergency if the county has already proclaimed an emergency that applies to the entire geographic county area or for a specific area that includes the impacted city or cities.*

***This guide is not intended to be a legal opinion on the emergency proclamation process and related programs under federal, state, and local law. Local governments should consult their own legal counsel when considering proclaiming a local state of emergency.***

[Home](#) » [Facilities](#) » [Permit Toolbox](#) » [Guidance](#) » [Waiver of Standards](#)

## Guidance: Emergency Waiver of Standards

Immediately following disasters, the cleanup effort and recovery often results in an increase in the quantity and variety of debris and material that may be sent to solid waste facilities for processing or disposal. The Emergency Waiver of Standards Regulations (Title 14, California Code of Regulations [CCR], Division 7, Chapter 3, Article 3, Section 17210 et seq.) describe a process for a solid waste facility operator to request a waiver of standards, permit terms and/or conditions in order to address changes needed to handle debris resulting from a declared emergency. These regulations describe the process for the use of emergency waivers that grant an operator temporary relief from specific standards imposed by 14 CCR or 27 CCR or specific terms and/or conditions of a solid waste facilities permit. The regulations also reference the establishment of locally approved temporary transfer or processing sites and locally approved temporary compostable material handling activities authorized by the enforcement agency.<sup>1</sup>

The regulations allow local enforcement agencies (EA), upon request from an operator, to waive standards, terms, and conditions in solid waste facilities permits. Typically, the request is for the facilities to accept disaster debris in excess of the normal tonnage amounts, to accept and process waste types that might not normally go to a facility, or to request that the facility be allowed to operate in a manner not consistent with specified permit terms, conditions, or certain state minimum standards.

### What Is an Emergency Waiver of Standards?

An emergency waiver of standards is a waiver issued by an EA in response to a request, which grants a solid waste facility operator temporary relief from specific state minimum standards or specific terms and/or conditions of a solid waste facility permit. More specifically, during the recovery phase of a local or state of emergency, an EA may approve and issue a waiver for the express purpose of enabling an operator of an existing permitted solid waste facility, temporary transfer site or processing site to accept debris and other nonhazardous waste that is not consistent with the terms of their existing permit or the design and operation standards of their facility.

### When May an Emergency Waiver of Standards Be Issued?

An emergency waiver of standards may only be issued when there has been a proclamation of a local or state of emergency as defined in the regulations. The definitions of local emergency and state of emergency are included under 14 CCR section 17210.1 (j, k), respectively. Generally, a state or local emergency is the proclaimed existence of conditions of a disaster or extreme peril to the safety of persons and property. The proclamation must be made by the governor in the case of a state of emergency or by a governing body (or designated official) of a county, city and county, or city in the case of a local emergency.

### Which State Minimum Standards and Permit Conditions May Be Waived?

Pursuant to 14 CCR section 17210.2(c), the emergency waiver applies to specific state minimum solid waste standards and to specific terms and/or conditions in a solid waste facility permit that are related to the following:

- Origin of waste;
- Rate of inflow for storage, transfer, processing, or disposal of waste;
- Type and moisture content of solid waste;
- Hours of facility operation; and
- Storage time before transfer, processing, or disposal of nonhazardous waste.

Note, the standards, terms, and/or conditions that may be waived are those related to the increased volume and type of waste that may be generated by a disaster and/or the recovery operations after a disaster. The intent of the waiver is to enable an operator to handle the increased volumes of waste without creating public health and safety or environmental problems. For this reason, the waiver is limited in scope to the areas listed above, and all other state minimum standards and permit terms and/or conditions shall remain in effect (14 CCR section 17210.2[e]).

## How Long Does a Waiver Remain In Effect?

The effective period of a waiver, once granted by an EA, shall not exceed 120 days initially. The EA may extend the effective period of the waiver, as necessary, to assist in the recovery from an emergency. (14 CCR section 17210.2[d]).

Pursuant to 14 CCR section 17210.2(f), a waiver may be modified, canceled, or revoked by an EA without advance notice should the EA determine that any of the following conditions occur:

1. The use of a waiver will cause or contribute to a public health and safety or environmental problem;
2. The terms of the waiver are not being used expressly to handle the state of emergency or local emergency and are not in the best interest of the public health and safety;
3. The waiver is no longer necessary; or
4. The operator is not utilizing disaster debris diversion programs to the extent feasible.

While the necessity for a waiver may be for longer than 120 days, depending on the disaster (emergency), it should be noted that a waiver may be canceled or revoked under these provisions as soon as it is no longer deemed necessary or appropriate, even during the initial 120 day period.

## Request for an Emergency Waiver (14 CCR section 17210.3)

An operator may apply<sup>2</sup> for a waiver after a local emergency or state of emergency has been declared. To obtain a waiver, a solid waste facility operator shall submit a written request to the EA. The request shall include, but not be limited to, the following information:

1. A listing of the solid waste facility permit's terms and conditions to be waived to facilitate recovery and disposal of disaster debris;
2. A statement of the remaining disposal capacity of the solid waste facility at the time of the request;
3. A description of all facility-related diversion programs and on-site recycling facilities; and
4. A listing of locally approved temporary transfer or processing sites to be used to store disaster debris for future reuse or recycling.

The operator may also wish to include a reference to any state minimum standards that they may wish the EA to consider waiving pursuant to the EA's authority under 14 CCR section 17210.8. Examples of operator requests and EA approvals are included at the end of the guidance.

## Granting an Emergency Waiver (14 CCR section 17210.4)

The EA may grant a waiver based on the request of an operator after an emergency has been declared upon the following findings:

1. The operator applying for the waiver holds a valid solid waste facility permit (or is legally operating a locally approved temporary transfer or processing site, or a locally approved temporary compostable material handling site);
2. The waiver will not pose a threat to public health and safety or the environment; and
3. The operator identifies and implements, to the extent feasible, diversion programs to maximize diversion through reuse, recycling, or composting of disaster-related waste.

The EA must notify the operator within seven (7) days of receipt of the waiver request whether the waiver has been granted or denied. If the request for a waiver is not approved, the EA's notification shall include the reasons for the denial. The operator may submit another request for a waiver at a later date or submit necessary supplemental documentation to receive a waiver immediately, if appropriate. If a waiver is granted, the effective period of the waiver cannot exceed 120 days unless extended by the EA.

CalRecycle staff are available for consultation and assistance when reviewing operators' requests for waivers. General questions on the issuance of emergency waivers should be directed to the Waste Permitting, Compliance and Mitigation Division Disaster Response Coordinator. Site specific concerns should be discussed with the appropriate Permits and Assistance Branch staff.

## Department Review (14 CCR section 17210.9)

The Director of CalRecycle shall review all EA waiver approvals. The Director may condition, limit, suspend, or terminate the use of a waiver if<sup>3</sup>:

- (1) it is determined the use of the waiver would cause harm to public health and safety or the environment or
- (2) it is found the operator has not utilized reasonably available waste diversion programs as identified in the waiver documentation.

For instance, a waiver may be disallowed by CalRecycle if an operator made no effort to divert readily recyclable materials even though diversion facilities are already in place, especially since temporary storage sites can be used to store surplus materials until they can be processed.

## What Are the Reporting Requirements? (14 CCR section 17210.5)

Following are the reporting requirements under the waiver regulations:

### Operator

The operator shall submit a written report to the EA (and to the local agency responsible for compiling disposal information from haulers and operators, which is usually the county unless a regional agreement is in force) every 90 days from the effective date of a waiver until either (1) the termination of the waiver or (2) there is no longer any discernible disaster related waste being processed or stored at the facility, whichever is later.

The written report shall include the following information:

1. The daily amount of disaster debris received, diverted, and disposed at the facility;
2. The jurisdiction of origin for the disaster debris received at the facility;
3. The increase in tonnage of waste received during the waiver period; and
4. The facilities used to process the disaster debris.

If the waiver is extended beyond 120 days, the operator shall submit a report as described above to the EA and local agency every 90 days until the end of the effective period of the waiver.

## Enforcement Agency (14 CCR section 17210.6)

The EA shall submit a copy of all approved waivers to CalRecycle within 15 days of issuance and all operator's written reports within 30 days of receipt.

## Department (14 CCR section 17210.9)

CalRecycle shall report any granting of a waiver at the CalRecycle monthly meetings.

## Are There Any Other Disaster Related Duties of the EA? (14 CCR section 17210.7)

In the event of a state of emergency or local emergency, the EA is also required to provide to the local government a list of solid waste facilities which have been granted a waiver. The list shall include:

1. The site capacity for acceptance of waste,
2. Daily tonnage limits during the emergency,
3. Hours of operation, and
4. On-site recycling and diversion for disaster-related debris.

Usually, this information is provided to the local emergency services office.

Furthermore, the EA is required to survey solid waste facilities and determine the diversion programs available and to make this information available to an affected local jurisdiction and the public. To prevent a jurisdiction's diversion from being impacted by disaster debris, the Integrated Waste Management Act allows disaster debris to be subtracted from disposal tons if it is tracked. Because disasters (for example, earthquakes, fires, and floods) can generate a lot of debris, it is important for facility operators to track this debris to assure disposal reporting accuracy. For more information, visit the [Disaster Debris Disposal Deduction](https://www.calrecycle.ca.gov/SWFacilities/Permitting/Guidance/Stdswaiver/) webpage.

## Summary of Emergency Waiver of Standards

## Scope and Applicability

- Specific state minimum standards (SMS) and/or terms and conditions of the solid waste facility permit (SWFP)

## EA Authority

- Public Resources Code section 43035, 14 CCR section 17210 et. seq

## Purpose and Limitations

- Proclaimed state of emergency or local emergency, as defined (including an official designated by ordinance)
- Existing permitted solid waste facility or locally approved temporary site
- Applies to SMS or permit terms and conditions related to:
  - Origin of waste
  - Rate of inflow for storage, transfer or disposal
  - Type and moisture content of solid waste
  - Hours of operation
  - Storage times
- Allows locally approved temporary transfer or processing site or compostable material handling site
- Waiver may be modified, cancelled or revoked by EA

## Effective Period and Term

- 120 days (initial)
- May be extended upon receipt of required reports

## Request by Operator

- Written request to EA after proclamation of emergency, including:
  - List of terms and conditions to be waived (and/or SMS)
  - Remaining disposal capacity
  - Description of facility related diversion and recycling programs
  - List of locally approved temporary sites

## Enforcement Agency (EA) Findings

- Waiver (i.e., letter) based on EA findings:
  - Valid SWFP (or is legally operating a locally-approved temporary transfer or processing site, a locally approved temporary compostable material handling site)
  - Not pose a threat to public health, safety, or the environment
  - Operator identifies and implements diversion programs of disaster related wastes

## EA Review Times

- Grant or deny waiver within 7 days of receipt of request

## Reporting by Operator to EA

- Written report to EA within 90 days of granting waiver (14 CCR section 17210.5 for contents of report)
- Review report provides required information
- Report every 90 days thereafter while waiver active

## Reporting by EA to CalRecycle

- Transmit copy of approved waiver within 15 days of issuance
- Submit copy of operator's reports within 30 days of receipt

## Selection of a Facility for Emergency Disposal and Diversion

- EA provide list of facilities with waiver to local government (including capacity, hours, tonnage limits, recycling and diversion)
- Diversion information made available by EA

## CalRecycle Powers and Duties

- Review of EA waiver approvals
- May condition, limit, suspend, or terminate if the waiver would cause harm to public health and safety, the environment or if the operator is not utilizing diversion programs as identified in waiver
- Report at next monthly meeting

Should you have any questions or comments concerning this guidance, please contact the Permitting and Assistance Branch staff.

Examples of operator requests and EA approvals of emergency waiver of standards:

- Emergency Waiver of Standards Mariposa County Landfill, Facility No. 22-AA-0001
- Emergency of Waiver of Standards, American Avenue Disposal Site, Facility No. 10-AA-0009
- Emergency Waiver of Standards, Benton Crossing Landfill, Inyo County, Facility No. 26-AA-0004
- Emergency Waiver of Standards, Forward Landfill, Inc., San Joaquin County, Facility No. 39-AA-0015
- Emergency Waiver of Standards, Quackenbush Mountain Resource Recovery and Compost Facility, Lake County, Facility No. 17-AA-0014
- Emergency Waiver of Standards, Rock Creek Landfill, Calaveras County, Facility No. 05-AA-0025
- Emergency Waiver of Standards, Kern Valley Recycling and Transfer Station, Kern County, Facility No. 15-AA-0314
- Emergency Waiver of Standards, Eastlake Sanitary Landfill, Lake County, Facility No. 17-AA-0001
- Emergency Waiver of Standards, Bakersfield Metropolitan Sanitary Landfill, Kern County, Facility No. 15-AA-0273

<sup>1</sup>See 14 CCR sections 17403.5. Emergency Transfer/Processing Operations, and 17383.9. Emergency Construction and Demolition/Inert Debris Processing Operations for additional requirements.

<sup>2</sup>Note the regulations use the terms "apply" and "request" interchangeably.

<sup>3</sup>Pursuant to a delegation from the Director, the Branch Chief of the Department's Permitting and Assistance Branch is authorized to make these determinations.



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Last updated: January 3, 2020

Permit Toolbox <https://www.calrecycle.ca.gov/SWFacilities/Permitting/>

Contact: Permit Toolbox [PermitTraining&Assistance@calrecycle.ca.gov](mailto:PermitTraining&Assistance@calrecycle.ca.gov), (916) 341-6337

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## **Emergency Management Council and Operational Area Executive Board**

**Date:** February 10, 2021

**Agenda Item: # 24**

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**TO:** Chairperson and Members of the Emergency Management Council and Operational Area Executive Board

**FROM:** Emergency Management Division

**SUMMARY:** AlertOC System and LECC Updates

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### **AlertOC System Update**

The Board of Supervisors has approved the contract renewal for AlertOC contractor Everbridge to provide support and customer service with successful alerting capabilities, training, and operational area assistance. The system received its batch update of 911 data in January providing the most current phone and contact database for alerting Orange County residents and businesses. The next download will take place in March. This quarter saw 36 total AlertOC messages, 21 wireless emergency alerts, and 3 COVID-19 PIO informational updates sent. The majority of messaging was related to the Bond Fire regarding community evacuations and repopulation.

### **LECC Meeting Recap**

The Local Emergency Communications Committee met briefly on January 13<sup>th</sup> via ZOOM conference call. Discussion centered on the Emergency Alert System and if its use could have been used to an advantage during the recent Silverado and Bond fires. Broadcasters had some legality questions regarding Presidential EAS messaging and the right to refuse such broadcasts. At the current time, this option is to be left with the individual broadcasters legal representatives to confer with State and Federal authorities.

The LECC is comprised of an executive with decision-making authority from every broadcast licensee, cable TV firm, and representatives of other communications services providing, servicing or managing emergency telecommunications. This may include the Public Safety, Amateur, Common Carrier, Radio Common Carrier, cellular telephone, paging, Business, Civil Air Patrol, Forestry, Special Industrial, Citizens and other Radio Services. The primary purpose of an LECC is to prepare and maintain a viable EAS Plan and EAS system. The secondary benefit of the LECC is to bring together the key people necessary to successful communications to support warnings and emergency information to and for the public.

**Recommended Action:** Receive and file

**Report Prepared By:** Lee R. Kaser, Assistant Emergency Manager

## **Emergency Management Council and Operational Area Executive Board**

**Date:** February 10, 2021

**Agenda Item: # 27**

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**TO:** Chairperson and Members of the Emergency Management Council and Operational Area Executive Board

**FROM:** Emergency Management Division

**SUMMARY:** Disabilities, Access and Functional Needs (DAFN) Working Group

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**Narrative:**

Due to the COVID-19 pandemic and other regional emergencies, the DAFN Working Group was unable to meet during the reporting period of November through January. With most members assisting Operation Independence, the Working Group looks to reconvene at a later date in mid-2021.

**Recommended Action:** Receive and file

**Report Prepared By:** Frederick B. Selayandia, Senior Emergency Management Program Coordinator

## **Emergency Management Council and Operational Area Executive Board**

**Date:** February 3, 2021

**Agenda Item: # 28**

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**TO:** Chairperson and Members of the Emergency Management Council and Operational Area Executive Board

**FROM:** Emergency Management Division

**SUMMARY:** Terrorism Working Group Update

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**Narrative:**

Earlier this month Emergency Management staff met with members of OCIAC to discuss post-election issues, current threat issues, as well as potential vaccination threat issues. Additionally, members of this meeting discussed the current status of the Terrorism Working Group and potential modifications moving forward to more adequately define the role of this group. It was decided to table this discussion until further direction could be given by directors. As the Terrorism Annex is reviewed every 3 years, and is again up for review in May 2022, efforts to coordinate the mission of this working group will need to be determined well in advance of this review.

**Recommended Action:** Receive and file

**Report Prepared By:** Randy Harper, Assistant Emergency Manager

## **Emergency Management Council/ Operational Area Executive Board**

**Date:** February 5, 2021

**Agenda Item: #30**

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**TO:** Chairperson and Members of the Emergency Management Council and Operational Area Executive Board

**FROM:** Homeland Security Division

**SUMMARY:** Homeland Security Grant Report

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### **Narrative:**

Homeland Security Grant Program (HSGP) is one of three grant programs that focuses on enhancing the ability of state, local, tribal, and territorial governments, as well as nonprofits, to prevent, protect against, respond to, and recover from terrorist attacks. These grant programs are part of a comprehensive set of measures authorized by Congress and implemented by DHS to help strengthen the Nation's communities against potential terrorist attacks.

### **1. Administrative Updates**

There are no administrative updates.

### **2. State Homeland Security Grants Update**

The 2020 Homeland Security Grant Notice of Federal Opportunity (NOFO) was released by the Department of Homeland Security. According to the 2020 NOFO, there will be four Federal priorities. Recipients of grant funding will be required to allocate funding to support each priority area in order to obtain a full allocation of HSGP funds:

- 1) Enhancing cybersecurity (including election security) – 5% percent
- 2) Enhancing the protection of soft targets/crowded places (including election security) – 5% percent;
- 3) Enhancing information and intelligence sharing and cooperation with federal agencies, including DHS – 5% percent;
- 4) Addressing emergent threats (e.g., unmanned aerial systems [UASs], etc.) – 5% percent.

The 2020 State Homeland Security Grant application was sent to the California Office of Emergency Services for review and approval. Once the application is approved, we will accept and budget all funds.

**A. State Homeland Security Grant (SHSP)**

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<b>Grant Year</b>	2019
<b>End Date</b>	May 31, 2022
<b>Amount</b>	\$3,389,080
<b>Summary</b>	The 2019 State Homeland Security Grant application was approved by Cal-OES. On October 29, 2020 The Orange County Board of supervisors accepted the award and authorized the budget process to move forward. All sub-awards and Transfer Agreements are currently being processed and we will submit our first claim to CalOES by March of 2021.

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<b>Grant Year</b>	2018
<b>End Date</b>	May 31, 2021
<b>Amount</b>	\$3,270,462
<b>Summary</b>	The 2018 SHSP award was accepted by the Orange County Board of supervisors on October 8, 2019. All projects related to this grant year are moving forward. So far we have claimed \$1,834,917, which is roughly 56% of the entire award. All Subrecipient's award letters have been mailed and Transfer Agreements have been finalized. We are in the process of finalizing our closeout modification. Once that modification is approved by CalOES we will submit our final claim. We expect to have this grant year closed before the end of the performance period.

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**B. Urban Area Security Initiative (UASI)**

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<b>Grant Year</b>	2018 (Anaheim)
<b>End Date</b>	2021
<b>Amount</b>	\$4,825.00
<b>Summary</b>	The Orange County Board of Supervisors accepted the 2018 UASI Award. The award was issued to support training activities. All funding will be used to support training activities. We will utilize the entire award by the end of the performance period.

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<b>Grant Year</b>	2017 (Santa Ana)
<b>End Date</b>	2020
<b>Amount</b>	\$7,577.00
<b>Summary</b>	On June 26, 2018 the Orange County Board of Supervisors accepted the 2017 UASI Award. The award was issued to support training activities. All awarded funding has been used and we submitted our final claim to the City of Santa Ana.

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**Recommended Action:** Receive and file  
**Report Prepared By:** Luis Ramirez

# Emergency Management Council and Operational Area Executive Board

**Date:** February 3, 2021

**Agenda Item:** #35

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**TO:** Chairperson and Members of the Emergency Management Council and Operational Area Executive Board

**FROM:** Emergency Management Division

**SUMMARY:** Emergency Management Legislative Report

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**Narrative:** This document is intended for awareness purposes only. It is not intended as a sole source of information regarding legislative action occurring at local, state, or federal levels, nor to assert a position for or against any piece of legislation.

## Information Sources

Data for this report is gathered from CapitolTrack using a subscription provided by the County Executive Office using searches of the following terms:

- |                        |                |                                    |
|------------------------|----------------|------------------------------------|
| • Disaster             | • CalOES       | • Flood                            |
| • Emergency management | • NRC          | • Recovery                         |
| • Preparedness         | • NIMS         | • Alert and warning                |
| • Nuclear              | • SEMS         | • Mass notification                |
| • Decommissioning      | • UASI         | • Terrorism                        |
| • Homeland security    | • SHSP         | • IPAWS                            |
| • Hazard               | • EMPG         | • Wireless emergency alerts        |
| • Mitigation           | • CERT         | • Threat and hazard identification |
| • FEMA                 | • Citizen Corp | • THIRA                            |
| • DHS                  | • Fire         | • CDAA                             |
|                        | • Earthquake   | • Emergency operations center      |

**Fiscal Impact:** None

**Recommended Action:** Receive and file

**Report Prepared By:** Pei Lee, Senior Emergency Program Coordinator

**Operational Area Executive Board**  
**Quarterly Legislative Report**  
**February 2021**

Orange-Fire Protection  
Purple-COVID-19  
Blue-Deenergization

Measure	Author	Topic	Introduced	Status	Brief Summary
<a href="#">AB 9</a>	<a href="#">Wood D</a>	Wildfires.	12/7/2020	12/8/2020-From printer. May be heard in committee January 7.	Current law establishes various programs for the prevention and reduction of wildfires. This bill would state the intent of the Legislature to enact subsequent legislation that would increase California's capacity to prevent and reduce the impact of wildfires, and would make related findings and declarations.
<a href="#">AB 15</a>	<a href="#">Chiu D</a>	COVID-19 relief: tenancy: Tenant Stabilization Act of 2021.	12/7/2020	1/11/2021-Referred to Com. on H. & C.D.	Would extend the definition of "COVID-19 rental debt" as unpaid rent or any other unpaid financial obligation of a tenant that came due between March 1, 2020, and December 31, 2021. The bill would also extend the repeal date of the act to January 1, 2026. The bill would make other conforming changes to align with these extended dates. By extending the repeal date of the act, the bill would expand the crime of perjury and create a state-mandated local program.
<a href="#">AB 16</a>	<a href="#">Chiu D</a>	Tenancies: COVID-19 Tenant, Small Landlord, and Affordable Housing Provider Stabilization Act of 2021.	12/7/2020	1/13/2021-Re-referred to Com. on H. & C.D.	Would establish the Tenant, Small Landlord, and Affordable Housing Provider Stabilization Program. The bill would authorize the Director of Housing and Community Development to direct an existing office or program within the Department of Housing and Community Development to implement the program. The bill would establish in the State Treasury the COVID-19 Tenant, Small Landlord, and Affordable Housing Provider Stabilization Fund, and, upon appropriation by the Legislature, distribute all moneys in the fund to the department to carry out the purposes of the program.
<a href="#">AB 52</a>	<a href="#">Frazier D</a>	California Global Warming Solutions Act of 2006: scoping plan updates: wildfires.	12/7/2020	1/11/2021-Referred to Com. on NAT. RES.	The California Global Warming Solutions Act of 2006 authorizes the State Air Resources Board to include in its regulation of emissions of greenhouse gases the use of market-based compliance mechanisms. Current law requires all moneys, except for fines and penalties, collected by the state board from a market-based compliance mechanism to be deposited in the Greenhouse Gas Reduction Fund (fund) and to be available upon appropriation by the Legislature. Current law continuously appropriates 35% of the annual proceeds of the fund for transit, affordable housing, and sustainable communities programs and 25% of the annual proceeds of the fund for certain components of a specified high-speed rail project. This bill would require the state board, in each scoping plan update prepared by the state board after January 1, 2022, to include, consistent with the act, recommendations for achieving the maximum technologically feasible and cost-effective reductions of emissions of greenhouse gases and black carbon from wildfires.
<a href="#">AB 61</a>	<a href="#">Gabriel D</a>	Local government.	12/7/2020	12/8/2020-From printer. May be heard in committee January 7.	Would state the intent of the Legislature to enact legislation that would relate to authorizing local jurisdictions to enact and operate programs that facilitate outdoor dining that is safe and consistent with public health guidelines during the COVID-19 pandemic.



**Operational Area Executive Board**  
**Quarterly Legislative Report**  
**February 2021**

Orange-Fire Protection  
Purple-COVID-19  
Blue-Deenergization

Measure	Author	Topic	Introduced	Status	Brief Summary
<a href="#">AB 69</a>	<a href="#">Kiley R</a>	State of emergency: termination after 60 days: extension by the Legislature.	12/7/2020	1/11/2021-Referred to Com. on E.M.	Would require a state of emergency to terminate 60 days after the Governor's proclamation of the state of emergency unless the Legislature extends it by a concurrent resolution, as specified. The bill would prohibit a concurrent resolution from extending a state of emergency by more than 60 days, as specified.
<a href="#">AB 80</a>	Committee on Budget	COVID-19 relief: tenancy: federal rental assistance.	12/7/2020	1/27/2021-Read second time. Ordered to third reading.	Current law prohibits a landlord from interrupting or terminating utility service furnished to a tenant with the intent to terminate the occupancy of the tenant, and imposes specified penalties on a landlord who violates that prohibition. Current law, until February 1, 2021, imposes additional damages in an amount of at least \$1,000, but not more than \$2,500, on a landlord that violates that prohibition, if the tenant has provided a declaration of COVID-19 financial distress, as specified. This bill would extend the imposition of those additional damages from February 1, 2021, to July 1, 2021.
<a href="#">AB 104</a>	<a href="#">Gonzalez, Lorena D</a>	Pupil instruction: learning recovery opportunities: COVID-19.	12/11/2020	1/27/2021-In committee: Hearing postponed by committee.	Would authorize a pupil who, in the 2020–21 school year, earned a letter grade in a course required for graduation from high school to request that the pupil's school district, county board of education, or charter school change the letter grade to a Pass or No Pass grade on the pupil's transcript. The bill would require the school district, county office of education, or charter school to make the requested change, as specified. The bill would require the California State University, and encourage private postsecondary institutions and the University of California, to accept, and to notify the State Department of Education whether the institution will accept, those changed transcripts for admission purposes. The bill would require the department to develop the application for the grade change request and to provide related assistance to school districts, county offices of education, and charter schools.

**Operational Area Executive Board**  
**Quarterly Legislative Report**  
**February 2021**

Orange-Fire Protection  
Purple-COVID-19  
Blue-Deenergization

Measure	Author	Topic	Introduced	Status	Brief Summary
<a href="#">AB 108</a>	<a href="#">Cunningham R</a>	Governor's emergency orders and regulations: approval by the Legislature.	12/16/2020	1/11/2021-Read first time. Referred to Com. on E.M.	Current law requires all of the powers granted to the Governor by the CESA with respect to a state of emergency or a state of war emergency to terminate when the state of emergency or state of war emergency has been terminated by proclamation of the Governor or by concurrent resolution of the Legislature declaring it at an end. Current law also requires all of the powers granted to the Governor by the CESA with respect to a state of war emergency to terminate when the Governor has not within 30 days after the beginning of the state of war emergency issued a call for a special session of the Legislature, as specified. Current law requires the orders and regulations to be of no further force or effect upon termination of the state of war emergency or state of emergency. This bill would permit an order or regulation, or an amendment or rescission thereof, issued pursuant to specified CESA provisions 60 or more days after the proclamation, to take effect only if approved by a concurrent resolution of the Legislature.
<a href="#">AB 118</a>	<a href="#">Kamlager D</a>	Emergency services: community response: grant program.	12/18/2020	1/11/2021-Read first time. Referred to Com. on E.M.	Would, until January 1, 2026, enact the Community Response Initiative to Strengthen Emergency Systems Act or the C.R.I.S.E.S. Act for the purpose of creating, implementing, and evaluating the 3-year C.R.I.S.E.S. Grant Pilot Program, which the act would establish. The bill would require the office to establish rules and regulations for the program with the goal of making grants to community organizations, over 3 years, for the purpose of expanding the participation of community organizations in emergency response for specified vulnerable populations. The bill would require that grantees receive a minimum award of \$250,000 per year. The bill would require a community organization receiving funds pursuant to the program to use the grant to stimulate and support involvement in emergency response activities that do not require a law enforcement officer, as specified. The bill would require the Director of Emergency Services (director) to assemble staff and resources to carry out certain duties in support of the program.
<a href="#">AB 125</a>	<a href="#">Rivas, Robert D</a>	Food and agriculture: climate crisis: COVID-19 recovery.	12/18/2020	1/11/2021-Read first time.	Would state the intent of the Legislature to enact subsequent legislation to issue a bond to support solutions to the climate crisis and recovery from the COVID-19 pandemic that would create a more equitable and resilient food and farming system.
<a href="#">AB 257</a>	<a href="#">Gonzalez, Lorena D</a>	Fast food industry: working standards.	1/15/2021	1/16/2021-From printer. May be heard in committee February 15.	Would enact the FAST Recovery Act. The bill would make a statement of findings regarding the fast food industry, particularly with respect to the COVID-19 pandemic, and state the intent of the Legislature to enact legislation relating to the fast food industry.

**Operational Area Executive Board**  
**Quarterly Legislative Report**  
**February 2021**

Orange-Fire Protection  
Purple-COVID-19  
Blue-Deenergization

Measure	Author	Topic	Introduced	Status	Brief Summary
<a href="#">AB 280</a>	<a href="#">Rivas, Robert D</a>	Electrical corporations: wildfire mitigation plans.	1/21/2021	1/28/2021-Referred to Com. on U. & E.	Under current law, the Public Utilities Commission has jurisdiction over electrical corporations. Current law requires each electrical corporation to annually prepare and submit a wildfire mitigation plan to the Wildfire Safety Division of the commission for review and approval. This bill would require each electrical corporation to also submit its wildfire mitigation plan to the appropriate policy committees of the Legislature.
<a href="#">AB 297</a>	<a href="#">Gallagher R</a>	Fire prevention.	1/25/2021	1/26/2021-From printer. May be heard in committee February 25.	Would continuously appropriate \$480,000,000 and \$20,000,000 to the Department of Forestry and Fire Prevention and the California Conservation Corps, respectively, for fire prevention activities, as provided.
<a href="#">AB 373</a>	<a href="#">Seyarto R</a>	Forest protection: Department of Forestry and Fire Protection.	2/1/2021	2/1/2021-Read first time. To print.	Under current law, the Department of Forestry and Fire Protection, in accordance with a plan approved by the State Board of Forestry and Fire Protection, is required to carry out specified duties with respect to the prevention and control of forest fires. This bill would make nonsubstantive changes in that provision.
<a href="#">SB 45</a>	<a href="#">Portantino D</a>	Wildfire Prevention, Safe Drinking Water, Drought Preparation, and Flood Protection Bond Act of 2022.	12/7/2020	1/28/2021-Referred to Coms. on N.R. & W., GOV. & F., and EQ. Referral to Com. on E.Q. rescinded because of the limitations placed on committee hearings due to ongoing health and safety risks of the COVID-19 virus.	Would enact the Wildfire Prevention, Safe Drinking Water, Drought Preparation, and Flood Protection Bond Act of 2022, which, if approved by the voters, would authorize the issuance of bonds in the amount of \$5,510,000,000 pursuant to the State General Obligation Bond Law to finance projects for a wildfire prevention, safe drinking water, drought preparation, and flood protection program.
<a href="#">SB 52</a>	<a href="#">Dodd D</a>	State of emergency: local emergency: sudden and severe energy shortage: planned power outage.	12/7/2020	1/28/2021-Referred to Com. on G.O.	Current law defines the terms “state of emergency” and “local emergency” to mean a duly proclaimed existence of conditions of disaster or of extreme peril to the safety of persons and property within the state or the territorial limits of a local government caused by, among other things, a sudden and severe energy shortage. Current law defines a “sudden and severe energy shortage” as a rapid, unforeseen shortage of energy, resulting from, but not limited to, events such as an embargo, sabotage, or natural disasters, and that has statewide, regional, or local impact. This bill would expand the definition of “sudden and severe energy shortage” to include a “deenergization event,” defined as a planned power outage, as specified, and would make a deenergization event one of those conditions constituting a state of emergency and a local emergency.

**Operational Area Executive Board**  
**Quarterly Legislative Report**  
**February 2021**

Orange-Fire Protection  
Purple-COVID-19  
Blue-Deenergization

Measure	Author	Topic	Introduced	Status	Brief Summary
<a href="#">SB 55</a>	<a href="#">Stern D</a>	Very high fire hazard severity zone: state responsibility area: development prohibition.	12/7/2020	12/8/2020-From printer. May be acted upon on or after January 7.	Would, in furtherance of specified state housing production and wildfire mitigation goals, prohibit the creation or approval of a new development, as defined, in a very high fire hazard severity zone or a state responsibility area. By imposing new duties on local governments with respect to the approval of new developments in very high fire hazard severity zones and state responsibility areas, this bill would impose a state-mandated local program.
<a href="#">SB 63</a>	<a href="#">Stern D</a>	Fire prevention: vegetation management: public education: grants: defensible space: fire hazard severity zones: forest management.	12/7/2020	1/28/2021-Referred to Coms. on N.R. & W. and HOUSING.	Would, among other things, require the Director of Forestry and Fire Protection to identify areas of the state as moderate and high fire hazard severity zones and would require a local agency to make this information available for public review and comment, as provided. By expanding the responsibility of a local agency, the bill would impose a state-mandated local program.
<a href="#">SB 64</a>	<a href="#">Leyva D</a>	Mobilehome parks: emergency relief: coronavirus (COVID-19).	12/7/2020	1/28/2021-Referred to Coms. on JUD. and APPR.	The Mobilehome Residency Law governs the terms and conditions of residency in mobilehome parks. Under existing law, the management of a mobilehome park may not terminate or refuse to renew a tenancy, except pursuant to certain procedures, and upon giving written notice to the homeowner of not less than 60 days. This bill would prohibit the management from terminating or attempting to terminate the tenancy of a homeowner or resident who is impacted by the coronavirus (COVID-19) pandemic, as specified, on the grounds of failure of the homeowner or resident to comply with a reasonable rule or regulation of the park that is part of the rental agreement or failure to pay rent, utility charges, or reasonable incidental service charges during a declared state of emergency or local emergency related to the coronavirus (COVID-19) pandemic, and during a 120-day time period after the state of emergency or local emergency is terminated, unless necessary to protect the public health or safety.
<a href="#">SB 72</a>	<a href="#">Rubio D</a>	Residential property insurance: wildfire risk information reporting.	12/10/2020	1/28/2021-Referred to Com. on RLS.	Current law establishes in state government the Natural Resources Agency under the supervision of the Secretary of the Natural Resources Agency, consisting of various departments, including the Department of Forestry and Fire Prevention, which is responsible for the fire protection, fire prevention, maintenance, and enhancement of the state's forest, range, and brushland resources, among other things. By November 1, 2022, and annually thereafter, this bill would require the Insurance Commissioner to transmit to the secretary of the agency a report that makes geographic recommendations for vegetation management projects based on the commissioner's analysis of specified information, including nonrenewal data on policies of residential property insurance, and to post that report on the Department of Insurance's internet website.

**Operational Area Executive Board**  
**Quarterly Legislative Report**  
**February 2021**

Orange-Fire Protection  
 Purple-COVID-19  
 Blue-Deenergization

Measure	Author	Topic	Introduced	Status	Brief Summary
<a href="#">SB 91</a>	Committee on Budget and Fiscal Review	COVID-19 relief: tenancy: federal rental assistance.	12/16/2020	1/29/2021-Approved by the Governor. Chaptered by Secretary of State. Chapter 2, Statutes of 2021.	Current law prohibits a landlord from interrupting or terminating utility service furnished to a tenant with the intent to terminate the occupancy of the tenant, and imposes specified penalties on a landlord who violates that prohibition. Current law, until February 1, 2021, imposes additional damages in an amount of at least \$1,000, but not more than \$2,500, on a landlord that violates that prohibition, if the tenant has provided a declaration of COVID-19 financial distress, as specified. This bill would extend the imposition of those additional damages from February 1, 2021, to July 1, 2021.
<a href="#">SB 209</a>	<a href="#">Dahle R</a>	State of emergency: termination after 7 days: extension by the Legislature.	1/12/2021	1/13/2021-From printer. May be acted upon on or after February 12.	Would require a state of emergency to terminate 7 days after the Governor's proclamation of the state of emergency unless the Legislature extends it by a concurrent resolution.
<a href="#">SB 259</a>	<a href="#">Wilk R</a>	Public Utilities Commission: oversight of electrical corporations.	1/26/2021	1/27/2021-From printer. May be acted upon on or after February 26.	Would state the intent of the Legislature to enact legislation to strengthen the Public Utilities Commission's oversight of electrical corporations' efforts to reduce their fire risk and use of deenergization events.

## OPERATIONAL AREA EXECUTIVE BOARD QUARTERLY MEETING AGENDA

February 10, 2021 – 1:30 p.m.

### MEETING HELD REMOTELY ONLY

\*\*\* Pursuant to the provisions of California Governor's Executive Order N-29-20, issued on March 17, 2020, this meeting will be held by Zoom only.

To attend and participate in the meeting, please follow the instructions, below. \*\*\*

To attend the meeting, please call in to the toll free number below:

<b>Toll-Free:</b>	<b>877-336-1828</b>
<b>Access Code:</b>	<b>5180323</b>

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Agenda: This agenda contains a brief general description of each item to be considered. Except as otherwise provided by law, no action shall be taken on any item not appearing in the following agenda. The Operational Area Executive Board encourages your participation.

This agenda is available in alternative formats to persons with a disability in compliance with the Americans with Disabilities Act. To request an alternate format you may contact the Emergency Management Division from 8:00 a.m. to 5:00 p.m. by calling (714) 628-7054 or e-mailing the Emergency Management Division at OAdmin@ocsd.org.

**38. Additional Items and Public Comments for OA Executive Board**

At this time, members of the public may address the Operational Area Executive Board regarding any matter within the subject jurisdiction of the Operational Area Executive Board provided that NO action may be taken on off-agenda items unless authorized by law. Comments shall be limited to two minutes per person and twenty minutes for all comments, unless different time limits are set by the Chairperson subject to the approval of the Operational Area Executive Board.

**39. Approve Minutes- November 18, 2020 OA Executive Board Meeting**

*Recommended Action: Review, make corrections if necessary, and approve minutes.*

**40. Emergency Management Performance Grant**

- 2019
- 2020
- 2020-Supplemental

*Recommended Action: Receive and File*

**41. Orange County All Hazards Incident Management Team**

*Recommended Action: Hear report.*

**42. Water/Waste Water Quarterly Update**

*Recommended Action: Hear report.*

**43. Independent Special Districts of Orange County Quarterly Report**

*Recommended Action: Hear report.*

**44. OCEMO Report**

*Recommended Action: Hear report.*

**45. Operational Area Financial Report**

*Recommended Action: Receive and file.*

**46. Operational Area Executive Board Chairperson Comments**

**47. Adjourn Operational Area Executive Board/Next Meeting**

The next meeting of the Operational Area Executive Board will be May 12, 2021 at 1:45 p.m., either virtually or at the County Administration South Building, Conference Center Room CC104, 601 N. Ross St., Santa Ana, CA 92703.

## OPERATIONAL AREA EXECUTIVE BOARD QUARTERLY MEETING MINUTES

Virtual Conference Call  
November 18, 2020

### Immediately following the Joint EMC/OA Executive Board Meeting

#### Attendees

##### Voting Members:

Carlos Castellanos, City Engineer's and Public Works Directors' Association  
Doug Chaffee, Orange County Board of Supervisors, Fourth District  
Clayton Chau, Orange County Health Care Agency  
Phillip Gonshak, Seal Beach Police Department representing Police Chief's and Sheriff's Association  
Jeff Hallock, Orange County Sheriff's Department  
Phil Johnson, Orange County Fire Authority  
Tom Kisela, Orange Police Department representing Orange County Chiefs' and Sheriff's Association  
Christine Laehle, Orange County Department of Education  
Mark Monin, El Toro Water District representing Independent Special Districts of Orange County  
Kevin Onuma, Orange County Public Works  
Vicki Osborn, Municipal Water District of Orange County representing the Independent Special Districts of Orange County  
Scott Stiles, City of Garden Grove representing Orange County City Manager's Association

##### Orange County Sheriff's Department Emergency Management Staff:

Miriam Aldana  
Michelle Anderson  
Donna Boston  
Ethan Brown  
Janell Harriman  
Lee Kaser  
Pei Lee  
Kevin McArthur  
Fred Selayandia  
Grace Zambrana-Sutton

##### Guests:

Cymantha Atkinson, Orange County Community Resources  
Katrina Faulkner, Orange County Transportation Authority  
Lance Larson, Orange County Transportation Authority  
Luz Lopez, Orange County Waste and Recycling  
Alberto Martinez, Orange County Intelligence Assessment Center  
Tammi McConnell, Orange County Health Care Agency  
Richard Nelson, Orange County Sheriff's Department, Mutual Aid  
Sagar Patel, City of Anaheim representing Orange County Emergency Management Organization  
Wendy Phillips, Office of the County Counsel  
Steve Sentman, Orange County Probation Department  
Steve Thronson, Orange County Health Care Agency  
An Tran, Orange County Social Services Agency  
James Treadaway, Orange County Public Works  
Jessica Witt, County Executive Office  
Jordan Young, Orange County Waste and Recycling

#### **33. Additional Items and Public Comments for OA Executive Board**

Chief Phil Johnson called the meeting to order at 2:55 p.m. There were no additional public comments.

#### **34. Approve Minutes – August 12, 2020 OA Executive Board Meeting**

Motion made by Kevin Onuma and seconded by Mark Monin. *Minutes were approved.*

#### **35. Election of 2021 Chair and Vice Chair**

Donna Boston mentioned that traditionally there has not been a lot of competition for the chair and vice chair of the Operational Area Executive Board. Currently, the Orange County Fire Authority is the chair and Orange County Public Works is vice chair. A request for a motion to nominate both roles was made.

***Motion made by Vicki Osborn and seconded by Tom Kisela. The motion was approved and the Election of 2021 Chair and Vice Chair to remain was approved.***

### **36. Emergency Management Performance Grant**

- 2019
- 2020
- 2020-Supplemental

Document was received and filed.

### **37. Orange County All Hazards Incident Management Team**

Chief Phil Johnson reported that since the last meeting, the Orange County All Hazards Incident Management Team was activated for one and a half activations. During the half of an activation, the Incident Management Team (IMT) was going to be sent up to a fire in Northern California and slated for Wednesday, October 26th. That is when the Silverado and Blue Ridge fires broke and the IMT was in place for the first couple of days in which the fire complexity grew and two members received critical injuries. A larger team was then brought in to manage the injury incident with Cal Fire, which is a normal process in most cases.

### **38. Independent Special Districts of Orange County Quarterly Report**

Vicki Osborn representing Water Emergency Response of Orange County (WEROC) and water and waste-water mutual aid reported that activities involve COVID-19 coordination calls within the water agencies. Thank You to Dr. Clayton Chau and the Emergency Management Division for information and continuing the coordination calls, as that has been helpful for business continuity, discussions and at the operational level.

The water districts continue monitoring potential announcements from Cal OSHA in regards to the new regulations about having Injury and Illness Prevention Program (IIPP) plans. This is because in addition to AB 685, which is to take effect in January, there might be some regulations that will take effect 10 days after tomorrow, if passed.

Thank You to Chief Johnson from Orange County Fire Authority (OCFA) for the fire response and protecting water infrastructure. Also, appreciate him for allowing WEROC representatives at the Incident Command Post (ICP) and to participate in the cooperators meetings, which paid huge dividends when working with the different water agencies. Also, both Irvine Ranch Water District and Yorba Linda Water District were able to be embedded early on at the Command Post and having access to view the map developed by Ethan Brown was helpful when looking at some of the methodologies of volunteers as well as being able to do advanced planning for the water infrastructure.

The maps were also recently used while activating the new Public Safety Power Shutoff (PSPS) plans for WEROC. The water team was able to pre-stage many generators utilizing the Mutual Aid WEROC Agreement for some of the critical points before the fire started. Another benefit of being at the Command Post was access to the air operations' stats regarding the water dip points. That was important because depending on which areas were being used, certain waivers need to be requested from various agencies including the state. A YouTube video allowed footage of the heli-hydrants installed in the City of Yorba Linda. Instead of having to go all the way to a lake or reservoir, aircrafts can dip in a large structure and it is constantly being refilled. That actually cut time in half for one of the ridges at a fire. This is a huge compliment to Yorba Linda Water District's preparation and look forward to future collaboration with OCFA.

WEROC continues to work on the American Water Infrastructure Act implementation, which is a federal mandate for water agencies where they have to conduct risk assessments on water critical infrastructure. Following the assessments, the water agency has to provide updates and certify the information with the Environmental Protection Agency as part of the federal statute. Groups within tiers one and two have been successfully completed as of September. The next group will be moving forward with the same process.

As it relates to training and exercises, a special thank you to Fred Selayandia from the Operational Area who helped put together information to ensure and include planning from WEROC meshed in with information at the Operational Area level.

In the last month, WEROC conducted five Incident Command System (ICS) courses. Conducting ICS 300 virtually is a brand new experience. However, this will help because the goal is to conduct a regional tabletop in February and invite Operational Area partners. The exercise will be virtual and focus on water quality and water distribution.

Mark Monin reported that he will be president of Independent Special Districts of Orange County (ISDOC) next year. ISDOC is comprised of 28 special districts including, pricing of water sewer, community services cemetery, vector control, library recreation and storm water. Mark is a former Paid Call Firefighter (PCF) with OCFA and he is happy to be working with this executive board. If there is any way ISDOC needs to be involved or if any agency can assist ISDOC, please contact Mark.



### **39. OCEMO Report**

Sagar Patel reported that the Orange County Emergency Management Organization (OCEMO) monthly meetings continue virtually. The California Office of Emergency Services recently presented on the COVID-19 response as well as response to multiple fires throughout the state. During the October meeting, Gordon Graham provided a presentation on "Leadership During a Crisis." The group found the presentation valuable especially during this tough time for most of the emergency managers. A second presentation was provided by the Orange County Mosquito and Vector Control. Emergency managers from the Cities of Newport Beach and Irvine provided an update and shared some of their lessons learned from the Silverado Fire.

In November, the group will be presenting their annual awards and working on the logistics of what that will look like due to the pandemic.

### **40. Operational Area Financial Report**

Document was received and filed.

### **41. Operational Area Executive Board Chairperson Comments**

Chief Phil Johnson thanked all involved during the fires for the incredible collaboration in putting people out of harm's way as well as getting people back into their homes. The Chief acknowledged the many villages who helped during this event including: The County Emergency Operations Center, Orange County Sheriff's Department, Cal Fire, United States Forest Services, California Highway Patrol, California Department of Corrections, Department of Transportation, California Office of Emergency Services, Department of Parks and Recreation, Orange County Parks, Cities of Lake Forest and Irvine, Southern California Edison, and Southern California Gas and Electric. The meeting was adjourned.

### **42. Adjourn Operational Area Executive Board/Next Meeting**

The next meeting of the Operational Area Executive Board will be February 10, 2021 at 1:30 p.m. via Zoom, Virtual Conference Call.

## **Operational Area Executive Board**

**Date:** February 7, 2021

### **Agenda Item #40**

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**TO:** Chairperson and Members of the Operational Area Executive Board

**FROM:** Emergency Management Division

**SUMMARY:** Emergency Management Performance Grant

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#### **Narrative:**

Emergency Management Performance Grant (EMPG) Updates:

- FY 2019: Cities have submitted their final reimbursement requests to the Emergency Management Division (EMD). EMD will submit the joint reimbursement request to the California Office of Emergency Services (CalOES) by the end of February.
- FY 2020: The Board of Supervisors is anticipated to accept this award on February 9, 2021. The deadline to expend this grant is currently June 30, 2021. If COVID-19 continues to impact the Operational Area, the close out could potentially be extended.
- FY 2020 Supplemental: The Board of Supervisors accepted this grant and approved the standard transfer agreement for cities on January 26, 2021. In February, the EMD will coordinate with participating jurisdictions to complete the sub-award process.

**Recommended Action:** Receive and file

**Report Prepared By:** Michelle Anderson  
Interim County and Operational Area Emergency Manager

## **Operational Area Executive Board**

**Date:** February 7, 2021

### **Agenda Item #45**

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**TO:** Chairperson and Members of the Operational Area Executive Board

**FROM:** Emergency Management Division

**SUMMARY:** Operational Area Financial Report

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#### **Narrative:**

The Operational Area Financial Report is delayed as it is being re-formatted to accommodate the multiple Emergency Management Performance Grants currently active, as well as the multiple COVID-19 accounting codes created in response to the pandemic.

**Recommended Action:** Receive and file

**Report Prepared By:** Michelle Anderson